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Innovation, diversification and inclusive development in Africa

Abstract

A key guiding principle of the newly adopted Sustainable Development Goals is to "leave no one behind." Bringing this vision to fruition will require eradication of poverty, fairer income distribution and sustained social progress over the next fifteen years. Furthermore, it will inevitably require creating decent employment through transformation of the production and export structures of African economies. This paper argues that technological innovation is vital to addressing both challenges of low structural transformation and lack of inclusive development on the continent. Against this backdrop, the paper discusses linkages between innovation, transformation and inclusion. It also presents stylized facts on transformation, the state of innovation and inclusion in Africa and, more importantly, offers policy recommendations on how to promote technological innovation to trigger transformation and build inclusive societies in Africa.

Key words: Africa, Diversification, Social inclusion, Technological innovation



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1. Introduction

An overarching principle of the Sustainable Development Goals (SDGs) adopted by global leaders in 2015 is to "leave no one behind." Realizing this vision will require poverty eradication, better income distribution and sustained social progress over the next 15 years. The assessment of performance in implementation of Millennium Development Goals (MDGs) indicates that sub-Saharan Africa (SSA) is the only region that did not meet the MDG of halving poverty by 2015. In addition, a recent study found that Africa is home to a large part of the world's extreme poor (Beegle et. al. 2016). These facts suggest that if the international community want to enhance prospects for achieving the SDGs, there has to be a special focus and attention on SSA, particularly the least developed countries in the region. But there also has to be a concerted effort by the international community to engender structural transformation and foster inclusive growth thereby laying a solid foundation for sustained development ensuring that no one is indeed left behind in the development process.

Technology and innovation are crucial for addressing the challenges of low structural transformation and inclusive development in Africa. For example, technological innovation can enhance competitiveness and trigger a shift of resources from low to high productivity activities thereby inducing transformation of the structure of an economy. It can also foster inclusion through enabling the acquisition of knowledge and skills which permit economic agents to fully participate in, and benefit from, the development process. Against this backdrop, this paper presents stylized facts on structural transformation, the state of innovation and inclusion in Africa and, more importantly, offers recommendations on how to promote technological innovation to trigger structural transformation, build inclusive societies, and enhance prospects for achieving the SDGs in Africa. The paper is organised as follows: Section 2 discusses channels through which technological innovation could affect structural transformation and inclusion. Section 3 presents some stylized facts on structural transformation in Africa while Section 4 assesses Africa's performance in achieving the goal of building inclusive societies as reflected in the SDGs. Section 5 examines the state of technology and innovation in Africa and Section 6 discusses policies that could be adopted to foster technology and innovation with a view to promoting transformation and inclusive development. Section 7 contains concluding remarks.

2. Innovation, structural transformation and inclusion: the linkages

The economic literature suggests that development occurs through structural changes involving movement of labour and other resources from low to high productivity activities both within and across sectors (Pattillo 2012). Osakwe (2016) shows that African countries have not been able to successfully transform their economies and foster inclusive development despite the rapid growth experienced by the continent over the past decade. This paper argues that technological innovation will play a vital role in addressing both the challenges of structural transformation and inclusive development and African governments should therefore, strengthen efforts to foster technological innovation. In this section, we draw on insights from the economic literature to delineate mechanisms through which technological innovation can be linked to structural transformation and inclusion. Economic theory suggests that technological innovation is the main driver of sustained long run growth and the diffusion of such innovation permits lagging countries to shift production towards sectors with increasing returns thereby promoting growth convergence (Verspagen 2004; Aghion and Howitt 1998). Technological innovations are associated with new products and processes and a

¹ Note that technological progress foster inclusion only if people can access and use new technology and innovation. If some segments of society (for example, unskilled workers) do not have good and affordable access to new technology, then technological progress indeed become a source of social exclusion.

create new patterns of demand resulting in a change in the sectoral composition of an economy. In addition, they trigger investment, enhance productivity growth and changes in the organisation of firms (Sandven, Smith and Kaloudis 2005).

