

# GLOBAL PROGRAMME ON STRENGTHENING THE RULE OF LAW IN CONFLICT AND POST-CONFLICT SITUATIONS



*Building peace through  
justice and security*





### United Nations Development Programme (UNDP)

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# Introduction from UNDP BCPR Director



UNDP Assistant Administrator and Director of the  
Bureau for Crisis Prevention and Recovery (BCPR),  
Mr. Jordan Ryan

The poorest countries in the world are overwhelmingly those also most affected by conflict and vulnerable to natural disasters. Millions experience conflict and its effects – undermining basic security and access to justice. As the catastrophic events of 2010 in Haiti and Pakistan show, natural disasters also devastate capacities to provide security and protection. The legacies of both conflict and disaster – including injustice, poverty and insecurity – are frequently among the root causes of renewed cycles of violence and instability, and continue to impede progress on the Millennium Development Goals.

During a crisis, national capacities must be empowered to tackle impunity and respond to immediate justice and security needs. In the aftermath of conflict, unobstructed access to functional justice and security institutions is crucial for rebuilding shattered societies and preventing relapse into violence. These are fundamentals for sustainable peace and development. The World Bank's World Development Report 2011 on *Conflict, Security and Development* stresses the importance of addressing justice and citizen security from the earliest stages of the development process and the central role of 'rule of law' in preventing and recovering from crisis.

The *Global Programme on Strengthening the Rule of Law in Conflict and Post-Conflict Situations* forms the basis of UNDP's support to justice and security in fragile contexts, and its principal contribution to

UN system-wide efforts to develop capacity on rule of law in a coordinated and mutually reinforcing manner. The Global Programme provides comprehensive technical, operational and financial support to UNDP country offices working in crisis settings. It also helps to advance substantive partnerships with Member States, the Department of Peacekeeping Operations (DPKO), and the Peacebuilding Support Office and Fund (PBSO/PBF). It also facilitates joint initiatives with UN agencies, including UNHCR, UNODC and UNWOMEN, and other actors such as the African Union, ECOWAS and the EU.

In 2010 the Global Programme reached maturity. It now supports comprehensive initiatives in over 20 conflict and post-conflict situations, with a total programming value exceeding US\$ 221 million. An external mid-term review undertaken in 2010 highlighted the Programme's innovative approach and results-oriented delivery. From Afghanistan to Liberia and Nepal to Somalia, the Global Programme has enhanced capacity, enabling the achievement of tangible development results in justice and security service provision, legal aid, and security sector governance.

Tackling sexual and gender-based violence (SGBV) is a major focus and a core component of the Global Programme in the majority of countries. When a 5 year-old girl was indecently assaulted in Northern Sierra Leone, support from UNDP's Access to Justice Project ensured that the perpetrator was convicted and



sentenced to prison. “I am pleased that we got justice,” said the girl’s grandmother. “This will help ensure that peace reigns in the community.” Across Sierra Leone 1,879 SGBV survivors received legal assistance as part of UNDP’s efforts to combat sexual violence. Local courts pronounced 45 convictions on SGBV in 2010, compared with none at all two years before. This is one example among many of programme achievements in supporting national efforts to reinstate rule of law, citizen security, and access to justice.

I am pleased to introduce the 2010 report, which summarizes results that our national partners have achieved with our support, as well as the challenges faced. The report is being issued for the third consecutive year, and reflects UNDP’s interest in making our rule of law, justice and security work accountable – as well as UNDP’s willingness to share and discuss experiences.

In 2010, UNDP’s Bureau for Crisis Prevention and Recovery (UNDP-BCPR) embarked on a major strategic review and transformation process with the goal of enhancing the effectiveness of support across its focus areas, and responding better, and more strategically, to the ever-growing demand for its services from UNDP programme countries. Under the strengthened structure of the Bureau, rule of law, justice and security assistance plays a central role in crisis prevention and post-crisis recovery. We also seek to maximize our assistance to fragile countries by strengthening sup-

port to aspects of recovery related to rule of law and citizen security: post-crisis job creation and economic recovery, enhancing governance institutions, and developing national capacities.

The current programme comes to an end in 2011. We are, thus, already preparing a new phase to be designed and implemented in close collaboration with all relevant units in UNDP, in particular the Bureau for Development Policy and the Regional Bureaus. In designing the next phase, we will take full account of important initiatives such as the United Nations Civilian Capacities review, and the World Bank’s 2011 World Development Report.

I want to thank, in particular, The Netherlands, Sweden, Germany, Australia, Canada, Norway, the United States, France and the United Kingdom for their sustained support to the Global Programme. We look forward to continuing to work closely with these and other partners in the difficult but indispensable task of advancing justice and security in crisis contexts.

*Mr. Jordan Ryan*  
**BCPR Director and**  
**UNDP Assistant Administrator**

# Part 1







# What is the Global Programme?

Since 2008, UNDP's *Global Programme on Strengthening the Rule of Law in Conflict and Post-Conflict Situations* (the Global Programme) has worked to make an impact on the ground and a lasting difference in people's lives. This objective permeates every activity of the Global Programme – be it our country office support, inter-agency partnerships or global policy-making.<sup>1</sup>

Resting on the two pillars of justice and security, the Global Programme offers comprehensive operational, technical and financial support to UNDP Country Offices (COs), seeking to build their capacities to implement comprehensive rule of law, justice and security programmes. UNDP's tight network of over 160 Country Offices provides the avenue through which this assistance reaches institutions and communities. To this end, COs receive a comprehensive support package, starting with project design and initiation and continuing throughout the programme cycle. By the end of 2010, all 20 priority countries of the Global Programme were receiving support, details of which are provided in more detail in Part II of this report.

The Global Programme also enables UNDP to engage in global policy formulation on rule of law, justice and security, advancing partnerships with the broader UN system and member states. UNDP's approach, niche and core activities in this regard in 2010 are contained in the section of this report entitled 'The United Nations and Rule of Law Assistance: The Role and Contribution of UNDP'. UNDP is committed to

- Recruiting UNDP staff with proven expertise in rule of law programming in conflict and post-conflict situations to the restructured UNDP/BCPR Rule of Law, Justice & Security Unit and in Country Offices programmes;
- Providing assistance with programme design (including seed-funding) and rolling technical advice to UNDP Country Offices to initiate and implement comprehensive rule of law programmes;
- Contributing to integrated and coherent UN system-wide assistance and coordination on rule of law, justice and security; including, engaging in joint UN planning and programming; and,
- Optimising existing resources through optimal cross-Bureau collaboration within UNDP.

In particular, the Global Programme assists UNDP to deliver in the following areas:

- 1) Empowering national capacities and stakeholders (institutions, civil society, displaced populations) to address legal aid and sustainable protection in conflict situations and lay the building blocks for justice and security sector reforms;
- 2) Strengthening Women's Security and Access to Justice based on Security Council Resolutions 1325, 1820 and 1888, and on UNDP's Eight-Point Agenda for Women's Empowerment and Gender Equality;

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