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Management issues: technical cooperation activities of ESCAP and announcement of intended contributions

Overview of technical cooperation activities and extrabudgetary contributions

Note by the secretariat

Summary

The present document provides an overview of the secretariat's technical cooperation work in 2013. It (a) highlights trends in development cooperation, (b) describes steps taken by the secretariat to strengthen its technical cooperation work, and relations with partners and donors, (c) provides a summary of financial contributions made available to the secretariat in 2013 for technical cooperation work, and (d) offers examples of the results of the secretariat's capacity development work that have been achieved in collaboration with some of its key partners. The Commission may wish to review the present document and provide the secretariat with guidance on the development, direction and priorities of its technical cooperation work.

Contents

			Pag
I.		nds and developments in the ESCAP technical cooperation programme 013	
	A.	Introduction	2
	B.	Enhancing coordination with other United Nations agencies	3
	C.	Mobilizing resources and partnerships	3
II.	Deli	vering the ESCAP technical cooperation programme in 2013	4
	A.	Contributions to the ESCAP technical cooperation programme in 2013	4
	B.	Highlights of technical cooperation work in 2013	7
III.	Con	clusions	9



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Tables		
1.	Summary of financial contributions in 2013, by source	5
2.	Distribution of extrabudgetary contributions to ESCAP subprogrammes in 2013	6
Figure		
	Evolution of ESCAP expenditure, 2000-2013	7
Annexes		
I.	Extrabudgetary resources provided by bilateral donors in cash in 2013 (funds-in-trust)	11
II.	Technical cooperation resources provided by the United Nations system and by intergovernmental and non-governmental organizations in 2013 12	
III.	Extrabudgetary assistance in kind (non-reimbursable loans) in 2013	13
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I. Trends and developments in the ESCAP technical cooperation programme in 2013

A. Introduction

- 1. The spotlight of the international development community is currently on forging a new global partnership as a core strategy and essential prerequisite for the implementation of the United Nations development agenda beyond 2015 and the final push to achieve the Millennium Development Goals. It is in that context that the Secretary-General's Highlevel Panel of Eminent Persons on the Post-2015 Development Agenda, while calling for a new spirit of solidarity, cooperation and mutual accountability, identified a new global partnership for sustainable development as one of the most important transformative shifts required for the era after 2015.¹
- 2. Despite the economic growth generated in Asia and the role played by the region as the engine of the global economy, many pressing development challenges remain that require more than just the efforts of individual Governments or organizations. This is why the new global partnership needs to involve Governments at the core, while including people living in poverty, those with disabilities, women, civil society and indigenous and local communities, traditionally marginalized groups, multilateral institutions, local government, the business community, academia and private philanthropists.
- 3. The financial crisis and euro zone turmoil have, over recent years, led many Governments to implement austerity measures and reduce their official development assistance (ODA) budgets. In 2012, members of the Development Assistance Committee of the Organisation for Economic Cooperation and Development (OECD) provided \$125.6 billion in net ODA, representing 0.29 per cent of their combined gross national income (GNI) and

2 B14-00222

See A New Global Partnership: Eradicate Poverty and Transform Economies through Sustainable Development. The Report of the High-Level Panel of Eminent Persons on the Post-2015 Development Agenda. Available from www.post2015hlp.org/wp-content/uploads/2013/05/UN-Report.pdf.

- a 4.0 per cent drop in real terms compared to 2011, although a moderate recovery is expected to have occurred in 2013.²
- 4. Creative approaches to partnerships, pulling in financial resources while tapping into synergies, knowledge and skills, have become critical for the delivery of the ESCAP technical cooperation programme in times of decreasing ODA levels. In this context, the secretariat's technical cooperation work in 2013 continued to be guided by a set of higher-level overarching capacity development project documents. These documents emphasize, among other things, the achievement of results through strengthened results-based management, the need for a strong focus on monitoring and evaluation, and the need to build strong partnerships with various stakeholders, particularly in the light of South-South cooperation, which is at the heart of the mandate and work of ESCAP.

B. Enhancing coordination with other United Nations agencies

- 5. Strong partnerships and coordination with other agencies in the United Nations system within the framework of system-wide coherence and the United Nations "Delivering as One" approach at the regional level are vital to ensure the effectiveness of the capacity development work of ESCAP. The Asia-Pacific Regional Coordination Mechanism (RCM), convened and serviced by ESCAP, and in particular its seven thematic working groups, continued to be the key vehicle for enhancing partnerships in 2013. Engagement of the secretariat in the work of the United Nations Development Group Asia-Pacific (UNDG A-P), which focuses on United Nations coordination and coherence at the country level, continued to provide another important means of enhancing cooperation with United Nations counterparts in 2013.
- 6. ESCAP partnerships for capacity development are further underpinned by memoranda of understanding that provide frameworks for cooperation. By the end of 2013, more than 30 such memoranda were in place with United Nations entities and other international and regional organizations. A detailed report on the efforts of the secretariat to enhance coordination with other United Nations agencies, including through RCM, UNDG A-P and other cooperation arrangements, is provided in the report on the evaluation activities of ESCAP during the biennium 2012-2013.³

C. Mobilizing resources and partnerships

7. The secretariat implemented a number of measures and actions during 2013 to further develop relations and collaboration with development partners and donors. These included: (a) an annual consultation meeting with the Asian Development Bank to review the joint thematic priority areas of work that include the Millennium Development Goals, water, environment, climate change, statistics, social protection and regional connectivity; (b) a donor-relations mission to the Republic of Korea to strengthen relations with

B14-00222

Source: OECD Development Assistance Committee aid statistics. Available from www.oecd.org/dac/stats. Note: Information on ODA for 2013 was not yet available when the present report was drafted.