In the Schumpeterian literature on economic growth, the interaction of demand growth and technological learning induces structural change in an economy towards innovative sectors resulting in higher growth rates (Cimoli et. al. 2011; Schumpeter 1934). When a new technology is introduced and diffused, it tends to have a structural impact because it leads to an increase in activities that rely on the new technology and a decrease in those activities associated with older technologies. Furthermore, new technologies are generally associated with an increase in productivity and so countries that are at the technological frontier are able to compete in new sectors and their economic structure towards more technology-intensive sectors. The focus of the discussion so far has been on how technological innovation affects structural change. But the literature also recognises the fact that innovations tend to evolve much faster in some activities (such as manufacturing) than in others (such as agriculture) and so the structure of an economy also has an impact on the pace of technological innovation. For example, countries that have an industrial structure tilted towards high-tech sectors experience faster technological progress than those relying on low-tech sectors. In this context, the structure of an economy can affect the rate at which it approaches the technological frontier and so affect the technology gap relative to the frontier (Cimoli et. al. 2011).

With regard to inclusive development, the literature suggests that technological innovation plays a crucial role in determining whether or not the growth and development process in a society is inclusive. To the extent that new technologies result in better quality jobs (particularly for the poor), reduce environmental pollution, increase efficiency of resource use, and improve health, they can have a positive impact on living standards and make the growth process more inclusive (Naude and Nagler 2015). Innovation can also have a positive impact on income distribution if it gives vulnerable groups better access to markets and permits them to take advantage of opportunities created in the development process. For example, the rapid spread of mobile telephones in Africa has been credited with giving poor farmers better access to finance. It has also been used by some governments to provide input subsidies directly to farmers thereby reducing middlemen and reducing leakage in the delivery system (Osakwe and Poretti 2015). While technological innovation could have a positive impact on growth and inclusion, there is also recognition that it can be a source of social exclusion. One channel through which innovations could lead to social exclusion in an economy is through the nature of technological change, as reflected in new technologies being capital rather than labour-intensive. Since labour is the only asset owned by most poor people, innovations that are associated with capital-intensive techniques (which use more of skilled rather than unskilled labour) make it challenging for vulnerable groups to participate in the growth process and so increase inequality. But technological innovation can also foster social exclusion through having adverse effects on the environment and environmental services which tend to have a disproportionately negative impact on the poor (UNCTAD 2015). In sum, the literature suggests that technological innovation can have a structural impact and that its effect on the distribution of income will depend in part on the nature of new innovations and whether vulnerable groups can access and use such innovations.

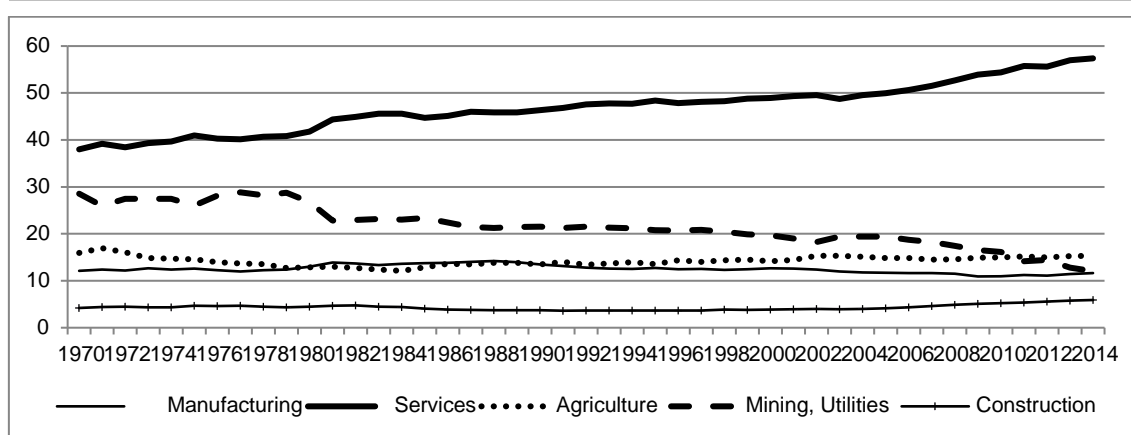
3. Scope and nature of structural transformation in Africa

To understand the scope and nature of structural changes that have taken place in Africa over the past decades, this section examines structural transformation from both a domestic and an international perspective. At the domestic level, the focus is on the contribution of key economic activities or sectors (agriculture, manufacturing, services etc.) to output and employment. And at the international level, the focus is on the contribution of manufacturing to total exports and the contribution of manufacturing to total manufacturing exports.

