



# NATIONAL SERVICES POLICY REVIEW



# KYRGYZSTAN





# NATIONAL SERVICES POLICY REVIEW



# KYRGYZSTAN



## NOTE

The symbols of United Nations documents are composed of capital letters combined with figures. Mention of such a symbol indicates a reference to a United Nations document.

The views expressed in this volume are those of the authors and do not necessarily reflect the views of the United Nations Secretariat. The designations employed and the presentation of the material do not imply the expression of any opinion whatsoever on the part of the United Nations Secretariat concerning the legal status of any country, territory, city or area, or of its authorities, or concerning the delimitation of its frontiers or boundaries, or regarding its economic system or degree of development.

Material in this publication may be freely quoted or reprinted, but acknowledgement is requested, together with a reference to the document number. A copy of the publication containing the quotation or reprint should be sent to the UNCTAD Secretariat at: Palais des Nations, 1211 Geneva 10, Switzerland.

For further information on the Trade Negotiations and Commercial Diplomacy Branch and its activities, please contact:

Ms. Mina MASHAYEKHI  
Head, Trade Negotiations and  
Commercial Diplomacy Branch  
Division of International Trade in Goods and  
Services and Commodities  
Tel: +41 22 917 56 40  
Fax: +41 22 917 00 44  
E-mail: [trade.negotiations@unctad.org](mailto:trade.negotiations@unctad.org)  
<http://unctad.org/en/Pages/DITC/TNCD/Trade-Negotiations-and-Commercial-Diplomacy-.aspx>

UNCTAD/DITC/TNCD/2010/2

## FOREWORD

The Accra Accord, adopted at UNCTAD XII in 2008, stated that “the services economy is the new frontier for the expansion of trade, productivity and competitiveness, and for the provision of essential services and universal access.” With a view to strengthening the capacity, efficiency and competitiveness of the services sectors of developing countries and countries with economies in transition, and to increasing their participation in global services production and trade, the Accra Accord calls upon UNCTAD to assist these countries in establishing regulatory and institutional frameworks and cooperative mechanisms, including by “providing support in national services assessment and policy reviews”. UNCTAD has developed its tailor-made national Services Policy Reviews in response to the Accra Accord.

The services sector in Kyrgyzstan has gradually assumed a greater role in the country’s economy. Services account for 51.1 per cent of GDP today, having grown from a level of 43.1 per cent in 2001. This compares with a 67 per cent share for services in world GDP, and a 57 per cent share for services – on average – in the GDP of transition economies. The Services Policy Review of Kyrgyzstan provides a strategic vision for the development of the services sector, and focuses on two future growth areas within the services sector, namely tourism and energy services.

During the course of preparing the Services Policy Review, a broad group of national stakeholders from government, industry, academia and civil society identified challenges and opportunities in the Kyrgyz services sector in general, and in the tourism and energy services sectors in particular. With the technical assistance of UNCTAD, the stakeholders examined a range of important issues key to the development of these sectors, including (a) national development objectives; (b) effectiveness and weaknesses in the current sectoral policy frameworks; (c) regulatory and institutional challenges inhibiting sectoral development; (d) prospective policy options to strengthen domestic supply capacity and the competitiveness of small and medium-sized enterprises (SMEs); and (e) potential impacts from services trade liberalization on FDI, SMEs, efficiency, employment, and universal access to basic services in these sectors, as well as access to foreign markets.

Recommendations for enhancing Kyrgyzstan’s tourism services sector that have emerged through the consultations with stakeholders include focusing tourism on the local or community level, in order to increase the contribution of tourism to poverty reduction; enhancing the income gained from trekking and mountaineering tourism; and introducing health and wellness tourism.

Recommendations for the energy services sector include improving the administration and management of energy companies, improving the performance of the energy sector by creating an independent regulatory body endowed with wide-ranging powers, and increasing the attractiveness of the sector to investment by improving the tariff policy.

I trust that this Review will serve as an important step towards the articulation of a comprehensive services development strategy in Kyrgyzstan, which will help the country to derive development benefits from services and trade in services.



Supachai Panitchpakdi  
Secretary-General of UNCTAD

## **ACKNOWLEDGEMENTS**

This publication presents the results of National Services Policy Review (NSPR) undertaken by Kyrgyzstan and UNCTAD. The Kyrgyzstan NSPR project was made possible through the financial support provided by the United Kingdom Department for International Development under the UNCTAD/DFID project on “Assistance to Developing Countries on Services Development and Trade”.

Part I contains a report prepared by UNCTAD to support Kyrgyzstan’ NSPR entitled “Strategies for advancing development of the services sectors of the Kyrgyz Republic. It was prepared by a team led by Mina Mashayekhi, Head, Trade Negotiations and Commercial Diplomacy Branch. The main contributors were Deepali Fernandes, Alberto Gabriele and Robert Hamwey. The report draws on the ongoing substantive work of UNCTAD in the services sector.

