

Lessons from Community Based
Approaches in Water Supply Projects for
Multi-Ethnic Neighbourhoods in Crimea

The Crimea Integration and Development Programme



Published by Swiss Agency for Development and Cooperation (SDC)

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Edition 500 copies

Acknowledgements

This small brochure is the result of a 4 year intensive collaboration between the author, the UNDP/CIDP programme team, and SDC. Particular thanks go to Michel Evequoz, Alfred Fritschi, and Svetlana Didkivska from SDC who made this publication possible. Special thanks are also due to Manoj Basnet, Oksana Leshchenko, Jan Harfst, and Basant Kumar Subba from UNDP Ukraine. The author also wishes to thank the entire CIDP team for their tireless support for the programme and for their important contributions towards the production of this brochure. Last but not least, the author would like to acknowledge the people of Tenystoye and Sevastyanovka for the courage that they have demonstrated in taking greater control over their own lives. They are now shining examples in Crimea and they prove that development efforts based on meaningful participation can contribute to peace and stability, even in extremely difficult socio-economic and cultural environments.

St.Gallen, December 2004, Jürg Christen

Abbreviations

CBE: Community Based Enterprise / Enterpreneur

CIDP: Crimea Integration and Development Programme

CO: Community Organisation

FDP: Formerly Deported People

FG: Functional Group

KomunKhoz: Communal Enterprise

NGOs: Non-Government Organisations
O&M: Operation and Maintenance

RFID: Regional Forum for Integration and Development

SDC: Swiss Agency for Development and Cooperation

UNDP: United Nations Development Programme

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Tenystoye is a relatively small village located in the south-western part of Crimea, between Bakhchisaray and the western coast of the Black Sea. The inhabitants are mainly of Russian origin. About two kilometres outside the main village, a new settlement of 40 or so households has been established on the barren slopes of an adjoining hill. This new settlement is mainly inhabited by Crimean Tartars who had been deported from the region and who had subsequently returned to Crimea, some 15 years ago.

Tenystoye is a typical "compact settlement" with localised pockets of formerly deported Tartars who are socially, culturally and economically marginalized within the Crimean society. This marginalisation leads to intercultural tensions and can sometimes unleash open conflict.



Figure 1: Tenistoye - a typical Crimean Tartar "compact" settlement

Against this backdrop, the UNDP Crimea Integration and Development Programme (CIDP) was established with the aims of re-integrating formerly deported people and of contributing towards peace and stability in the area.

This brochure highlights the historic background and the origin of the programme. Based on the experiences in two pilot communities (Tenistoye and Sevastyanovka), it shows that the concept of community participation through social mobilisation can work well in the special social and cultural environment of Crimea. The approach not only contributes to the reduction of economic disparities by providing income opportunities, it also builds mutual understanding and cohesion and enhances governance through transparency and accountability within the communities.



Figure 2: Previous water supply by tanker

Historic Background and Origin of the Programme

The Crimean history up to the late 20th century is characterised by waves of large-scale migration. Particularly under Russian rule, forced emigration and deportation occurred so that by 1860 the total population of the region had fallen to about 194,000 - less than 100,000 of whom where Crimean Tartars. When a new railway was constructed in 1876, inward migration of Slavic and other persons into Crimea was fostered and the total population began to rise again.

The victory of the Soviet army over the Germans in 1944 led to mass deportations of more than 200,000 Crimean Tartars out of Crimea. Including other minorities (such as Bulgarians, Armenians, Greeks and Germans), the Crimean deportees were relocated to the various central Asian republics and other remote parts of the USSR. These acts were motivated by the Soviet position that the local populations had collaborated with the occupying German forces; the deportations resulted in the deaths of perhaps as many as 40% of those involved. The homes and lands of the deportace were exprepriated and given over to

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