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Review of ecosystem-based indicators and indices on the state of the Regional Seas

# Review of ecosystem-based indicators and indices on the state of the Regional Seas

### **FINAL REPORT**

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### **Executive Summary**

Indicators can provide information to guide sustainable management. Ecosystem-based indicators can apply both to the state of the marine environment and to considerations of performance against environmental targets and/or limits in a defined geographical area. In order to guide management, indicators should be set within a reference framework and hierarchies of indicators can provide coordinated support. In time current ecosystem-based indicators are likely to embrace ecosystem service indicators and synergies should be considered when considering any relevant strategic development.

The Ecosystem Approach is widely accepted in international and national policy as a valuable framework to guide the sustainable development of marine and coastal ecosystems. In addition to factoring in human activities and social choices more emphasis is placed on integrity of the ecosystem than previous site-based and/or target species approaches to conservation. Application of the Ecosystem Approach to marine regions relies on establishing a coordinated system of ecological and operational objectives, informed by indicators, limits and targets. Such applications have been implemented in the marine context with varying success by the United Nations Environment Programme (UNEP) Regional Seas Programme (RSP), Global Environment Facility-Large Marine Ecosystem Projects (GEF-LMEs) and a number of global initiatives with regional dimensions. A better understanding of which indicators are being used, and their utility in demonstrating application of the Ecosystem Approach at the regional scale, would help make more explicit the value of regional entities and strengthen arguments to support their work. Furthermore it makes sense to avoid duplication. Regional indices should ideally nest within and feed global initiatives established to measure environmental condition or change (these range between using 4 - 260 indicators) with the intention of reporting on sustainable development progress and/or state of the environment. Lessons can be learned from the on-going development of indicators and a reporting mechanism for monitoring and evaluation of implementation of the United Nations Forest Instrument (UNFI).

This study considers the relevance of a 'coordinated set' of indicators capable of comparing common regional marine ecosystem issues. The report collates information on ecosystem-based indicators and indices currently being measure by regional entities and seeks to identify common elements. From this analysis the report postulates whether a limited generic set of indicators can be derived. A series of case studies are used to exemplify the diversity of ways indicators have been applied. For State of the Environment reporting, ecosystem-based indicator systems have developed in an ad hoc way, influenced by regional pressures and priorities. Indicator systems linked to targets and objectives have been more coordinated (e.g. Transboundary Waters Assessment Programme) and the European Environment Agency (EEA) approach to indicators is an example of pan-regional coordination associated with regulatory requirements. Indicator information is most usually collected on an annual basis but this is not always the case with the possibility of some near real time data collection. Most indicator systems in place are being adapted and refined based upon evaluations of their usefulness and practicality. However, all regional entities regard them as costly and technically challenging. There is something of a mismatch between expectations of policy and ability to achieve reporting needs and an opportunity to consider which global data and information streams can best serve to support the needs of the RSP.

The current use of marine ecosystem-based indicators and indices by regional entities is both overwhelming in terms of numbers being used and disparate in terms of the different indicators, systems and terminology employed. The analysis of indicators currently being used highlights different levels of specificity, wide variation in terms of the numbers of indicators, different rationales for indicator selection, different levels of sophistication and, for some parameters, the use of qualitative indicator statements. When trying to compare regions, rather than clarifying, this complexity clouds and confuses any underlying messages that may emerge. Indicators in themselves are not

sufficient to describe or understand progress against a baseline. To contribute to governance efforts indicators should inform ecological and operational objectives. The RSP should and can input to regular global quality status and any such reports could interface and complement the World Ocean Assessment as well as contributing (and if appropriate adapting to) an ocean-related Sustainable Development Goal.

This report puts forward a draft set of coordinated indicators reflecting approaches already underway within the RSP. In doing so it provides a draft framework that does not impose extra work for Regional Seas Conventions and Action Plans but rather proposes the use of existing indicators that fulfill multiple reporting requirements and combines with existing RSP obligations using the Regional Seas Marine Biodiversity and Outlook Series as a point of departure. At the same time it is acknowledged that too many indicators blur any policy message. What is wanted is a process to underpin a communication tool. In other words an achievable limited set of ecosystem-based indicators agreed by the RSP and endorsed by UNEP. Choosing appropriate metrics that can be agreed collectively requires further work and the opportunity for a more substantive collective technical discussion. Such a discussion should feed into agreed global assessment processes (such as Aichi Targets) and should anticipate an interface with Sustainable Development Goals. An illustrative approach towards defining a collective 'coordinated set' is proposed.

