

# **Frontlines**

Young people at the forefront of preventing and responding to violent extremism



i joint research initiative by UNDP's Youth Global Programme for Sustainable Development and Peace (Youth-GPS 016–2020) and the Oslo Governance Centre, with generous support from the Government of Norway.
INDP partners with people at all levels of society to help build nations that can withstand crisis, and drive and ustain the kind of growth that improves the quality of life for everyone. On the ground in nearly 170 countries and erritories, we offer global perspective and local insight to help empower lives and build resilient nations.
Copyright ©2019 UNDP

All rights reserved. The opinions, analyses and recommendations contained in this document do not necessarily reflect the opinions of the United Nations Development Programme, its Executive Board, or Member States.



## **Frontlines**

Young people at the forefront of preventing and responding to violent extremism

**UNDP Global Report** 

May 2019

### **Acknowledgements**

This Frontlines global research initiative was developed by the United Nations Development Programme (UNDP), under the umbrella of the UNDP Youth Global Programme for Sustainable Development and Peace (Youth-GPS 2016–2020), in collaboration with the Oslo Governance Centre (OGC). It was made possible with the generous support of the Government of Norway. It is also a contribution to the independent Progress Study on Youth, Peace and Security mandated by United Nations Security Council Resolution 2250 and presented in September 2018 at the Security Council.

This global report was prepared by Noëlla Richard (Youth Policy Specialist and UNDP Youth Global Programme Manager) and Regev Ben Jacob (Youth Consultant, UNDP Youth Global Programme), under the leadership of Patrick Keuleers (Director, Governance and Peacebuilding, UNDP Bureau for Policy and Programme Support).

Special thanks go to Sarah Lister (UNDP OGC Director), Jide Okeke (OGC Research Advisor), Endre Stiansen (OGC Senior Research and Policy Adviser) and Torni Iren Johansen (OGC Administrative Associate) for the fruitful partnership with the OGC and the Government of Norway, and to Alexander Zuev (former UNDP Special Adviser on the Prevention of Violence Extremism [PVE]), Alexander Avanessov (UNDP Special Adviser on PVE), Jacobo Tenacio (UNDP Global Programme on Development Solutions for PVE Analyst) and Fatou Diarra (Governance and Peacebuilding Programme Associate) for the excellent collaboration.

We are also most grateful to many UNDP colleagues who provided insight and supported the development of three field case studies: Niloufer Siddiqui, Laura Sheridan and Hamza Hasan, in the UNDP Country Office in Pakistan; Nita Gojani, Blerim Azizi, Marta K. Gazideda and Oriana Fedeli in the UNDP Kosovo¹ Office; and Farah Abdessamad, Sylvain Merlen, Zaib Rasool and Khulood Sheikh in the UNDP Country Office in Yemen.

We would also like to thank the following UNDP colleagues and partners who graciously provided comments and inputs as well as outreach and research support: Fauziya Abdi Ali (UNDP Regional Centre in Africa), Palki Ahmad (UNDP Country Office in Bangladesh), Risa Arai (UNDP Country Office in Kenya), Emadeddin Badi (Peaceful Change Initiative, Libya), Jessica Banfield (UNDP Regional Hub in Europe and the Commonwealth of Independent States), Yassir Benabdallaoui (UNDP Country Office in Morocco), Achaleke Christian (Local Youth Corner, Cameroon), Charles Ian Denhez (UNDP Country Office in Bangladesh, Clement Dubayle (UNDP Country Office in Morocco), Charles Edoa (UNDP Country Office in Cameroon), Theophilus Ekpon (Centre for Sustainable Development and Education in Africa), Ilwad Elman (Elman Peace and Human Rights Centre, Advisory Group of Experts on Youth, Peace and Security), Zubair Ezzat (UNDP Country Office in Somalia), Rosalie Fransen (UNDP PVE Global Programme Consultant), Simon Finley (UNDP Regional Hub in Asia-Pacific), Melissa Finn, Aasta Galli (UNDP Oslo Governance Centre), Cyprien Gangnon (UNDP Country Office in Cameroon), Shidartho Goushami (UNDP Country Office in Bangladesh), Malin Herwig (UNDP Regional Centre in Arab States Region), Saba Ismail (Aware Girls Pakistan, Advisory Group of Experts on Youth, Peace and Security), Gizem Kılınç (United Network of Young Peacebuilders),

