





Enabling conditions Supporting the transition to a global green economy



Acknowledgements

Chapter Coordinating Author: **Peter Wooders**, Senior Economist for Climate Change, Energy and Trade, International Institute for Sustainable Development (IISD).

Benjamin Simmons and Anna Autio of UNEP managed the chapter, including the handling of peer reviews, interacting with the coordinating author on revisions, conducting supplementary research and bringing the chapter to final production.

The following individuals at IISD contributed to this chapter under the oversight of Mark Halle, Director - Trade and Investment, and European Representative at IISD, and the Chapter Coordinating Author: Christopher Beaton, Nathalie Bernasconi-Osterwalder, Aaron Cosbey, Heather Creech, Tara Laan, Kerryn Lang, Don MacClean, Oshani Perera and David Sawyer. Contributions were also received from Yasser Sherif (Environics Consulting Firm).

During the development of the chapter, the Chapter Coordinating Author received invaluable advice from the following experts in their personal capacity: Dr. Edward B. Barbier (Professor, Department of Economics, University of Wyoming); Dr. Alex Bowen (Principal Research Fellow, Grantham Research Institute on Climate Change and the Environment, London School of Economics); Dr. Simon Buckle (Policy Director, Grantham Institute for Climate Change, Imperial College); Paul Ekins (Professor of Energy and Environmental Policy, University College London); Oliver Greenfield (Head of Sustainable Business and Economics, WWF-UK); Dr. Sylviane Guillaumont (Professor, Centre d'Etudes et de Recherches sur le Développement International); Hazel Henderson (President, Ethical Markets Media LLC); Chris Hewett (Associate, Green Alliance); Dr. Raghbendra Jha (Professor and Executive Director, Australia South Asia Research Centre, Australian National University); Peter May (President-elect, the International Society for Ecological Economics); Daniel von Moltke (Wegelin Responsible Investment, Wegelin & Co. Privatbankiers); László Pintér (IISD Senior Fellow and Associate); Nick Robins (Head, Climate Change Centre of Excellence, HSBC); Dr. Kenneth Ruffing (formerly Deputy Director and Chief Economist, OECD Environment Directorate); Dr. Dorothea Seebode (Senior Director of Sustainability, Philips Research); Vicky Sharpe (President and CEO, Sustainable Development Technology Canada); Professor Mike Young (Director of the Environment Institute, University of Adelaide); Dr. Soogil Young (President, Korea National Strategy Institute); and Dr. Simon Zadek (Chief Executive, AccountAbility).

We would like to thank the many colleagues and individuals who commented on various drafts, including Laura Altinger (UNECE), Charles Arden-Clarke (UNEP), Jamie Attard (UNEP), Mario Berrios (ILO), Christian Blondin (WMO), Nils Axel Braathen (OECD), Graeme Buckley (ILO), Karin Buhren (UN Habitat), Munyaradzi Chenje (UNEP), Ezra Clark (UNEP), Garrette Clark (UNEP), David O'Connor (UN DESA), Jan Corfee-Morlot (OECD), James Curlin (UNEP), Sabrina De Gobbi (ILO), Thierry De Oliveira (UNEP), Mercedes Durán (ILO), Jane Gibbs (UNEP), Carlos Andrés Enmanuel Ortiz (UNEP), Nathalie Girouard (OECD), Etienne Gonin (UNEP), Elliot Harris (IMF), Ulrich Hoffmann (UNCTAD), Christine Hofmann (ILO), Gulelat Kebede (UN Habitat), Elianna Konialis (OECD), Ralf Krüger (UNCTAD), Vesile Kulaçoğlu (WTO), Vivien Liu (WTO), Cornis van der Lugt (UNEP), Angela Lusigi (UNEP), Nara Luvsan (UNEP), Synnøve Lyssand Sandberg (UNEP), Robert McGowan, Helen Mountford (OECD), Hans d'Orville (UNESCO), Martina Otto (UNEP), Romain Perez (UN DESA), Peter Poschen (ILO), Alexandria Rantino (UNEP), Anabella Rosemberg (International Trade Union Confederation), Nadia Scialabba (FAO), Rajendra Shende (UNEP), Anne Marie Sloth Carlsen (UNDP), Luc Soete (UN-MERIT), Olga Strietska-Ilina (ILO), Elisa Tonda (UNEP), Carlien van Empel (ILO), Jaap van Woerden (UNEP), Geneviève Verbrugge (UNEP), Farid Yaker (UNEP) and Wanhua Yang (UNEP).

Contents

List of acronyms		549
		550
1	Introduction	552
2	Key policy tools	553
2.1	Promoting investment and spending in areas that stimulate a green economy	
2.2	Addressing environmental externalities and market failures	
2.3	Limiting government spending in areas that deplete natural capital	561
2.4	Establishing sound regulatory frameworks	
2.5	Strengthening international governance	
3	Supporting actions	570
3.1	Supporting capacity building and the strengthening of institutions	
3.2	Investing in training and education	
4	Conclusions	574
Ann	nex 1 – Enabling conditions: A sector overview	575
References		578

List of acronyms

APEC Asia-Pacific Economic Cooperation

BIT Bilateral Investment Treaty
CSR Corporate social responsibility
DTIS Diagnostic trade integration study

FSC Forest Stewardship Council

G20 Group of Twenty

GDP Gross Domestic Product

GHG Greenhouse gas

GRI Global Reporting Initiative

ICT Information and Communication Technology

ITC International Trade Centre
MDG Millennium Development Goal

MEA Multilateral Environmental Agreement

MSC Marine Stewardship Council

NAFTA North American Free Trade Agreement

NGO Non-governmental organisation
ODS Ozone depleting substance

OECD Organisation for Economic Co-operation and Development

PES Payment for Ecosystem Services

PFI Private Finance Initiative
PIC Prior informed consent

PROCOP São Paulo State Industrial Pollution Control Programme (Brazil)
PROPER Programme for Pollution Control, Evaluation and Rating (Indonesia)

