

# THE NATIONAL POLICY ON ENVIRONMENT



#### **FOREWORD**

In Zambia, development programmes are using environmental resources at an increasing rate. With a fast growing population the drive to meet goals set out in national development strategies and in international conventions, most recently defined in the Millennium Development Goals (MDGs), has likewise accelerated.

The Government has developed a National Policy on Environment to avoid conflict of interest, harmonise sectoral strategies, and rationalise legislation that concern the use and management of environment in order to attain an integrated approach to development through a national crosscutting consensus.

This Policy was developed through a comprehensive research and consultative process and would be fully integrated in principles of decentralisation, community participation and privatisation that underpin sustainable development.

With growing appreciation of the top priority need to eradicate poverty it was also recognised that sustainable development must embrace natural resource conservation as an equal partner. It is also widely realised that successful campaigns to achieve lasting and effective economic and social development require a strong sense of ownership rooted in a firm community base built around effective local institutions.

Michael L. Kaingu, MP

MINISTER OF TOURISM, ENVIRONMENT AND NATURAL RESOURCES

#### **ACKNOWLEDGEMENTS**

The development of the National Policy on Environment employed a broad-based Millennium Development Goal compliant participatory consultative process involving all the major stakeholders. Accordingly, due appreciation is being extended to all stakeholders who participated in the formulation and preparation of the National Policy on Environment. Among those consulted were:

- (a) The National Policy Working Group and the Policy Development Secretariat, established under the Environment and Natural Resources Management Department, to spearhead the development of the National Policy on Environment;
- (b) Chiefs, Provincial Permanent Secretaries, Senior Civil Servants, Local Authority Officials, Non-Governmental Organisations, Local Communities and the General Public who participated in the workshops at local, district, provincial and national levels which were conducted from October to November 2004;
- (c) Officials representing the Private Sector, Non-Governmental Organisations, Defence and Security, Police and Prison Services, Academic Institutions, Professional Institutions and Statutory Bodies who participated in planning, sensitisation and awareness meetings convened between August and September 2004;
- (d) Chiefs, Permanent Secretaries drawn from line ministries and provinces, the Cooperating Partners, Non-governmental Organisations, Senior Civil Servants, the Private Sector, Academicians, Private Legal Practitioners, Private Entrepreneurs who participated in the three national workshops held in May and December in 2004 and in March 2005; and
- (e) The Academicians, Private environmental experts and consultants who developed the framework approach for the development of the National Policy in Environment at a meeting held in May, 2004 at Chisamba.

Gratitude is extended to all Ministerial and Provincial Permanent Secretaries who responded affirmatively and provided feedback that was crucial to the finalisation of the Draft National Policy on Environment.

Finally, invaluable technical and financial support from the United Nations Development Programme (UNDP) through the Environment and Natural Resources Management Project for the development of the policy is highly appreciated.

Mukuka L.N. Zimba (Mrs) Permanent Secretary

MINISTRY OF TOURISM, ENVIRONMENT AND NATURAL RESOURCES

## **WORKING DEFINITIONS**

Biodiversity:	The total variety of all living organisms, including their genetic constituents, inter-relationships and habitats together with ecosystems and landscapes of which they are part
Biome:	A large naturally occurring community of flora and fauna occupying a major ecosystem such as forest or savannah
Chitemene:	Shifting cultivation involving the cutting and piling of branches which are later burned to create a potash contribution to the soil in a limited area in which crops are planted; practised traditionally in the Northern, Central and Luapula Provinces
Climate Change:	Human-induced changes taking place in the world's climate, especially trends towards global warming, which will deeply impact upon most ecosystems. The United Nations Framework Convention on Climate Change and its Kyoto Protocol seek to reduce the rate of climate change by curbing practices that are thought to accelerate the process.
Community Based Natural Resources Management:	The political-economic transfer of the rights to use high-value common property resources from the centre to communities, and the development of legitimate and effective local institutions and organisations to manage these rights profitably and responsibly
Conservation:	The wise use and management of nature and natural resources for their inherent value and for the benefit of society, bearing in mind that the future generations have as much right to these resources as our own
<b>Ecological Process</b> :	This is a process involving the relationship between an organism and its environment. Wise conservation practice should not be restricted to organisms by themselves but be extended also to the ecological process of which they are part

