#### REPUBLIC OF SOUTH AFRICA

# CRIMINAL AND RELATED MATTERS AMENDMENT BILL

(As introduced in the National Assembly (proposed section 75); explanatory summary of Bill and prior notice of its introduction published in Government Gazette No. 43595 of 7 August 2020) (The English text is the official text of the Bill)

(MINISTER OF JUSTICE AND CORRECTIONAL SERVICES)

**[B 17—2020]** ISBN 978-1-4850-0657-2

#### **GENERAL EXPLANATORY NOTE:**

[	]	Words in bold type in square brackets indicate omissions from existing enactments.		
		Words underlined with a solid line indicate insertions in existing enactments.		

### **BILL**

#### To amend—

- the Magistrates' Courts Act, 1944, so as to provide for the appointment of
  intermediaries and the giving of evidence through intermediaries in
  proceedings other than criminal proceedings; the oath and competency of
  intermediaries; and the giving of evidence through audiovisual link in
  proceedings other than criminal proceedings;
- the Criminal Procedure Act, 1977, so as to further regulate the granting and cancellation of bail; the giving of evidence by means of closed circuit television or similar electronic media; the giving of evidence by a witness with physical, psychological or mental disability; the appointment, oath and competency of intermediaries; and the right of a complainant in a domestic related offence to participate in parole proceedings;
- the Criminal Law Amendment Act, 1997, so as to further regulate sentences in respect of offences that have been committed against vulnerable persons; and
- the Superior Courts Act, 2013, so as to provide for the appointment of
  intermediaries and the giving of evidence through intermediaries in
  proceedings other than criminal proceedings; the oath and competency of
  intermediaries; and the giving of evidence through audiovisual link in
  proceedings other than criminal proceedings,

and to provide for matters connected therewith.

PARLIAMENT of the Republic of South Africa enacts, as follows:—

#### Insertion of sections 51A, 51B and 51C in Act 32 of 1944

**1.** The following sections are hereby inserted after section 51 of the Magistrates' Courts Act, 1944:

## $\mbox{``Evidence through intermediaries in proceedings other than criminal proceedings}$

51 A A court may on application by any party to proceedings in terms				
<b>51A.</b> A court may, on application by any party to proceedings in terms of Part II of this Act before the court, or of its own accord and subject to				
subsection (4), appoint a competent person as an intermediary in order to				
subsection (4), appoint a competent person as an intermediary in order to enable a witness—				
(a) under the biological or mental age of 18 years;				
(b) who suffers from a physical, psychological, mental or emotional				
condition; or				
(c) who is an older person as defined in section 1 of the Older Persons Act, 2006 (Act No. 13 of 2006),	10			
to give his or her evidence through that intermediary, if it appears to that				
court that the proceedings would expose such a witness to undue psychological, mental or emotional stress, trauma or suffering if he or she				
testifies at such proceedings.				
(2) (a) No examination, cross-examination or re-examination of any				
witness in respect of whom a court has appointed an intermediary, except				
examination by the court, may take place in any manner other than				
through that intermediary.	20			
(b) The intermediary may, unless the court directs otherwise, convey the general purport of any question to the relevant witness.	20			
(3) If a court appoints an intermediary in terms of subsection (1), the				
court may direct that the relevant witness gives his or her evidence at any				
place—				
(a) which is informally arranged to set that witness at ease;	25			
(b) which is so situated that any person whose presence may upset that				
witness, is outside the sight and hearing of that witness; and				
(c) which enables the court and any person whose presence is necessary				
at the relevant proceedings to see and hear, either directly or through the medium of any electronic or other devices, the intermediary, as	30			
well as the witness, during his or her testimony.	30			
(4) (a) The Minister may, by notice in the Gazette, determine the				
persons or the category or class of persons who are competent to be				
appointed as intermediaries.				
(b) An intermediary appearing at proceedings in terms of this section	35			
who is not in the full-time employment of the State must be paid such				
traveling and subsistence and other allowances in respect of the services				
rendered by him or her as prescribed by the rules made by the Rules Board for Courts of Law under the Rules Board for Courts of Law Act,				
1985.	40			
(5) A court must provide reasons for refusing any application or	10			
request for the appointment of an intermediary, immediately upon				
refusal, which reasons must be entered into the record of the proceedings.				
(6) An intermediary referred to in subsection (1) may be summoned to				
appear in court on a specified date and at a specified place and time to act	45			
as an intermediary.				
(7) If, at the commencement of or at any stage before the completion of the proceedings concerned, an intermediary appointed by the court, is				
absent for any reason, becomes unable, in the opinion of the court, to act				
as an intermediary or dies, the court may, in the interests of justice and	50			
after due consideration of the arguments put forward by the parties—				
(a) postpone the proceedings in order to obtain the intermediary's				
presence;				
(b) summons the intermediary to appear before the court to advance				
reasons for being absent;	55			
(c) direct that the appointment of the intermediary be revoked and appoint another intermediary; or				
(d) direct that the appointment of the intermediary be revoked and that				
the proceedings continue in the absence of an intermediary.				
(8) The court must immediately give reasons for any direction or order	60			
referred to in subsection $(7)(c)$ or $(d)$ , which reasons must be entered into				
the record of the proceedings.				

