

BEING LGBT IN ASIA: THE PHILIPPINES COUNTRY REPORT

A Participatory Review and Analysis of
the Legal and Social Environment for
Lesbian, Gay, Bisexual and Transgender (LGBT)
Persons and Civil Society



USAID
FROM THE AMERICAN PEOPLE



*Empowered lives.
Resilient nations.*

Proposed citation:

UNDP, USAID (2014). *Being LGBT in Asia: The Philippines Country Report*. Bangkok.

This report was technically reviewed by UNDP and USAID as part of the 'Being LGBT in Asia' initiative. It is based on the observations of the author(s) of the Philippine National LGBT Community Dialogue held in Manila in June 2013, conversations with participants and a desk review of published literature. The views and opinions in this report do not necessarily reflect official policy positions of the United Nations Development Programme or the United States Agency for International Development.

UNDP partners with people at all levels of society to help build nations that can withstand crisis, and drive and sustain the kind of growth that improves the quality of life for everyone. On the ground in more than 170 countries and territories, we offer global perspective and local insight to help empower lives and build resilient nations.

Copyright © UNDP 2014

United Nations Development Programme

UNDP Asia-Pacific Regional Centre

United Nations Service Building, 3rd Floor

Rajdamnern Nok Avenue, Bangkok 10200, Thailand

Email: aprc.th@undp.org

Tel: +66 (0)2 304-9100

Fax: +66 (0)2 280-2700

Web: <http://asia-pacific.undp.org/>

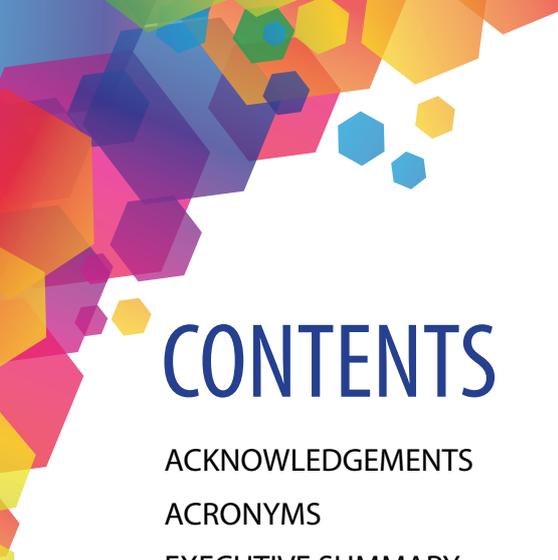
Design: Safir Soeparana/Ian Mungall/UNDP.

BEING LGBT IN ASIA: THE PHILIPPINES COUNTRY REPORT

A Participatory Review and Analysis of the Legal and Social Environment for Lesbian, Gay, Bisexual and Transgender (LGBT) Persons and Civil Society

