

Non-Tariff Measures in Mercosur: Deepening Regional Integration and Looking Beyond









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FOREWORD

While tariffs are widely eliminated in regional trade agreements, genuine market integration requires addressing non-tariff measures (NTMs). This implies both the elimination of outright non-tariff barriers such as quotas and non-automatic licences, and the advancement of regulatory collaboration and convergence. In the twenty-first century, the latter is particularly crucial, as the impact of regulatory measures has grown to outweigh traditional trade barriers.

The Treaty of Asunción of 1991 conceives the Southern Common Market (MERCOSUR) as a progressive and ambitious project that would go all the way to eliminate tariffs and non-tariff barriers, and harmonize technical, sanitary and phytosanitary regulations. Institutional and methodological approaches, including a dispute settlement mechanism, were developed to increase competitiveness and build regional value chains among the members. The number of restrictive non-tariff measures still increased over time, and the internalization of regional decisions into the national legal frameworks remained fragmentary. This has undermined MERCOSUR ambitions and economic development.

These internal discontents now seem to spur renewed political will to invigorate the MERCOSUR internal market. Furthermore, competitive pressure is arising from the risk of being left out of "deep" trade agreements that are thriving across the globe. MERCOSUR members are therefore also looking beyond intraregional integration and towards agreements with other big markets such as the European Union.

In this context, a perfect moment seems to have come for a fresh look at non-tariff measures in MERCOSUR.

This publication by the UNCTAD secretariat goes a long way in analysing the current state, recent developments and impact of non-tariff regulation in MERCOSUR. It evaluates the potential welfare benefits of deeper integration within MERCOSUR, a possible trade agreement with the European Union and the increased adoption of international standards.

The analysis showcases the power of UNCTAD's new tool, the Regional Non-Tariff Measures Integration Review: it pairs sound data with innovative methods of evaluating the impact of non-tariff measures and regulatory convergence. It builds upon comprehensive non-tariff measures data that was collected in a collaborative effort between UNCTAD and the secretariat of the Latin American Integration Association (Asociación Latinoamericana de Integración, (ALADI)).

I am confident that this balanced and fact-based report will assist member States in advancing regional integration and revitalizing the founding spirit of MERCOSUR.

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The non-tariff measures data used in this report was collected in collaboration between UNCTAD and the ALADI secretariat.

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ABBREVIATIONS

ALADI Asociación Latinoamericana de Integración / Latin American Integration Association

ASEAN Association of Southeast Asian Nations

AVEs Ad valorem equivalents

CGE Computable general equilibrium

DJAI Declaración Jurada Anticipada de Importación

FAO Food and Agriculture Organization

GDP Gross domestic product

GTAP Global Trade Analysis Project
ITC International Trade Centre
MAST Multi-agency support team

MERCOSUR Mercado Común del Sur / Southern Common Market

NAFTA North American Free Trade Agreement

NTBs Non-tariff barriers
NTMs Non-tariff measures

OECD Organization for Economic Co-operation and Development

SPS Sanitary and phytosanitary
TBT Technical barriers to trade

TRAINS Trade Analysis Information System

UNCTAD United Nations Conference on Trade and Development
UNIDO United Nations Industrial Development Organization

WITS World Integrated Trade Solution

WTO World Trade Organization

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