Frontlines 4

Min Sun Kim (UNDP in Kosovo), Srinivas Kumar (UNDP Country Office in Sudan), Desislava Kyurkchieva (UNDP Country Office in Sudan), Shelley Inglis (UNDP Regional Hub in Europe and the Commonwealth of Independent States), David Maina (UNDP Country Office in Kenya), Cecile Mazzacurati (United Nations Peacebuilding Support Office), Laura Zahra McDonald and Odhran Mcmahon (UNDP Regional Hub in Asia-Pacific), Jorge Montes Delijorge (UNDP/Instituto Mexicano de la Juventud [IMJUVE] Fellow), Ali Muntasir (UNDP Country Office in Sudan), Antoine Nouvet (UNDP Country Office in Bangladesh), Alain Papon (UNDP in Kosovo), Saji Prelis (Search for Common Ground), Andrew Russell (United Nations in Kosovo), Joao Scarpelini (United Nations Country Office in Somalia), David Svab (UNDP in Kosovo), Tomokazu Serizawa (UNDP Country Office in Sudan), Sheela Tasneem Haq (UNDP Country Office in Bangladesh), Basia Spalek and Harald Thorud (United Nations Peacebuilding Support Office), Mohamed Yahya (UNDP Regional Centre in Africa), Erkina Urazbaeva (UNDP Country Office in Kyrgyzstan), Jayathma Wickramanayake (United Nations Secretary-General's Envoy on Youth).

Special thanks go to the Youth and PVE session panellists of the Oslo II global meeting, which was held on 24 May 2018: Emaddedin Badi (Peaceful Change Initiative, Libya), Achaleke Christian (Local Youth Corner, Cameroon), Amira Ibrahim (YouthCAN, Norway), Lena Slachmuijlder (Search for Common Ground) and Norimasa Shimomura (UN RC Kazakhstan).

All formal peer reviewers are warmly thanked: André Alves dos Reis (Global Community Engagement and Resilience Fund [GCERF]), Jessica Banfield (UNDP Regional Hub in Istanbul), Gerardo Carballo (UNDP Regional Hub in Panama), Peter Ellehøj (Ministry of Foreign Affairs, Denmark), Amanda Fazzone (GCERF), Srinivas Kumar (UNDP Country Office in Sudan), Shomira Sanyal (GCERF), Lilla Schumicky-Logan (GCERF) and Sara Tomo (GCERF).

Finally, thanks go to Barbara Hall (Consultant Editor) and LSgraphicdesign.it (graphic design).

#### **Foreword**

#### Frontlines Highlights Youth's Central Role to Prevent Violent Extremism



The youthful profile of many recruits into violent extremist groups have put a *de facto* spotlight on youth, with a growing and somewhat narrow concern over their radicalization.

It is high time that we recognize that only a minority of young men and women are engaged in such violence. Moreover, youth are often the victims of violence perpetrated by extremist groups. They are also often the subject of excessive security measures.

In response to the increasing - yet still inadequate - attention to youth in policy discussions on Preventing Violent Extremism (PVE), UNDP has carried out this comprehensive and multi-country research, entitled Frontlines. The report analyzes and synthesizes the perceptions and aspirations of youth in order to better understand their role in PVE. The report fills a knowledge-gap in terms of systemic information on how youth engagement in PVE should look like and what approaches may work best.

It is our hope that *Frontlines*, which includes illustrative examples and policy and programming recommendations, will be an invaluable tool for national and local governments, UN agencies, development partners, academic institutions, civil society and youth organizations, movements and networks.

This study also serves as part of a United Nations (UN) System-wide approach to PVE. Frontlines contributes to the implementation of UN Security Council Resolutions 2250 (2015) and 2419 (2018) on Youth, Peace and Security, the UN Secretary-General's Plan of Action to Prevent Violent Extremism (2016) and the UN Youth Strategy ("Youth 2030", 2018).