Oath and competency of intermediaries				
51D (1) Subject to subsection (2) any person who is competent to be				
<b>51B.</b> (1) Subject to subsection (3), any person who is competent to be appointed as an intermediary in terms of section 51A(4)(a) must, before	1			
commencing with his or her functions in terms of section 51A, take an				
oath or make an affirmation subscribed by him or her, in the form set out				
below, before the magistrate presiding over the proceedings:				
'I,, do hereby swear/truly affirm that, whenever I may				
be called upon to perform the functions of an intermediary, I shall truly				
and correctly, to the best of my knowledge and ability—				
(a) perform my functions as an intermediary; and	10			
(b) convey, properly and accurately, all questions put to witnesses and, where necessary, convey the general purport of any question to the witness, unless directed otherwise by the court'.				
(2) (a) Subject to subsection (3), before a person is appointed to				
perform the functions of an intermediary in a magistrate's court for any district or for any regional division, the magistrate presiding over the proceedings must enquire into the competence of the person to be				
appointed as an intermediary.				
(b) The enquiry contemplated in paragraph (a) must include, but is not				
limited to, the person's—	20			
(i) fitness as a person to be an intermediary;				
<ul><li>(ii) experience, which has a bearing on the role and functions of an intermediary;</li><li>(iii) qualifications;</li></ul>				
(iv) knowledge, which has a bearing on the role and functions of an	25			
intermediary;	20			
(v) language and communication proficiency; and				
(vi) ability to interact with a witness under the biological or mental age				
of 18 years or a witness who suffers from a physical, psychological,				
mental or emotional condition, or a witness who is an older person	30			
as defined in section 1 of the Older Persons Act, 2006.				
(3) (a) The head of a court may, at his or her discretion and after				
holding an enquiry contemplated in subsection (2), issue a certificate in				
the form prescribed by the Minister by notice in the <i>Gazette</i> , to a person whom he or she has found to be competent to appear as an intermediary				
in a magistrate's court for a district or for a regional division.				
(b) Before the head of a court issues a certificate referred to in				
paragraph (a), he or she must cause the person who has been found competent to be appointed as an intermediary, to take the oath or make				
the affirmation referred to in subsection (1) and must endorse the				
certificate with a statement of the fact that it was taken or made before				
him or her and of the date on which it was so taken or made and append				
his or her signature thereto.				
(c) A certificate contemplated in paragraph (a) may be accepted as				
proof of the—				
(i) competency of a person to be appointed as an intermediary; and				
(ii) fact that the person has taken the oath or made the affirmation contemplated in subsection (1),				
for purposes of this section, in any subsequent proceedings in terms of	50			
this Act, before a magistrate's court for a district or for a regional division and it is not necessary for the magistrate presiding over the	50			
proceedings in question to administer the oath or affirmation or to hold an				
enquiry into the competence of the person to be appointed as an				
intermediary.				
(d) Paragraph (c) must not be construed as prohibiting a magistrate				
from holding an enquiry, at any stage of proceedings, regarding the				
competence of a person to act as an intermediary.				
(e) For the purposes of this section, "head of a court" means the most				
senior judicial officer of that court.				

## Evidence through audiovisual link in proceedings other than criminal proceedings

51C. (1) A court may, on application by any party to proceedings in terms of Part II of this Act before that court or of its own accord, order that a witness, irrespective of whether the witness is in or outside the Republic, if the witness consents thereto, may give evidence by means of audiovisual link. (2) A court may make an order contemplated in subsection (1) only (a) it appears to the court that to do so would— 10 (i) (aa) prevent unreasonable delay; (bb) save costs: (cc) be convenient; or (dd) prevent the likelihood that any person might be prejudiced or harmed if he or she testifies or is present at such 15 proceedings; and (ii) otherwise be in the interests of justice: (b) facilities thereof are readily available or obtainable at the court; and (c) the audiovisual link that is used by the witness or at the court 20 (i) persons at the courtroom to see, hear and interact with the witness giving evidence; and (ii) the witness who gives evidence to see, hear and interact with the persons at the courtroom. (3) The court may make the giving of evidence in terms of subsection 25 (1) subject to such conditions as it may deem necessary in the interests of justice. (4) The court must provide reasons for— (a) allowing or refusing an application by any of the parties; or (b) its order and any objection raised by the parties against the order, as contemplated in subsection (1). (5) For purposes of this Act, a witness who gives evidence by means of audiovisual link is regarded as a witness who was subpoenaed to give evidence in the court in question. (6) For purposes of this section "audiovisual link" means facilities that enable both audio and visual communications between a witness and persons at a courtroom in real-time as they take place.".

## Amendment of section 59 of Act 51 of 1977, as substituted by section 3 of Act 26 of 1987, section 1 of Act 126 of 1992 and section 2 of Act 75 of 1995

- **2.** Section 59 of the Criminal Procedure Act, 1977, is hereby amended by the 40 substitution in subsection (1) for paragraph (a) of the following paragraph:
  - "(a) An accused who is in custody in respect of any offence, other than an offence—
    - (i) referred to in Part II or Part III of Schedule 2;
    - (ii) against a person in a domestic relationship, as defined in section 1 of the Domestic Violence Act, 1998 (Act No. 116 of 1998); or
  - (iii) referred to in-
    - (aa) section 17(1)(a) of the Domestic Violence Act, 1998;
    - (bb) section 18(1)(a) of the Protection from Harassment Act, 2011 (Act No. 17 of 2011); or

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(cc) any law that criminalises a contravention of any prohibition, condition, obligation or order, which was issued by a court to protect the person against whom the offence in question was allegedly committed, from the accused,

may, before his or her first appearance in a lower court, be released on bail in 55 respect of such offence by any police official of or above the rank of non-commissioned officer, in consultation with the police official charged with the investigation, if the accused deposits at the police station the sum of money determined by such police official."