

**AGREEMENT BETWEEN THE REPUBLIC OF THE PHILIPPINES AND UNDE-SA/WHO/UNICEF
CONCERNING THE PLAN OF OPERATIONS FOR COMMUNITY SERVICES PROJECT IN THE PHILIPPINES**

Note: The Agreement entered into force, October 30, 1969.

Reference: This Agreement is also published in VIII DFA TS No. 2, p. 191.

THE GOVERNMENT OF THE PHILIPPINES (hereinafter referred to as "the GOVERNMENT"), the UNITED NATIONS DEPARTMENT OF ECONOMIC AND SOCIAL AFFAIRS (hereinafter referred to as "UNDE-SA"), the WORLD HEALTH ORGANIZATION (hereinafter referred to as "WHO"), and the UNITED NATIONS CHILDREN'S FUND (hereinafter referred to as "UNICEF"),

BEING DESIROUS of obtaining mutual agreement concerning community services in the Philippines, particularly with reference to the purpose of the project and the responsibilities which shall be undertaken by each of the parties;

DECLARING that these responsibilities will be fulfilled in a spirit of friendly cooperation,

HAVE AGREED as follows:

ARTICLE I

BASIS OF RELATIONSHIPS

The Revised Standard Agreement concluded between the Government and the Organizations participating in the Expanded Programme of technical Assistance on 27 October 1954, the Basic Agreement concluded between the Government and WHO on 28 December 1950, and the Basic Agreement concluded between the Government and UNICEF on 20 November 1948, provide the basis for relationships between the Government and the cooperating agencies in this project, and the articles of this Plan of Operations are to be interpreted in the light of the respective agreements.

ARTICLE II

OBJECTIVES

The Government, with technical assistance from the participating agencies and with material assistance from UNICEF, has the following objectives in connection with this programme:

1. General:

- a. To develop and strengthen the community services programme, as a part of the country's comprehensive and integrated social welfare programme which has been planned to meet more adequately the changing needs and present-day problems of the people, particularly the individuals and families belonging to low-income groups in urban and semi-urban communities.
- b. To develop, improve and expand community services to reach all segments of the population.
- c. To promote family cohesion, social stability, social defense, civic responsibility, and self-reliance.
- d. To utilize to the maximum, community resources for the fullest possible physical, social, emotional and economic development of every member of the community.

2. Specific:

- a. To establish 32 multi-purpose community centres which will serve the following purposes:
 - i. To provide a comprehensive community welfare programme to individuals, families, and groups in urban and semi-urban communities to bring about the social adjustment and integration of family activities that will promote the welfare of the family as well as of the community.
 - ii. To organize self-governing, decision-making groups composed of members of the family, geared towards self-help, problem-solving and development.
 - iii. To organize youth groups and youth activities to provide informal education and training, as well as to motivate young people to acquire skills which are directly related to manpower needs in both small and large industries.
 - iv. To develop a pre-school programme for children of low-income families to provide them with experiences and opportunities for creating social growth and emotional development.
 - v. To identify and train leaders.
 - vi. To mobilize and co-ordinate resources, public and private, toward the development of comprehensive community services for the family, such as preventive services for pre-school children.
 - vii. To serve as a training centre for skills in leadership, undertaking of self-help projects, income-producing projects, vocational skills, skills in social relationships, problem-solving, and decision-making.
- b. To establish two area training centres and one national training centre in order to improve and expand the training programme over a period of three years.

ARTICLE III

PLAN OF ACTION

1. The main features of this project are:

- a. The establishment of 32 multi-purpose community centres over a period of three years (mid-1969 to mid-1972), specifically in urban and semi-urban areas with a large concentration of low-income families.
- b. The establishment of one National Training Centre and two Regional Training Centres within the three-year period (mid-1969 to mid-1972).
- c. Training over this three-year period of 310 persons, in all categories, serving in public and private agencies. Most of those trained will support the establishment of the multi-purpose community centres.
- d. Professional training for fifteen graduate students over the three-year period.
- e. Research will be conducted to identify the problems, needs and gaps in the field of social services in the Philippines. The findings of these researches will serve as a basis for improving and modifying the methodology and approaches for community welfare services in this country.

