# UNITED NATIONS CONFERENCE ON TRADE AND DEVELOPMENT

# PROCEEDINGS OF THE THIRD INTER-REGIONAL DEBT MANAGEMENT CONFERENCE

Geneva, 3-6 December 2001



# **NOTE**

The designations employed and the presentation of the material in this publication do not imply the expression of any opinion whatsoever on the part of the Secretariat of the United Nations concerning the legal status of any country, territory, city or area, or of its authorities, or concerning the delimitation of its frontiers or boundaries. Furthermore, the views expressed by the authors of the papers contained in this publication do not represent the views of the Secretariat of the United Nations with regard to individual Governments' policies, or positions on financial policy issues that form the subject of the discussions herein.

**UNCTAD/GDS/DMFAS/3** 

# **Executive summary**

This document is a compilation of presentations made by debt management experts and professionals at UNCTAD's Third Inter-regional Debt Management Conference, held in Geneva in December 2001. The conference addressed recent trends in the area of debt management, and in particular aimed at highlighting the consequences which recent developments have had, and will have in the future, for individual national debt offices and for the profession of debt management.

A recent trend in developing countries is to establish autonomous or semiautonomous debt offices. This is a model that has been implemented by most European countries over the last 10 years. It is important to bear in mind, however, that the borrowing instruments used by developing countries are very different from those used by developed market economies. The creation of an autonomous debt office is therefore an issue that should be treated with some care

In many countries, local governments and municipalities have the right to engage in domestic and foreign borrowing on their own. Although this is in principle not a liability at the level of the central Government, the effects on the economy could be disastrous in the event of default by a major municipality. An increasing number of debt offices are therefore setting up institutions and procedures to improve the monitoring of such indebtedness.

To support ongoing institutional changes, it is necessary to upgrade procedures and information systems to comply with the new requirements for data compilation. The rapid improvement in computer technology contributes to some extent to driving the development of procedures. Sophisticated integrated computer systems open up new possibilities and challenges that affect the institutions where they are used.

The conference attempted to address the challenges faced by debt managers as they strive to manage change. Specifically, it set out to analyse recent institutional trends in debt management as the role of the national debt office changes; discuss the resulting changes to procedures; discuss the general usefulness and impact of risk management systems; and analyse the new requirements for computerized debt management tools in changing environments.

*Contents* v

# **CONTENTS**

	Page
Abbreviations	vii
Opening statement  Yilmaz Akyüz	1
Part 1: The institutional environment for effective debt management	
The institutional and legal base for effective debt management Tomas Magnusson	5
Key factors in improving the institutional environment of debt management – The African countries of the Franc Zone <i>Georges Diffo Nigtiopop</i>	11
Key factors in improving the institutional environment for economic management – The way ahead for HIPCS and other severely indebted nations Jian-Ye Wang	19
The emergence and challenges of Nigeria's Debt Management Office <i>Akin Arikawe</i>	37
The establishment of an independent external debt office in Sudan <i>Omar Ibrahim El Tahir</i>	45
Part 2. Management of sub-national debt	
Control and monitoring of decentralized debt in Colombia  Gustavo Adolfo Navia Márquez	51
Analysing the city of Moscow's borrowing and debt management decisions Sergey B. Pakhomov	55
Determinants and consequences of bailing out states: the case of Mexico Fausto Hernández Trillo	69
Evolution and control of sub-national public debt in Brazil <i>Cláudio Gontijo</i>	83
Sub-national debt management in India: an overview Sudhir G. Shrivastava	101
Province of Río Negro: public debt management in the context of the provincial reforms <i>Ricardo E. Gutiérrez</i>	103

Part 3. Private sector, auditing and general guidelines for debt management	
Guidelines for public debt management Fred Jensen	119
Guidance for planning and conducting an audit of internal controls of public debt <i>Jose Oyola</i>	145
Guidelines for the compilation of external debt offices  Robert Heath	157
Private sector external debt Balliram Baball	163
Monitoring of private sector non-guaranteed debt: the example of a fully liberalized regime – Indonesia <i>Veronica W. Sulistyo</i>	165
Monitoring of private sector non-guaranteed debt: the example of a fully liberalized regime – Malawi  Jos Milner	175
Monitoring of private sector non-guaranteed debt: the example of a fully liberalized regime – the Philippines <i>Patria B. Angeles</i>	183
Part 4. Symposium on computerized debt and integrated financial management systems	
Integrated financial management systems: an introduction Enrique Cosio-Pascal	189
Bolivia: Integrated management and administrative modernization system (SIGMA). Administrative decentralization and responsibility project – ILACO II <i>Carmen Zuleta and Jacqueline Gómez</i>	195
Effective debt management in federal countries: the case of Argentina Emilio Nastri and Marcelo Tricárico	205
Oracle Charles Leone	207
Contributors	211
Participants list	217

Abbreviations vii

## **ABBREVIATIONS**

ADB African Development Bank ADO autonomous debt office

**AFJP** Retirement Pension Fund Administration (Argentina)

ALM asset and liability management ARO advances of fiscal revenue (Brazil)

**BCB** Central Bank of Bolivia

BCEAO Central Bank of West African States
BEAC Bank of Central African States

BI Bank Indonesia

BIS Bank for International Settlements
BOI Board of Investments (Philippines)

**BPRN**Bank of the Province of Río Negro (Argentina)
BSRD
Bangko Sentral Registration Document (Philippines)

**CBDMS** computer-based debt management system

CEMAC Economic and Monetary Community of Central Africa
CIDE Center for Research and Teaching in Economics
COLT Commercial Offshore Loan Team (Indonesia)