Output and employment

There has been a significant change in the structure of African economies over the past few decades, with services playing a dominant and increasing role both in output and employment. Figure 1 shows that the share of services in value added increased from 38 per cent in 1970 to 57 per cent in 2014. This increase in the share of services went hand in hand with a decrease in the share of mining and utilities in total value added. With regard to agriculture, its share has been relatively low and flat over the period and in 2014 it accounted for just 15 per cent of total value added in Africa. As with the agriculture sector, the share of manufacturing in value added remains very low, its share of the services sector. In fact, in 2014 manufacturing accounted for only 12 per cent value added, which is lower than its peak value of 14 per cent in the 1980s.

Figure 1. Share of economic activities in real value added in Africa (%), 1970-2014



Source: UNCTADStat database (<http://unctad.org/en/Pages/statistics>)

Note: Value added measured at 2005 constant prices.

Another approach to examining the nature of structural change that has occurred in Africa at the domestic level is to look at the share of various activities in total employment. It is well known that most of the continent's labour force is in the agriculture sector. In particular, in most of the labour force works in the agriculture sector (Figure 2), which accounts for a low share of value added, indicating that average labour productivity is much lower in agriculture than in other key sectors. The finding that labour productivity in agriculture is relatively very low suggests that there is a need to reallocate some labour to more productive activities in industry and services. While some of this reallocation is already taking place, they seem to be going mostly to the services sector and, more importantly, to low rather than high productivity activities in the services sector.

To further explore the productivity issue, we compare productivity levels across sectors using an extended version of the Groningen Growth and Development Center (GGDC) database, which provides disaggregated data on employment and value added for 13 African countries beginning in 1960. The results suggest that in 2010 (relative to the situation in 1960): (1) labour productivity in manufacturing either declined or remained largely unchanged in most of the countries in the sample, Botswana being an exception; (2) in most countries labour productivity were relatively high in the mining sector; and (3) a lot of the labour that moved from agriculture and industry into the services sector ended up in the category "other services" which consists of: community, social and personal services, government and trade, restaurants and hotels. These activities classified under "other services" have very low productivity compared to the other components of services such as "finance, insurance, real estate and business services" and