If the object of policy and programming is ultimately to design and support effective approaches to prevent violent extremism while

upholding human rights standards, then it is vital that we better understand and nurture youth-led action on the ground. I believe that this report achieves this goal. Thus, the report aims to support a paradigm shift in thinking about youth's role in PVE in order to find more effective approaches.

The evidence collected clearly highlights that engaging with young people in a tokenistic way to prevent violent extremism will never suffice as an effective preventive approach.

Young people have a central role to play in PVE. They should be valued, promoted and supported as allies and partners for change. In all regions of the world, often with little support, and in challenging environments, young people have already taken up bold and effective action, using the full spectrum of PVE approaches. This ranges from online and offline advocacy campaigns to promoting the disengagement and reintegration of former fighters, to supporting education initiatives, to generating new insights and data analysis.

Such inspiring grassroots actions can bring fruitful results in other parts of the world. It is our hope that this report will serve a catalyst for a new generation of forward-looking actions that truly promote and support youth empowerment for sustainable development and peace.

UNDP and our partners also have an opportunity to unite more closely together, align actions and goals, and pursue a powerful youth-inclusive approach to prevention. In this respect, UNDP looks forward to both strengthening existing; and building new partnerships in this crucial area.

The standout message from *Frontlines* is that youth must take a front and centre role to prevent and respond to violent extremism.

Achim Steiner, UNDP Administrator

Frontlines 6

#### **Foreword**



Terrorism and violent extremism, which have now reached unprecedented levels, divide communities, exacerbate conflicts, fuel hate and jeopardize our collective efforts to promote and protect human rights. In other words, these phenomena hamper sustainable development and peace, sometimes for generations.

This excellent report by UNDP, Frontlines, addresses assumptions about the role of youth in the context of violent ex-

tremism, maps concrete examples of initiatives led by youth movements, platforms and organizations to prevent the phenomenon, synthesizes focus group discussions which fed into the development of *The Missing Peace*<sup>2</sup>, and articulates a much-needed call to action. It also offers a useful contribution to the implementation of "Youth 2030", the first-ever United Nations Youth Strategy<sup>3</sup>, launched by the United Nations Secretary-General in September 2018.

Even though young people are joining violent extremist groups more than any other age demographic, evidence shows that the vast majority of youth neither fall prey to the tactics of terrorists, nor are participating in violence. On the contrary, young people are our biggest hope and, rather than downplaying their overwhelmingly positive role, we should build on their aspirations and prodigious efforts to build resilience and social cohesion.

This convincing report invites us all to identify, promote and partner with youth-led initiatives and to prioritize powerful preventive approaches over ineffective -or even harmful- remedial measures.

Violent extremism is a grave and complex multi-dimensional threat, which should be addressed through principled, human-rights based and coordinated responses, and more importantly, with young people at the heart.

Jayathma Wickramanayake, United Nations Secretary-General's Envoy on Youth

### **Acronyms and abbreviations**

AQAP	Al-Qaeda in the Arabian Peninsula
CVE	Countering violent extremism
C/PVE	Countering and preventing violent extremism
CSO	Civil society organization
FGD	Focus group discussion
GCERF	Global Community Engagement and Resilience Fund
IS	Islamic State
M&E	Monitoring and evaluation
NAP	National Action Plan
NGO	Non-governmental organization
NEET	Not in education, employment or training
OECD	Organisation for Economic Co-operation and Development
OGC	UNDP Oslo Governance Centre
PVE	Preventing violent extremism/prevention of violent extremism
SDG	Sustainable Development Goal
UNDP	United Nations Development Programme
UNESCO	United Nations Educational, Scientific and Cultural Organization
UNFPA	United Nations Population Fund
UNICEF	United Nations Children's Fund
UNOY Peacebuilders	United Network of Young Peacebuilders

## 预览已结束,完整报告链接和二维码如下:

https://www.yunbaogao.cn/report/index/report?reportId=5\_11784