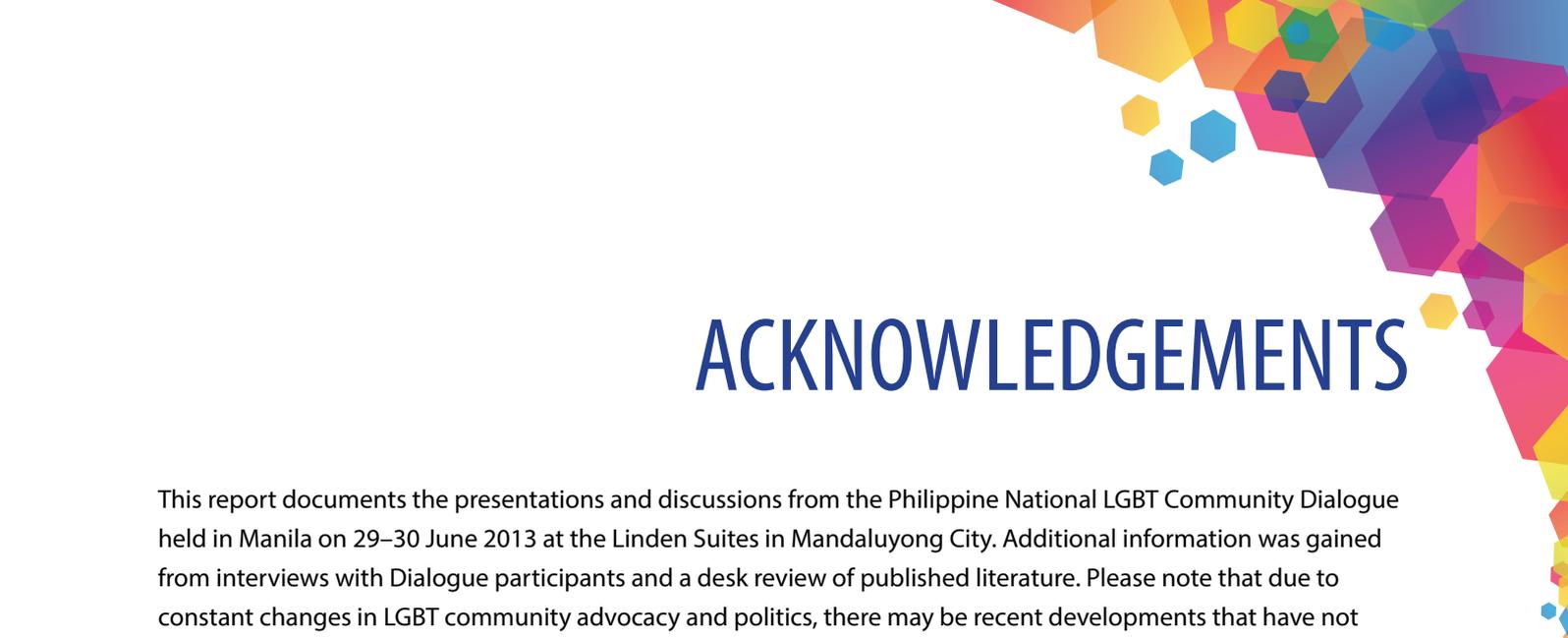


*Empowered lives.
Resilient nations.*



CONTENTS

ACKNOWLEDGEMENTS	3
ACRONYMS	4
EXECUTIVE SUMMARY	7
<hr/>	
INTRODUCTION	14
LAWS	21
OVERVIEW OF LGBT RIGHTS IN THE PHILIPPINES	21
POLICIES	24
CULTURAL AND SOCIAL ATTITUDES	25
RELIGION	26
EDUCATION	29
PROTECTION OF THE RIGHTS OF LGBT PEOPLE: THE PHILIPPINES EXPERIENCE	29
HEALTH	32
EMPLOYMENT	35
FAMILY AFFAIRS	38
RELIGION	42
MEDIA	43
POLITICS	47
LGBT ORGANIZING AND CAPACITY IN THE PHILIPPINES	50
STRENGTHS	55
GAPS AND LIMITATIONS	58
<hr/>	
BIBLIOGRAPHY	61
ANNEX 1: LIST OF PARTICIPATING LGBT ORGANIZATIONS	73
ANNEX 2: INDIGENOUS LGBT TERMS IN THE PHILIPPINES	77



ACKNOWLEDGEMENTS

This report documents the presentations and discussions from the Philippine National LGBT Community Dialogue held in Manila on 29–30 June 2013 at the Linden Suites in Mandaluyong City. Additional information was gained from interviews with Dialogue participants and a desk review of published literature. Please note that due to constant changes in LGBT community advocacy and politics, there may be recent developments that have not been included in this report at the time of publication.

The organizers would like to gratefully acknowledge all the participants from Luzon, Visayas and Mindanao for their participation during the Dialogue and for providing valuable input for the report. A list of organizations and participants is included in Annex 1 of this report.

Special thanks to the following people for providing key reference materials and guidance during the development of the Dialogue report: Professor Michael L. Tan, Ph.D., Chancellor, University of the Philippines, Diliman and a 'Being LGBT in Asia' Technical Advisor; Eric Manalastas, Assistant Professor at the Department of Psychology of the University of the Philippines, Diliman; Michelle Jhoie Ferraris, President of United Gay Power Movement of Angeles City; Jonas Bagas, Executive Director of TLF Share; Magdalena Robinson, President of Transgender Colors Inc. of Cebu City; Em Ang, Bacolod City Councilor; Anne Lim, Executive Director of GALANG Philippines Inc.; Ging Cristobal of the International Gay and Lesbian Human Rights Commission (IGLHRC) and a 'Being LGBT in Asia' Technical Advisor; Brigitte Salvatore, a Muslim transgender woman who was behind the documentary film "Model Citizen"; Nicky Castillo, Managing Director and Angie Umbac, President of The Rainbow Rights Project; Henry Perey, Founder and President of Pinoy Deaf Rainbow Inc.; and the Health Action Information Network (HAIN). Lastly, credit also goes to Outrage Magazine (Michael David C. Tan, editor-in-chief, and John Ryan N. Mendoza, managing editor). This online magazine provided many of the case studies presented in this report.

Michael David C. Tan is the author of this report and was the Dialogue's rapporteur.

Valuable comments and input on drafts of the report were provided by Thomas White, Deputy Director, Governance and Vulnerable Populations Office, USAID Regional Development Mission Asia (RDMA), Catherine Hamlin, Governance Officer, USAID Philippines, and Ajit Joshi and Vy Lam, USAID Washington, D.C.; and Edmund Settle, Policy Advisor and Saurav Jung Thapa, LGBT and Human Rights Technical Officer from the UNDP Asia-Pacific Regional Centre. Andy Quan was the report editor.

Finally, the Dialogue partners would like to recognize the outstanding contribution of Philip Castro, Programme Officer; Fe Cabral, Programme Associate; and Christopher M. Reyes, LGBT Human Rights Officer from UNDP Philippines; and Li Zhou, LGBT and Human Rights Technical Officer, and Rashima Kwatra, LGBT Human Rights Officer from UNDP Asia-Pacific Regional Centre in Bangkok for ensuring the Dialogue was a success. Our thanks and gratitude also to Percival Cendaña who facilitated the meeting.