We conclude that a 'coordinated set' of indicators should be purpose dependent relating explicitly to 'healthy oceans'. It should harmonize effort rather than adding to reporting burdens and provide an opportunity to bring together the work of the RSP and GEF-LMEs. To achieve this we recommend further consideration of work underway by UNFF and EEA, together with the application of lessons learned from the Biodiversity Indicators Partnership, and the need for a technical workshop to consolidate indicator selection and agree common data / information sources.

### **Glossary of terms**

ASC Agulhas and Somali Current

ASCLME Agulhas and Somali Current Large Marine Ecosystems Project

ATS Arafura and Timor Seas

ATSEA Arafura and Timor Seas Action Plan
BCLME Benguela Current Large Marine Ecosystem

BD Biodiversity

BOBLME Bay of Bengal Large Marine Ecosystem Project BOD Biological/Biochemical Oxygen Demand

BSAP Baltic Sea Action Plan BSC Black Sea Commission

BSIMAP Black Sea Integrated Monitoring and Assessment Program

BSIS Black Sea Information System

BSSAP Strategic Action Plan for the Environmental Protection and Rehabilitation of the Black

Sea

CAFF Conservation of Arctic Fauna and Flora CBD Convention on Biological Diversity

CCA Causal Chain Analysis

CCAMLR Commission for the Conservation of Antarctic Living Resources

CEMP CCAMLR Ecosystem Monitoring Program
CEP Caribbean Environment Programme

CFC Chlorofluorocarbon
Chl/ Chl a Chlorophyll/ Chlorophyll a
Cl Conservation International

CIMAB Center of Engineering and Environmental Management of Coasts and Bays

CLME Caribbean Large Marine Ecosystem Project

CO2 Carbon Dioxide

COD Chemical Oxygen Demand COP Conference of the Parties

CPPS Comisión Permanente del Pacifico Sur

CPUE Catch Per Unit Effort

CSD (UN) Commission on Sustainable Development

CSI Core Set Indicator

CSIRO Commonwealth Scientific and Industrial Research Organisation

DPSIR Drivers-Pressures-State-Impacts-Response

EAS East Asia Seas

EC-DG European Commission / Directorate-General

EcoQO Ecosystem Quality Objective
EEA European Environment Agency
EEZ Exclusive Economic Zone
EO UNEP/MAP Ecological Objective
EQO Ecological Quality Objective

EU European Union

EVI Environmental Vulnerability Index FAO Food and Agriculture Organization

FiB Fishing in Balance Index FRA Forest Resources Assessment

GCLME Guinea Current Marge Marine Ecosystem Project GCRMN Global Coral Reef Monitoring Network

GDP Gross Domestic Product
GEF Global Environment Facility

GEF-LME Global Environment Facility-Large Marine Ecosystem Projects

GEO (UNEP) Global Environment Outlook

GES Good Environmental Status

GHG Green House Gas

GIWA Global International Waters Assessment
GLOC Global Conference on Land-Oceans Connection

GLOSS Global Sea Level Observing System

GOBI Global Ocean Biodiversity Initiative
GOMLME GUIF of Mexico Large Marine Ecosystem
GOOS Global Ocean Observing System

GPA Global Programme of Action for the Protection of the Marine Environment from Land-

based sources

GRID (UNEP) Global Resource and Information Database

HAB Harmful Algal Blooms

HCLME Humboldt Current Large Marine Ecosystem

HDI Human Development Index HELCOM Helsinki Commission HOD Heads of Delegation IAS Invasive Alien Species

ICES International Council for the Exploration of the Sea

ICM Integrated Coastal Management ICZM Integrated Coastal Zone Management

IOCIntergovernmental Oceanographic CommissionIOGOOSIndian Ocean Global Ocean Observing System

IPBES Intergovernmental Platform on Biodiversity and Ecosystem Services

ISR Integrated Study Regions

ITTO International Tropical Timber Organization
IUCN International Union for Conservation of Nature