³ E/ESCAP/70/20.

key partners; ⁴ (c) discussions with other existing and potential donors, including China, Germany, Japan, the Russian Federation, Sweden, the European Union, the Bill and Melinda Gates Foundation, the Hilti Foundation, and the Rockefeller Foundation; (d) a donor-relations mission to Germany to explore options for broadening and deepening cooperation with the Federal Ministry for Economic Cooperation and Development and the German Agency for International Cooperation (GIZ); (e) a donor-relations mission to Brussels which included meetings with the European Commission (EuropeAid and selected sectoral directorates-general) and participation in the European Development Days 2013; (f) missions to China and Japan which included discussions with key partner agencies of ESCAP; and (g) customized training sessions for three regional institutions of ESCAP that focused on developing resource mobilization and project management skills of the staff.⁵

- 8. To underpin such initiatives, the secretariat continued to develop and improve tools to enhance its visibility with and outreach to partners and donors, including through an internal donor profile system that went online in March 2013.
- 9. The importance of the business sector as one of the key partners of the secretariat in promoting and delivering capacity development is increasing. In this context, ESCAP continued to work in 2013 with, among others, the Bill and Melinda Gates Foundation, Goldman Sachs Group, Inc., the Hilti Foundation and the Nippon Foundation. The secretariat continues to pursue new partnership opportunities in 2014 with a range of global and regional business sector entities.

II. Delivering the ESCAP technical cooperation programme in 2013

A. Contributions to the ESCAP technical cooperation programme in 2013

10. In 2013, the secretariat's technical cooperation programme continued to focus on capacity development that encompassed: (a) policy advocacy and dialogue on critical and emerging issues, including follow-up to global and regional commitments; (b) regional knowledge networking aimed at enabling the members and associate members of ESCAP to share and discuss information and experiences on good and innovative practices; and (c) training, advisory services and other forms of technical assistance aimed at strengthening the capacity of the members and associate members of

4 B14-00222

The following 15 government agencies in the Republic of Korea are donors and partners of ESCAP in its delivery of the technical cooperation programme: Ministry of Foreign Affairs and Trade; Korea International Cooperation Agency; Ministry of Unification; Ministry of Science, ICT and Future Planning; Korea Communications Commission; Ministry of Land, Transport and Maritime Affairs; Korea Expressway Corporation; Korea Rail Network Authority; Korea Transportation Safety Authority; Korea Energy Economics Institute; Ministry of Strategy and Finance; Ministry of Environment; Statistics Korea; Ministry of Health and Welfare; and Rural Development Administration.

The sessions were conducted at the Centre for Sustainable Agricultural Mechanization, the Centre for Alleviation of Poverty through Sustainable Agriculture and the Statistical Institute for Asia and the Pacific. Similar training sessions for the Asian and Pacific Centre for Transfer of Technology and the Asian and Pacific Training Centre for Information and Communication Technology for Development are planned for 2014.

ESCAP to formulate and implement effective policies and programmes in a range of key development areas.

- 11. The ESCAP technical cooperation programme in 2013 was funded from both the regular budget of the United Nations and extrabudgetary resources. The regular budget comprised: (a) the regular programme of technical cooperation (section 23); and (b) the United Nations Development Account (section 36). Extrabudgetary resources included voluntary contributions provided by individual Governments, entities of the United Nations system and other intergovernmental organizations, the business sector and non-governmental organizations (NGOs). Such contributions were provided as cash (funds-in-trust) or assistance in kind.
- 12. The total cash contributions received by ESCAP in 2013 for technical cooperation, from sources within and outside the United Nations, amounted to \$18.8 million, representing an increase of 5.3 per cent over that of 2012. Bilateral voluntary cash contributions by ESCAP member and non-member States remained the main extrabudgetary source of funding. A summary of the financial contributions by source in both United States dollars and percentage terms is provided in table 1.
- 13. Representing 49.6 per cent of the total financial contributions in 2013, the bilateral donor country contributions amounted to \$9.3 million, of which approximately 71.5 per cent was received from developing member countries. Further details on the extrabudgetary resources (funds-in-trust) received from bilateral sources are provided in annex I. The largest overall bilateral donor contributions were received from the Republic of Korea, Japan, the Russian Federation, China and Germany.
- 14. The United Nations contributed \$7 million, representing 37.5 per cent of the total funds received for technical cooperation in 2013 (see table 1).