The Philippine National LGBT Community Dialogue and national report was supported by UNDP and USAID through the regional 'Being LGBT' in Asia initiative. Covering eight countries – Cambodia, China, Indonesia, Mongolia, Nepal, the Philippines, Thailand and Viet Nam – this joint learning initiative aims to understand the legal, political and social challenges faced by LGBT people, relevant laws and policies, and their access to justice and health services. The initiative will also review the needs of LGBT organizations, the space they operate in, their capacity to engage on human rights and policy dialogues, and the role of new technologies in supporting LGBT advocacy.



ACRONYMS

ACWC	ASEAN Commission on the Protection and Promotion of the Rights of Women and Children
AIDS	Acquired Immune Deficiency Syndrome
ADB	Anti-Discrimination Bill
ADO	Anti-Discrimination Ordinance
AICHR	ASEAN Intergovernmental Commission on Human Rights
AO	Administrative Order
ARV	Antiretroviral Therapy
ASEAN	Association of South East Asian Nations
BuB	Bottom-up Budgeting
CAT	Convention Against Torture
CBCP	Catholic Bishops Conference of the Philippines
CBO	Community-Based Organization
CEDAW	Convention on the Elimination of All Forms of Discrimination Against Women
CERD	Convention on the Elimination of all Forms of Racial Discrimination
CHED	Commission on Higher Education
CHR	Commission on Human Rights
COMELEC	Commission on Elections
CRPD	Convention on the Rights of Persons with Disabilities
CSC	Civil Service Commission
CSO	Civil Society Organization
DepEd	Department of Education
DILG	Department of Interior and Local Government
DOH	Department of Health
DOLE	Department of Labor and Employment
DSWD	Department of Social Welfare and Development
DTI	Philippine Department of Trade and Industry (DTI)
FBO	Faith-based Organization
FTM	Female-to-Male Transgender
GAD	Gender and Development
GALANG	Gay and Lesbian Activist Network for Gender Equality Inc.
GO	Government Organization
HAC	HIV/AIDS Committee
HB	House Bill
HIV	Human Immunodeficiency Virus
HR	Human resource(s)
HRT	Hormone Replacement Therapy
ICCPR	International Covenant on Civil and Political Rights
ICESCR	International Covenant on Economic, Social and Cultural Rights

ICRMW	International Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families
IDAHO	International Day Against Homophobia
IDU	Injecting Drug User
IEC	Information, Education and Communication
IGLHRC	International Gay and Lesbian Human Rights Commission
IRR	Implementing rules and regulations
KAP	Key Affected Population
LAC	Local AIDS Council
LGBT	Lesbian, Gay, Bisexual and Transgender
LGBTS	Lesbian, Gay, Bisexual, Transgender and Straight
LGU	Local Government Unit
LPRAT	Local Poverty Reduction Action Team
MARP	Most at Risk Population
MAAAI	Mindanao AIDS Advocates Association Inc.
MSM	Men who have Sex with Men
MTF	Male-to-Female Transgender
MTRCB	Movie and Television Review and Classification Board
NLRC	National Labor Relations Commission
NGO	Non-Government Organization
NCR	National Capital Region
OFW	Overseas Filipino Worker
OHCHR	United Nations Office of the High Commissioner for Human Rights
OPDAT	US Department of Justice Criminal Division, Office of Overseas Prosecutorial Development, Assistance and Training
PAP	Psychological Association of the Philippines
PDR	Pinoy Deaf Rainbow
PhilJA	Philippine Judicial Academy
PIP	Person in Prostitution
PLHIV	People Living with HIV
PNP	Philippine National Police
PNP HRAO	Philippine National Police (PNP) Human Rights Affairs Office (HRAO)
PCSO	Philippine Charity Sweepstakes Office
RA	Republic Act
RAAT	Regional AIDS Assistance Teams
R-Rights	Rainbow Rights Project Inc.
SB/SBN	Senate Bill/Senate Bill Number
SC	Supreme Court
SEC	Philippine Securities and Exchange Commission
SEO	Search Engine Optimization
SHC	Social Hygiene Clinic
SHINE	Social Health of Inter-Ethnic LGBT Networks for Empowerment (SHINE) SOCCSKSARGEN
SMS	Short Message Service
SOGI	Sexual Orientation and Gender Identity
SPA	Special Power of Attorney
STI	Sexually Transmitted Infections
SW	Sex Worker

TESDA	Technical Education and Skills Development Authority
TCS	Treatment, Care and Support
TDoR	Transgender Day of Remembrance
Transman	A female-to-male transgender person
Transwoman	A male-to-female transgender person
UDHR	Universal Declaration of Human Rights
UN	United Nations
UNAIDS	Joint United Nations Programme on HIV/AIDS
UNCRC	United Nations Convention on the Rights of the Child
UNDP	United Nations Development Programme
USAID	United States Agency for International Development
VAWC	Violence Against Women and Children
VCT	Voluntary Counseling and Testing
WHO	World Health Organization

预览已结束，完整报告链接和二维码如下：

https://www.yunbaogao.cn/report/index/report?reportId=5_12950