Part II and III were prepared by a national team of experts including Ms. Jipara Aibasheva, Dr. Ularbek Mateev and Dr. Timor Burzhubaev. Ms. Aibasheva is a trade policy expert and former Adviser to the Plenipotentiary of Kyrgyzstan on Economic Problems. Dr .Mateev is President of Kyrgyzaltyn, a management consulting company, and former Vice Prime-Minister of Kyrgyzstan and former Director of the State Energy Agency of Kyrgyzstan. Mr. Burzhubaev is Chief Economist at Bearing Point Inc., a consulting firm, and former Chief of the Macroeconomic Forecasting Division of the Ministry of Finance of Kyrgyzstan. Inputs were also made by Ms. Anarkan Rahmanova, Head, Trade Policy Department, and Ministry of Economic Development who served as the national focal point for the NSPR, and Mr. Muktar Djumaliev, Permanent Representative of Kyrgyzstan to the United Nations in Geneva.

The views expressed herein are those of the authors and do not necessarily represent those of the Government of Kyrgyzstan or those of UNCTAD.

Mesut Saygili provided substantive statistical support. Anar Mammadov provided assistance in translating and editing. Administrative and logistic support was provided by Faustina Attobra-Wilson. Text editing and formatting for this publication was done by Sophie Munda. The cover page was prepared by Laura Moresino.

---

**ABBREVIATIONS**

<b>ADB</b>	Asian Development Bank
<b>CIS</b>	Commonwealth of Independent States
<b>CCI</b>	Chamber of Commerce and Industry
<b>CDS</b>	Country Development Strategy
<b>CPC</b>	Central Product Classification
<b>EurAsEC</b>	Eurasian Economic Community
<b>FER</b>	Fuel-energy resources
<b>GATS</b>	General Agreement on Trade in Services
<b>GDP</b>	Gross Domestic Product
<b>HPPS</b>	Hydro-electric power station
<b>ISO</b>	International Organization for Standardization
<b>JSC</b>	Joint Stock Company
<b>MIEFR</b>	Ministry of Industry, Energy and Fuel Resources of Kyrgyzstan
<b>MEDT</b>	Ministry of Economic Development and Trade of Kyrgyzstan
<b>MFN</b>	Most Favoured Nation
<b>NBKR</b>	National Bank of Kyrgyzstan
<b>NISM</b>	National Institute of Standards and Metrology
<b>QFD</b>	Quasi-fiscal deficit
<b>SCME</b>	State Committee on Migration and Employment
<b>SDRFEI</b>	State Department on Regulation of Fuel-Energy Industry under Ministry of Industry, Energy and Fuel Resources of Kyrgyzstan
<b>WTO</b>	World Trade Organization

## SOURCES OF INFORMATION

Asian Development Bank (2007) Study on transfers of international migrants in Central Asia and South Caucasus.

Government of Kyrgyzstan (2009). *Country Development Strategy*. Bishkek.

National Bank of Kyrgyzstan (1995–2009). *Balance of Payments of Kyrgyzstan*. Bishkek.

National Bank of Kyrgyzstan (1995–2009). *Annual report*. Bishkek.

National Statistical Committee of Kyrgyzstan (1995–2008). *Foreign Trade of Kyrgyzstan*. Bishkek.

National Statistical Committee of Kyrgyzstan (1995–2008). *Kyrgyzstan in figures*. Bishkek.

National Statistical Committee of Kyrgyzstan (1995–2009). *Reports. Socio-economic situation of Kyrgyzstan*. Bishkek.

National Statistical Committee of Kyrgyzstan (2008). *Tourism in Kyrgyzstan*. Bishkek.

Trade Policy Review of Kyrgyzstan: Report of the Secretariat, WT/TPR/170, (06-4112). – Geneva: Review Body. 04.09.2006.

United Nations Development Programme (2006) Shadow economy in Kyrgyzstan: Trends, appraisals and policy options. Bishkek.

World Bank (2006) Migration and monetary receipts in Eastern Europe and Central Asia.

### **Internet sources:**

<http://www.unctad.org>

<http://www.stat.kg>

<http://www.wto.org>

[http:// www.toktom.kg](http://www.toktom.kg)

## CONTENTS

Note	ii
Foreword	iii
Acknowledgements	iv
Abbreviations	v
Sources of information	vi

### **PART I. STRATEGIES FOR ADVANCING DEVELOPMENT OF THE SERVICES SECTORS OF KYRGYZSTAN** **1**

<b>A. Background</b>	<b>2</b>
<b>B. Economic Panorama</b>	<b>2</b>
<b>C. Enhancing Growth and Performance in the Services Sector</b>	<b>12</b>
1. Building a Master Plan	12
2. Strengthening the Services Sectors	13
3. National Efforts and Policies to Support SMEs in the Services Sectors	22
4. National Trade Policies for the Expansion of Key Services Sectors: the WTO GATS	24
<b>D. Recommendations for National Consultants</b>	<b>28</b>
<b>References</b>	<b>29</b>

### **PART II. NATIONAL ENERGY SERVICES POLICY REVIEW** **31**

<b>A. The Role and Effectiveness of the Energy Services Sector in the National Economy</b>	<b>32</b>
1. The Current Status of the Energy Services Sector in Kyrgyzstan	33
2. Power Industry	34
3. Oil and Gas Products	36
4. Gas	38
5. Gas Supply	38
6. Coal	39
7. Technical Regulations and Standards	40
<b>B. The Structure of the Energy Services Sector Market</b>	<b>40</b>
1. Shortage of Demand	41

预览已结束，完整报告链接和二维码如下：

[https://www.yunbaogao.cn/report/index/report?reportId=5\\_9746](https://www.yunbaogao.cn/report/index/report?reportId=5_9746)