**Ecosystem:** A complex of living communities of organisms and their

non-living environment interacting as a self sustaining

entity of its own

**Environment**: The ecosystem of which mankind is part including cultural

and man-made features sometimes defined as the complex set of physical, geographic, biological, social, cultural and political conditions that surround an individual or organism and that ultimately determines its form and nature of its

survival

**Environmental Integrity**: The wholeness of our environment, without any aspect of it

being damaged

**Environmental Accountability**: The principle that each one of us is accountable for any

action that affects the environment and acknowledges our

accountability to society

**Environmentally Critical Area**: Terrestrial or aquatic areas within an ecosystem that should

be accorded an agreed level of special protection or

resource conservation as they are ecologically fragile

**Harmful**: A subjective, but often quantifiable, generic term that

reflects negative impacts upon the environment, people,

natural resources or biodiversity

**Heritage**: In the Zambian context this refers to anything passed on

from one generation to another including traditions, customs, sites and artefacts that relate to identity, social order, leisure, education, research and, or conservation

purposes

**Invasive Species:** Species of organisms not indigenous to a given ecosystem

that invade it, usually as a result of introduction from abroad for example Water Hyacinth, Eichornia crassipes. Indigenous species also tend to invade ecosystems when

they are damaged or under stress

**Joint Forest Management:** Management systems that involve the active participation

of local communities in the protection, management and

utilisation of forest resources

**Mushitu**: Evergreen riparian forest that is important in the ecology of

some rivers and streams as an important habitat for many

plants and animals that also plays a vital role in riverbank protection, erosion amelioration and stream-flow

National Heritage Resources: A network of natural and cultural heritage sites of

international, national or local significance

Polluter Pays Principle: The principle that each of us is responsible to pay for

cleaning up the mess we make. This includes paying for cleaner fuel, for the responsible disposal of garbage, for cleaner mines and industries, and mechanisms for rehabilitating degraded or damaged ecosystems, such as afforestation or re-introduction of locally extirpated species

**Protection:** This is a term used in contrast with conservation for the

prevention of harm to organisms or the environment, usually with tangible intervention and active management

Ribbon Development: Roadside house construction on road verges without

cohesive planning for social services

**Sustainable Development:** Development that meets the needs and aspirations of the

present generation without causing deterioration and without compromising the ability to meet the needs of

future generations

Utilization of Natural Resources: Implies consumptive and non-consumptive exploitation or

use of natural resource products or ecosystem services

Wetlands: A transitional area between terrestrial and aquatic systems

in which the water table is usually at or near the surface or the land is covered by shallow water. Under the Ramsar Convention, wetlands can include tidal mudflats, natural ponds, marshes, potholes, wet meadows, bogs, peat lands, freshwater swamps, mangroves, shallow lakes and some

rivers

### **ACRONYMS**

AIDS - Acquired Immune Deficiency Syndrome

CBNRM - Community-Based Natural Resource Management

CBO - Community-Based Organisation

CEMP - Community Environment Management Programme

ECZ - Environmental Council of Zambia

EEPAP - Environmental Education and Public Awareness Programme

EIA - Environmental Impact Assessment

ENR - Environment and Natural Resources

ERB - Energy Regulation Board

ESP - Environmental Support Programme

GEF - Global Environment Facility

GIS - Geographic Information System

GMA - Game Management Area

HIPC - Heavily Indebted Poor Countries

HIV - Human Immune-deficiency Virus

IEC - Information, Education and Communication

IEE - Initial Environmental Examination

MDGs - Millennium Development Goals

MEWD - Ministry of Energy and Water Development

MLGH - Ministry of Local Government and Housing

MTENR - Ministry of Tourism, Environment and Natural Resources

NBSAP - National Biodiversity Strategy and Action Plan

NEAP - National Environmental Action Plan

NGO - Non-Governmental Organisation

NHCC - National Heritage Conservation Commission

NISIR - National Institute for Scientific and Industrial Research

NPE - National Policy on Environment

NTFP - Non-Timber Forest Product

SADC - Southern African Development Community

UNDP - United Nations Development Programme

UNESCO - United Nations Educational, Scientific and Cultural Organization

WCSZ - Wildlife Conservation Society of Zambia

ZAWA - Zambia Wildlife Authority

ZTB - Zambia Tourism Board

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