**CPSS** Committee on Payment and Settlement Systems (BIS)

**CS-DRMS** Commonwealth Secretariat Debt Recording and Management System

**DAMS** Debt Analysis and Management System

**DDFB** Debt and Development Finance Branch (UNCTAD)

**DFID** Department for International Development (United Kingdom)

**DMFAS** Debt Management and Financial Analysis System

**DMO** debt management office

**DO** debt office

**DOF** Department of Finance (Philippines)

**DSA** debt sustainability analysis **EMBI** Emerging Market Bond Index

**ERSA** electric power supply enterprise (Argentina) **FFDP** Trust fund for Provincial Development (Argentina)

**G-30** the Group of Thirty

GAO General Accounting Office (United States)
GATT General Agreement on Tariffs and Trade

**GCP** gross city product (Moscow)

**GDDS** General Data Dissemination System (IMF)

GDP gross domestic product
HIPC heavily indebted poor country

IBRD International Bank for Reconstruction and DevelopmentICC Investment Coordination Committee (Philippines)

IDB Inter-American Development Bank
IFMS integrated financial management systems
IIP International Investment Position

**ILACO II** Administrative Decentralization and Responsibility Project (Bolivia)

**IMF** International Monetary Fund

**INEGI** National Institute of Statistics, Geography and Informatics (Mexico)

INSS National Social Security Institute (Brazil)

**IOSCO** International Organization of Securities Commissions

MAE Electronic Open Market (Argentina)

MEDD Management of External Debt Department (Philippines)

MEFMI Macroeconomic and Financial Management Institute of Eastern and Southern

Africa

MRS margin of real savings (Brazil)

**NEDA** National Economic and Development Authority (Philippines)

**NPV** net present value

**NSFC** National System of Fiscal Coordination (Mexico)

**ODA** official development assistance

OECD Organization for Economic Co-operation and Development ORTN Reajustable Obligations of the National Treasury (Brazil)

**PRGF** Poverty Reduction and Growth Facility (IMF)

PSED private sector external debt RBI Reserve Bank of India

**SAFyC** integrated financial administration and monitoring system (Argentina)

**SAI** supreme audit institutions

**SAP** Structural Adjustment Programme

SDDS Special Data Dissemination Standard (IMF)

**SDR** Special Drawing Right

**SEUD** Unified Debt Statistics System (Colombia)

**SIGMA** Integrated Management and Administrative Modernization System (Bolivia)

SIIF Integrated Financial Information System (Bolivia)

SISER System for Monitoring and Evaluating Performance-Based Government

Management (Bolivia)

SISIN Public Investment System (Bolivia)
SNDO Swedish National Debt Office
SNG sub-national government
SOE state-owned enterprise

SSUE "Mosfin Specialized State Unitary Enterprise "Financial Agency of the City of

**Agency"** Moscow"

TCP/IP Transmission Control Protocol/Internet Protocol
TFFS Inter-Agency Task Force on Finance Statistics (IMF)

**TGN** General Treasury of the Nation (Bolivia) **UEPEX** external loan management units (Bolivia)

UNCTAD United Nations Conference on Trade and Development
USAID United States Agency for International Development
WADMO World Association of Debt Management Offices
WAEMU West African Economic and Monetary Union

**WAIFEM** West African Institute for Financial and Economic Management

### **OPENING STATEMENT**

# Yilmaz Akyuz

Distinguished participants, ladies and gentlemen,

It is a great pleasure to welcome you to UNCTAD's Third Inter-regional Debt Management Conference. Some 150 government officials from more than 50 countries are here to listen to experts, participate in debates and meet with colleagues from around the world. This is a great opportunity for all of us, and UNCTAD is honoured to host such an important meeting.

Like the previous inter-regional conferences organized management UNCTAD, this meeting will focus on recent developments of interest to professional debt managers. The institutional set-up for effective debt management continues to be one of the most difficult issues in that area. In this regard, an interesting phenomenon is the recent establishment in some developing countries of autonomous or semi-autonomous debt offices a model that has been successfully implemented by most European countries over the past 10 years. It is important to bear in mind, however, that these institutions cannot simply be replicated in developing countries without the proper adjustment, as their circumstances are very different from those of developed countries. This is a key factor to consider when setting up an autonomous debt office.

In many countries, local governments and municipalities have the right to engage in domestic and foreign borrowing on their own. Although in principle such borrowing does not create new possibilities and challenges that affect the institutions where they are used.

UNCTAD has for many years been advocating orderly debt workout procedures, drawing on a number of broad bankruptcy principles such as temporary standstill, lending into arrears and debt restructuring. The international community has started to address this problem, as indicated by recent statements in Ottawa and by the First Deputy Managing Director of the International Monetary Fund. There can be little doubt that effective debt management should include know-how and competence regarding debt workout procedures.

Similarly, much more attention should be paid to the implications of global financial instability for debt management. I am particularly referring to sharp and unexpected movements in interest rates in the major industrial countries, as well as to gyrations and misalignments among the exchange rates of the G3 currencies. It is no longer possible to hedge against such disruptions simply by matching the currency composition of debt and export earnings. Developing countries do not often have the freedom to choose the currency in which to borrow, particularly in bond markets, or choose the currency denomination of their exports. Nor do they have the kind of easy access to hedging techniques employed in developed countries. I intend to generate synergy between the Debt Management and Financial Analysis System (DMFAS) and substantive work in these areas in UNCTAD.

# 预览已结束,完整报告链接和二维码如下:

https://www.yunbaogao.cn/report/index/report?reportId=5 10644