Establishment of 32 Multi-Purpose Community Centres

2. Realizing the importance of human resource development as an integral part of national development, the Department of Social Welfare reassessed the social problems and needs prevailing in the Philippines. It was determined that the problems needing immediate attention are:

- a. Rapid urbanization causing crowding, growth of slums, family disintegration and the rise of vice, crime and delinquency.
- b. The problem of adaptation and adjustment of rural migrants to an urban way of life.
- c. The predominance of youth in the low-income groups, the high percentage of school drop-outs and out-of-school children and youth, unemployment, and the increase in the number of working mothers resulting in neglect of young children.

3. In view of the magnitude and intensity of the above-mentioned problems and the urgent need for developing the country's human resources in accordance with the Government's plans, the Department of Social Welfare has planned to establish 32 Multi-Purpose Community Centres during the period, Fiscal Years 1969/1972. Sixteen centres are to be established in 1969/1970, eight in 1970/1971, and another eight in 1971/1972.

Staffing pattern

4. Each of these centres will have the following staff:

- 1 community welfare supervisor
- 1 supervising social worker
- 2 senior social workers 1 supply officer
- 1 clerk
- 1 janitor
- 7 total staff

5. In addition, it is proposed to create the position of Vocational Rehabilitation Co-ordinator to take charge of activities related to development of skills for income-producing projects, as well as to supervise the proper use and care of vocational training tools and equipment, thus increasing the staff of each centre to eight.

Activities of the Multi-Purpose Community Centres

6. In line with the objectives of the community welfare programme and the functions of the urban community welfare centre, the following are the major activities:

- a. Family Education—carried out in co-operation with private and public agencies.
 - i. organization of seminars and discussion sessions on:
 - parent-child relationship
 - mother and child care
 - home management
 - nutrition
 - consumers' education
 - other subject matters that have relevance in the improvement of the family,
 - ii. organization of:
 - mothers clubs
 - parents' clubs
 - other groups intent on improving family life.
- b. Community Organization:
 - i. organization of:
 - community welfare councils
 - neighbourhood or tenant's councils
 - neighbourhood block floor organizations
 - ii. through the above structure the following activities may be carried out:
 - community improvement, such as building, repairing and maintenance of roads, drainage systems, water systems and similar infra-structure of communities, on a self-help basis.

- establishment of communal gardens and livestock production for commercial purposes,
- organization of co-operative and credit unions,
- intensive sanitation and health programmes,
- other activities designed to improve family and community living.

c. Youth Services:

- i. organization of youth clubs and other interests groups giving preference to out-of-school youths.
- ii. activities to be undertaken by these groups:
 - athletic and other outdoor competitions,
 - vocational training, such as dressmaking, tailoring, simple mechanical repair jobs, woodworking handicrafts; also cooking, gardening, etc.
 - group work activities such as camping, literary and musical programmes, and group discussions.

d. Day-Care Nursery:

- news sharing
- story-telling
- music
- drama
- field trips
- block building
- puzzles
- doll playing
- store play
- other activities geared towards the social and emotional development of the child.

Establishment of Training Centres

7. In line with the effort to decentralize the Department's programmes, training will likewise be decentralized. It is envisaged that one national and two regional training centres will be established in Manila and Cebu City in 1970/1971 and Iligan City in 1971/1972 to serve social workers in Luzon, Visayas and Mindanao areas, respectively.

8. These Centres will be staffed by additional positions approved in the budget of the Department of Social Welfare during the Fiscal Years 1969/1972. Operational and maintenance expenses will likewise be provided from the Department's budget.