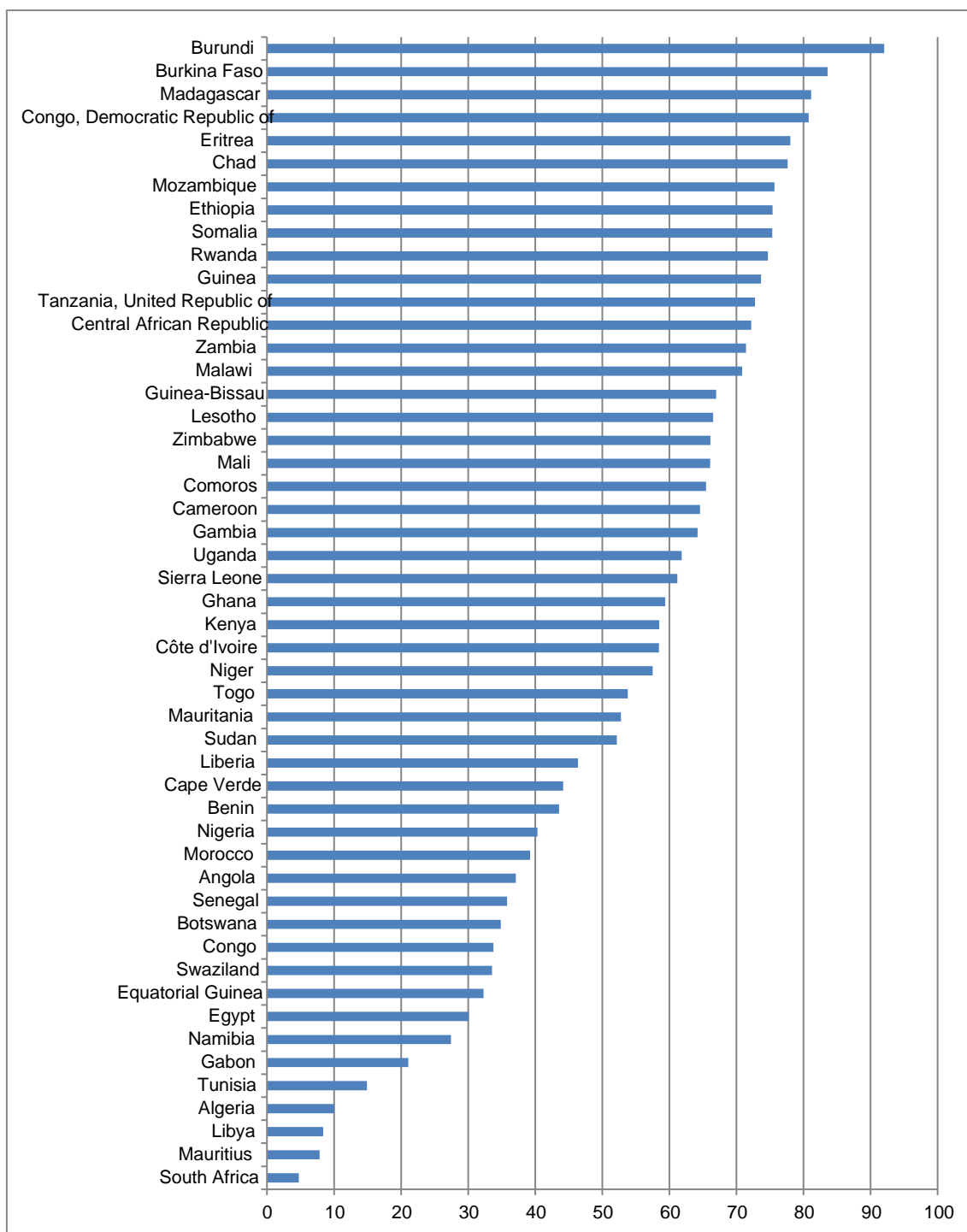
² The countries are: Botswana, Egypt, Ethiopia, Ghana, Kenya, Malawi, Mauritius, Morocco, Nigeria, Senegal, South Africa, United Republic of Tanzania, and Zambia.

"transport, storage and communications." The category "other services" also has the second lowest productivity level after agriculture. Historically, at the initial stage of development labour tends to move from agriculture to manufacturing and then, as incomes rise, to services. However, African countries seem to be bypassing this normal process of structural change, with labour moving from agriculture and industry to low-productivity services. This development is of concern to African countries because it has negative consequences for their ability to exploit the potential of industrialisation for employment generation.

An interesting question to pose at this stage is what factors drive productivity changes in Africa? Following McMillan and Rodrik (2011) and de Vries (2015), we decompose labour productivity growth into three components: the within effect (which captures productivity growth within sectors), the static effect (which reflects differences in productivity levels across sectors); and the dynamic effect (which reflects differences in productivity growth across sectors). The within effect will be positive when labour productivity growth in the sectors is positive and the between effects are positive when labour moves from less to a more productive sector. Figure 3 shows that a lot of the productivity growth that occurred in countries in the sample in the period 2000-2010 was driven by positive productivity growth within sectors (the within effect) and a reallocation of labour from sectors with low productivity levels to those with high productivity levels (the between effect). The results also show that the reallocation of labour across sectors also created dynamic losses in the sense that the marginal productivity of additional workers in expanding sectors has been below those existing activities in contracting sectors and this is reflected in the fact that the between dynamic effects are negative.

