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DO GLOBAL STANDARDS AND CODES PREVENT FINANCIAL CRISES? SOME PROPOSALS ON MODIFYING THE STANDARDS-BASED APPROACH

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And I have become convinced that it is in the interests of stability – and of preventing crises in developing countries and emerging market economies – that we seek a new rule-based system: a reformed system of economic government under which each country, rich and poor, adopts agreed codes and standards for fiscal and monetary policy and for corporate governance. ... over time – the implementation of codes and standards should be a condition of IMF and World Bank support ... ¹

Abstract

After the crises in emerging market economies beginning with that of Mexico in the mid-1990s, the adoption of internationally recognized standards and codes (S&C) of financial best practices came to be seen as a way to strengthen the international financial system. The S&C initiative was launched as such in 1999 but included within its scope work on standards for the different subjects included which had often already been under way for some time. This paper evaluates the progress made so far and considers some of the basic assumptions of the S&C initiative. In particular it examines how far S&C can be instrumental in preventing financial crises, and focuses on issues raised by the initiative from a developing-country perspective. It devotes special attention to both the process of surveillance of S&C by the Bretton Woods institutions (BWI) and to the information which this process generates. In this context it appraises the use of this information by the private sector whose increased engagement with emerging markets is a major part of the rationale of the exercise.

¹ Gordon Brown, Chancellor of the Exchequer, United Kingdom, in his speech at the Federal Reserve Board, New York on 16 November 2001.

I. INTRODUCTION AND POLICY CONCLUSIONS

The standards and codes (S&C) initiative has its genesis in its present form in the East Asian financial crisis in the late 1990s and the subsequent problems in Latin America and Russia. "Standards and codes play a central role in the new international financial architecture being developed to promote greater financial stability following crises in Asia and elsewhere. The emphasis in Standards and Codes reflects a view that vulnerabilities are reduced if transparency in the institutional and regulatory structures of the economic and financial sectors, and in the information these sectors provide to the public, reflects the good practices that many countries follow."

Five years have elapsed since the initiative was launched. This paper evaluates the progress made so far⁴ and considers some of the basic assumptions and rationale of the S&C initiative and examines how far this initiative can be instrumental in preventing a financial crisis. It considers some issues that arise while analyzing the initiative from a developing country perspective and further explores those related to surveillance mechanism and the information generation system set up at the Bretton Wood Institutions (BWI). In addition, it appraises the response of the private sector whose increased engagement with emerging markets is the basis for this exercise. The main points of debate are:

1) A global initiative? Although the initiative on S&C was taken in response to the financial crises of the 1990s in developing countries, difficulties with compliance and implementation also exist in the industrialized countries as recent events in the United States and other industrialized capital markets have illustrated. Despite this the incentive structure for implementing standards and codes – other than those dealing with money laundering and terrorist financing – applies primarily to developing and transition countries that borrow from the private financial markets or from bilateral or multilateral official sources.

The standards and codes exercise is not the result of a participatory process jointly owned by all countries; rather, it is designed mainly by the Group of 7 (G7) and other industrialized countries. This is why developing countries need a greater voice at the FSF. Issues as appropriateness and ownership, as well as the resources for implementation are a major concern.

2) **Re-defining the objective function.** The objective of the standards and codes exercise is global financial stability. But the present prioritization of countries and codes for monitoring compliance by the BWI indicate that global financial stability was not the main objective in

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