R&D Research and development

REDD Reducing Emissions from Deforestation and Forest Degradation

SCP Sustainable consumption and production SME Small and medium-sized enterprise

TRIPS WTO Agreement on Trade-Related Aspects of Intellectual Property Rights

UNCTAD United Nations Conference on Trade and Development
UN DESA United Nations Department of Economic and Social Affairs

UNDP United Nations Development Programme
UNEP United Nations Environment Programme

UNFCCC United Nations Framework Convention on Climate Change

US EPA United States Environmental Protection Agency

WTO World Trade Organization
WWF World Wide Fund for Nature

Key messages

1. Enabling a green economy means creating a context in which economic activity increases human well-being and social equity, and significantly reduces environmental risks and ecological scarcities. Changing the economic environment in this way is an ambitious undertaking which requires a holistic set of policies to overcome a broad range of barriers across the investment landscape. This chapter identifies six key areas of policy-making which most governments will need to focus on in order to correct the incentive structures in current, unsustainable markets and to alter investment landscapes in the short to medium-term. It also raises the question of whether classical measures of economic performance, such as Gross Domestic Product (GDP) growth, are adequate for assessing wealth creation and human well-being in the transition to a green economy.

2. Carefully designed investment and spending can stimulate the greening of economic sectors.While the bulk of green economy investment will ultimately have to come from the private sector, the effective use of public expenditure and investment incentives can play a useful role in triggering the transition to a green economy. A number of sector chapters in the report recommend public investments in infrastructure and public services to enable green markets and ensure more efficient use of the environment and natural resources. Governments can also stimulate markets by using sustainable public procurement practices that create high-volume and long-term demand for green goods and services. This sends signals that allow firms to make longer-term investments in innovation and producers to realise economies of scale, leading in turn to the wider commercialisation of green goods and services, as well as more sustainable consumption. Investment and spending for a green economy, however, require regular assessments to ensure equity, transparency, accountability and cost effectiveness.

3. Taxes and market-based instruments are powerful tools to promote green investment and innovation. Significant price distortions exist that can discourage green investments or contribute to the failure to scale up such investments. In a number of economic sectors, negative externalities, such as pollution, health impacts or loss of productivity, are typically not reflected in costs, thereby reducing the incentive to shift to more sustainable goods and services. A solution to this problem is to internalise the cost of the externality in the price of a good or service via a corrective tax, charge or levy closer to the source of the pollution or, in some cases, by using other market-based instruments, such as tradable permit schemes. Also, markets establishing payments for providing ecosystem services, such as carbon sequestration, watershed protection, biodiversity benefits and landscape beauty, can influence land use decisions by enabling landholders to capture more of the value of these environmental services than they would have done in the absence of the scheme.

4. Government spending in areas that deplete environmental assets is counterproductive to a green economy transition. A number of the sector chapters highlight how poorly managed government spending can represent a significant cost to countries. Artificially lowering the price of goods through subsidisation can encourage inefficiency, waste and overuse, leading to the premature scarcity of valuable finite resources or the degradation of renewable resources and ecosystems. Such outdated subsidies can also be socially unfair. Moreover, they can reduce the profitability of green investments: when subsidisation makes unsustainable activity artificially cheap or low risk, it biases the market against investment in green alternatives. Reforming environmentally harmful and economically costly subsidies can therefore bring both fiscal and environmental benefits. However, short-term support measures accompanying the reform may be necessary to protect the poor.

5. A well-designed regulatory framework creates incentives that drive green economic activity.

The sector chapters in this report emphasise that a robust regulatory framework at the national level, as well as the effective enforcement of legislation, can be a potent means of driving green investment. Such a framework reduces regulatory and business risks and increases the confidence of investors and markets. The use of regulations is often necessary to address the most harmful forms of unsustainable behaviour, either by creating minimum standards or prohibiting certain activities entirely. In particular, standards can be effective in promoting markets for sustainable goods and services and can induce efficiency and stimulate innovation, which can have a positive effect on competitiveness. Standards may, however, pose a challenge to market access for small and medium-sized enterprises, particularly from developing countries. It is, therefore, crucial for countries to balance environmental protection through the use of standards and other regulations with safeguarding market access.

6. Investing in capacity building and training is essential to support a transition to a green economy. The capacity to seize green economic opportunities and implement supporting policies varies from one country to another, and national circumstances often influence the readiness and resilience of an economy and population to cope with change. A shift towards a green economy could require the strengthening of government capacity to analyse challenges, identify opportunities, prioritise interventions, mobilise resources, implement policies and evaluate progress. Training and skill enhancement programmes may also be needed to prepare the workforce for a green economy transition. Temporary support measures may, therefore, be required to ensure a just transition for affected workers. In some sectors, support will be needed to shift workers to new jobs. In developing countries, intergovernmental organisations, international financial institutions, non-governmental organisations, the private sector and the international community as a whole can play a role in providing technical and financial assistance to facilitate the green economy transition.

7. Strengthened international governance can assist governments to promote a green economy.

Multilateral environmental agreements, which establish the legal and institutional frameworks for addressing global environmental challenges, can play a significant role in promoting green economic activity. The Montreal Protocol on the Substances that Deplete the Ozone Layer, for instance, led to the development of an entire industry focused on the destruction and replacement of ozone-depleting substances. The international trading system can also have significant influence on green

预览已结束,完整报告链接和二维码如下:

https://www.yunbaogao.cn/report/index/report?reportId=5 16367