IUU Illegal, unreported and unregulated

IW International Waters

JAMP Joint Assessment and Monitoring Programme

LBS Land-based sources

LME Large Marine Ecosystems

MAP Mediterranean Action Plan

MDG Millennium Development Goals

MEA Millennium Ecosystem Assessment

MEOW Marine Ecoregions of the World

MONAS HELCOM Monitoring and Assessment Strategy

MPA Marine Protected Area

MSFD Marine Strategy Framework Directive

MSSD Mediterranean Strategy for Sustainable Development

MSY Maximum Sustainable Yield MTI Marine Trophic Index

MYPOW Multi-Year Programme of Work

N Nitrogen

NAP National Action Plan

NGO Non-Governmental Organization

NH3 Ammonia

NIP National Implementation Plan NIS Non-Indigenous Species

NOAA National Oceanic and Atmospheric Administration

NOWPAP Northwest Pacific Action Plan

NOx Nitrogen oxides

OBIS Ocean Biogeographic Information System
ODS Ocean Data Standards Pilot Project

OECD Organisation for Economic Co-operation and Development

OHI Ocean Health Index

ORP Oxidation-Reduction Potential

OSPAR OSPAR Commission: Convention for the Protection of the Environment of the North-

East Atlantic

OSY Optimum Sustainable Yield PAH Polyaromatic hydrocarbon

PAME Protection of the Arctic Marine Environment

PCB Polychlorinated biphenyl

PEMSEA Partnerships in Environmental Management for the Seas of East Asia

PERSGA The Regional Organization for the Conservation of the Environment of the Red Sea &

Gulf of Aden

PICES North Pacific Marine Science Organization
PMA Pollution Monitoring and Assessment

POC Particulate Organic Carbon
POP Persistent Organic Pollutant
PSR Pressure-State-Response

PTB Persistence, Bioaccumulation, Toxicity

PTS Persistent Toxic Substance
QSR Quality Status Report
RAC Regional Activity Center
RAM Rapid Assessment Method

REMPEITC Regional Marine Pollution Emergency Information and Training Centre

RFB Regional Fishing Body

RIIS ROPME Integrated Information System

ROPME Regional Organization for the Protection of the Marine Environment

RSCAP Regional Seas Convention and Action Plan

RSP Regional Seas Programme

S/W Specific surface of macrophyte species

SACEP South Asian Co-operative Environment Programme SAP Strategic Action Programme; Strategic Action Plan

SAS South Asian Seas

SASP South Asian Seas Programme
SAUP Sea Around Us Project
SCS South China Sea Project
SDG Sustainable Development Goals

SDS-SEA Sustainable Development Strategy for the Seas of East Asia

SEEA (UN) System of Environmental-Economic Accounting

SIDS Small Island Developing States

SOC State of the Coasts

SOCR State of Convention Area Report

SOx Sulphur oxides

SPAW Specially Protected Areas and Wildlife

SPREP Secretariat of the Pacific Regional Environment Programme

SSM Standard Survey Method SST Sea Surface Temperature

TBT Tributyltin

TDA Transboundary Diagnostic Analyses

TEEB The Economics of Ecosystems and Biodiversity initiative

TWAP Transboundary Waters Assessment Programme
UBC-SAUP University of British Columbia - Sea Around Us Project
UkrSCES Ukrainian Scientific Centre for Ecology of the Sea

UN United Nations

UNCSD United Nations Conference on Sustainable Development

UNEP United Nations Environment Programme

UNFF United Nations Forum on Forests
UNFI United Nations Forest Instrument
UNGA United Nations General Assembly

USD United States Dollar

USEPA United States Environmental Protection Agency

VME Vulnerable Marine Ecosystem

WACAF Abidjan Convention

WCMC (UNEP) World Conservation Monitoring Centre

WDPA World Database on Protected Areas

WFD Water Framework Directive

WG-EMM CCAMLR Working Group on Ecosystem Monitoring and Management

WHO World Health Organization
WIO Western Indian Ocean
WOA World Ocean Assessment
WOD World Ocean Database
WRI World Resources Institute

YSLME Yellow Sea Large Marine Ecosystem

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