Training Programme

9. The training needs of the Social Welfare Department, and particularly the community services programme, will be met by training sessions for the following types of staff:

Community welfare planners
 Trainers
 Supervisors
 Workers for service with multi-problem families
 Multi-purpose community workers
 Volunteer aids

a. Training seminar for community welfare planners: In the Philippines, as in other developing countries, there is a severe scarcity of social welfare planners. Their training becomes crucial in view of the emerging trends in social welfare and the development of new programmes relevant to national development in which social workers can make a significant contribution. Community welfare is one such programme. One seminar for senior officials responsible for programme planning and policy formulation in community welfare will be conducted in 1970 with 20 participants. Programme specialists in the Department, as well as in the local Manila Department of Social Welfare, will be included in the seminar.

b. Training seminar for trainers: One seminar for the trainers will be conducted in 1969 to equip with the methodology of in-service training. Particular emphasis will be given to skills in planning and organizing training programmes, as well as to direct teaching. These trainers will be responsible for the training which will be conducted in the two regional training centres.

c. Training seminars for supervisors: Supervision is the core of a training programme. There is need, therefore, to train supervisors in order to prepare them to perform the dual roles of guiding the effective implementation of programmes and the training of social workers. Three groups of supervisors will undergo training for a total of 175 teaching hours per seminar.

d. Training seminars for workers for service with multi-problem and culturally deprived families: Since the preservation and promotion of family cohesion and social stability is one of major objectives of the community welfare services, the staff should be trained to discharge this particular role. Seminars to provide specialized training to supplement that training given by the schools will, therefore, be conducted for the staff, particularly the caseworkers who will implement the programme for family welfare. Their training will focus on social casework with multi-problem and culturally deprived families. A total of three seminars with 25 participants each will be held over a period of three years, making a total of 75 participants for the period.

e. Training seminars for multi-purpose community workers: Inservice training will be conducted for multi-purpose community workers to develop the staff for the urban community welfare programme. One seminar will be held every year for a period of three years, with 25 participants for each seminar. Participants will come from both governmental and non-governmental agencies.

f. Training seminars for volunteer aids for community welfare: From experience it has been noted that a programme with maximum involvement of the people tends to produce more effective results. It is planned, therefore, that selected residents of the environs of the centre will be recruited as volunteer aides, and that their services will augment and supplement the limited staff in the centres. In order to help them to assume their responsibilities, seminars will be held for them. Two seminars will be conducted, one each in 1970 and 1971, with 30 participants per seminar, making a total of 60 participants.

Professional Training Programs

10. In addition to the training seminars above which will be directly related to the immediate needs of the newly established centres, there is an urgent need for graduate training to prepare social workers for leadership roles. Five two-year grants per year, or a total of fifteen two-year grants over the three year period, will be awarded. The grantees will be obligated to perform two years of service for each year of assisted study. Upon completion of their degree programmes, the grantees will be committed to return to the Social Welfare Department or to the private agencies from which they came. If not previously employed, they will be committed to employment in the Department's various programmes, particularly in the implementation and expansion of the community service programme.

Research

11. The Department with its own resources will conduct such research as may be found necessary.

ARTICLE IV

TARGET TIME SCHEDULE

1. The parties to this Plan of Operations will carry out as far as possible their respective responsibilities according to the following target schedule:

a. The establishment of 32 multi-purpose community centres is tentatively scheduled as follows:

First Year—16 Centres

May-June, 1969—Thirteen (13) centres will be established and in operation:

San Fernando, La Union
Baguio City
Bangui, Ilocos Norte
Bacoor, Cavite
Batangas, Batangas
Cagayan de Oro City
Roxas City
Bacolod City
Cebu City
Tacloban City
Legaspi City
Zamboanga City
Tuguegarao, Cagayan

July-September, 1969—Two (2) centres will be established:

Ozamis City
Iloilo City

October-December, 1969— One (1) centre will be established:

Davao City

Second Year—8 Centres

January-June, 1970—Three (3) centres will be established:

Jolo, Sulu
Cotabato City
Marawi City

July-December, 1970—Five (5) centres will be established:

Zambales
Palanan, Isabela
Isabela, Negros Occidental
Masawa, Davao del Norte
Iligan City

Third Year—8 Centres

January-June, 1971—Four (4) centres will be established:

General Santos City
Lucena City
San Pablo City
Puerto Princesa, Palawan

July-December, 1971 — Four (4) centres will be established:

Ormoc City
Romblon, Romblon
Marikina, Rizal
Tanauan, Batangas

(See Original Document (6 Phil.Treaty Series 427))