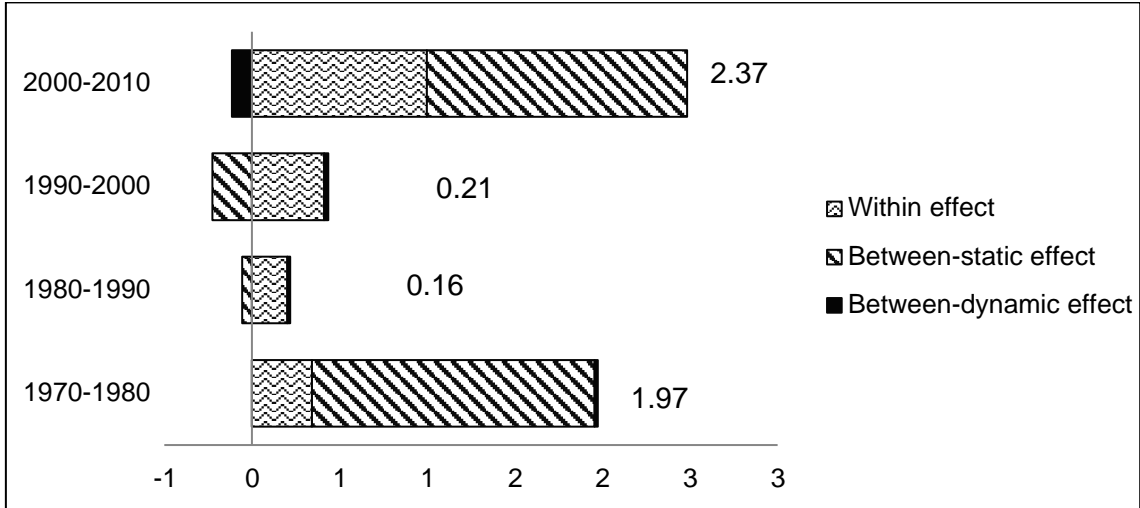
Africa's patterns of structural changes and productivity growth are different from those of developing Asia, where all three components of productivity growth made positive contributions over the past few decades (Figure 4). In the 1990s and 2000s, within sector productivity grew in all sectors, but mostly in manufacturing, boosted by high investment levels, which in turn generated various linkages and positive effects of economies of scale, technological advance, and knowledge and skills acquisition (UNCTAD 2010). This process generated a positive dynamic reallocation that has been growing over the decades, indicating that the movement of workers affected positively the growth of productivity in the expanding sectors, which was mainly manufacturing.

Figure 2 Agriculture's share of total employment in 2012 (%)



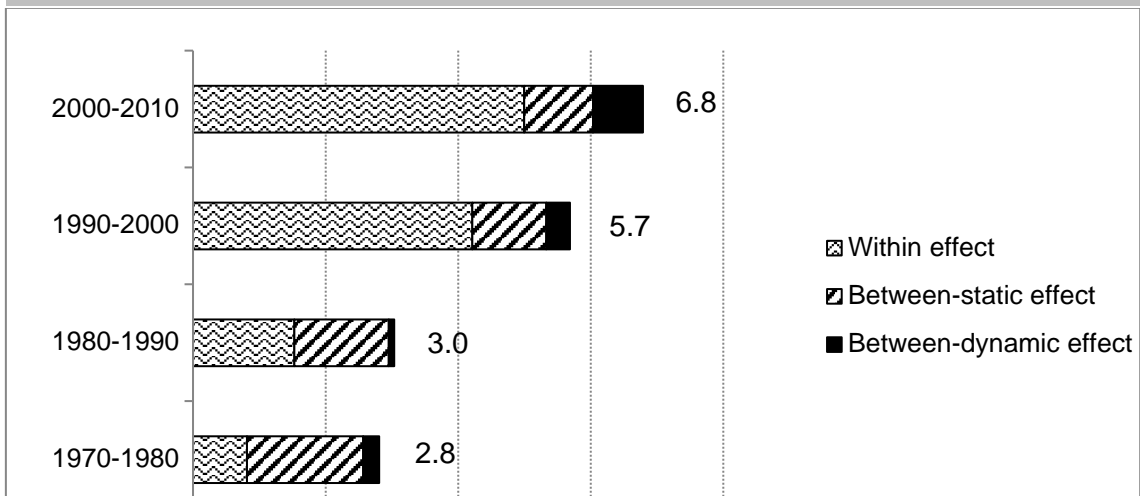
Source: Compiled based on data from the ILO's *Global Employment Trends 2014*, http://ilo.org/global/research/global-employment-trends/2014/WCMS_234879/lang/index.htm.

Figure 3. Average annual labour productivity growth in Africa by driving factors (%), 1970-2010



Source: Computed based on data from the GGDC database (<http://www.rug.nl/ggdc/productivity/>)

Figure 4. Average annual labour productivity growth in Asia by driving factors (%), 1970-2010



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