Table 1 Summary of financial contributions in 2013, by source

Source	United States dollars	Percentage
(a) Donor countries (see annex I)	9 331 184	49.6
(b) United Nations system	7 046 447	37.5
United Nations regular programme of technical cooperation (section 23)	2 816 700	15.0
2. United Nations Development Account (section 36)	2 621 500	13.9
3. United Nations programmes, funds and specialized agencies	1 608 247	8.6
(c) Other intergovernmental and non-governmental organizations (see annex II)	2 419 719	12.9
Total	18 797 350	100.0
Regular budget (b.1 + b.2)	5 438 200	28.9
Extrabudgetary contributions (a + b.3 + c)	13 359 150	71.1

B14-00222 5

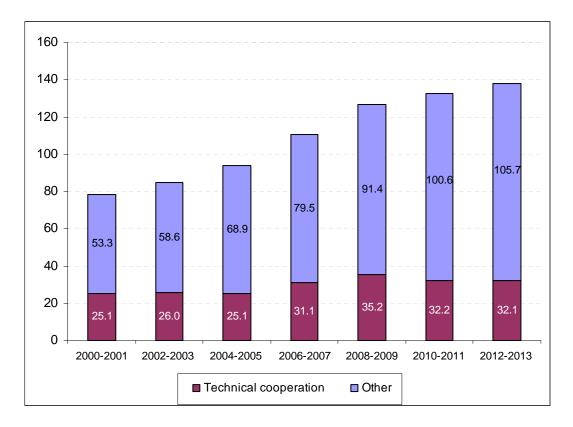
- 15. Other intergovernmental organizations, the business sector and NGOs contributed \$2.4 million of the total funds received in 2013. The three largest contributors under this category were the European Union, the Japan Aerospace Exploration Agency and the Asian Development Bank. More detailed information on contributions from other intergovernmental organizations, the business sector and NGOs is given in annex II.
- 16. ESCAP technical cooperation work in 2013 was further facilitated by contributions in kind, such as the services of experts and the provision of host facilities and equipment. The former included a total of 94 work-months of services of experts in various disciplines provided by ESCAP member States and one NGO on a non-reimbursable loan basis. The latter included a set of assistive devices for persons with disabilities provided by the Ministry of Health and Welfare of the Republic of Korea to support ESCAP in implementing its commitment to ensuring full accessibility to its premises and facilities under General Assembly resolution 61/106 of 13 December 2006 on the Convention on the Rights of Persons with Disabilities and Commission resolution 67/6 of 25 May 2011 on enhancing accessibility for persons with disabilities at ESCAP.
- 17. The volume of the secretariat's technical cooperation delivery in 2013 in financial terms totalled approximately \$15.9 million.
- 18. The distribution of extrabudgetary resources over the eight subprogrammes of ESCAP in 2013 is shown in table 2.

Table 2 **Distribution of extrabudgetary contributions to ESCAP subprogrammes in 2013**(Percentage)

Subprogramme	Contribution
Macroeconomic policy and inclusive development	3.0
2. Trade and investment	14.0
3. Transport	5.0
4. Environment and development	28.0
5. Information and communications technology and disaster risk reduction	26.0
6. Social development	6.0
7. Statistics	15.0
8. Subregional activities for development	3.0
Total	100.0

6 B14-00222

Figure
Evolution of ESCAP expenditure, 2000-2013
(Millions of United States dollars)



B. Highlights of technical cooperation work in 2013

- 19. Capacity development remained the main driver of the secretariat's technical cooperation work during 2013, with effective and inclusive partnerships providing strong foundations. Through various modalities, such as analytical studies, training workshops, advisory services, communities of practice, and networks to facilitate the exchange of knowledge and good practice, ESCAP continued to provide a vital platform for the sharing of knowledge, information and experience among member States within the Asian and Pacific region.
- 20. The secretariat endeavoured to maximize the impact of the resources, experience, skills and linkages that partners bring to the implementation of the work of ESCAP in all its subprogrammes. The diversity and scope of the partnerships that underpinned the ESCAP technical cooperation programme in 2013 are illustrated by the following selected examples of results:
- (a) In cooperation with the Republic of Korea, as a major partner, together with the Governments of Japan, China and Australia, as well as business partners such as the Nippon Foundation, and in implementation of the Incheon Strategy to "Make the Right Real" for Persons with Disabilities in Asia and the Pacific, ⁶ ESCAP established the Working Group on the Asian and Pacific Decade of Persons with Disabilities, 2013-2022. Comprising representatives of 15 Governments and 15 civil society organizations, the Working Group adopted, in its first session, a five-year road map for the implementation of the Incheon Strategy, which outlines milestone actions to

B14-00222 7

⁶ ST/ESCAP/2648.

be carried out by Governments at the national level to meet their commitments under the Incheon Strategy. ESCAP also partnered with the Government of the Republic of Korea in support of trade facilitation, transport, green growth policies and solutions, and the dissemination of capacity-building programmes on the use of information and communications technology for development;

- (b) In collaboration with China, ESCAP has been implementing a regional programme to promote the economic empowerment of women, based on the South-South cooperation model. The programme promotes integration of a gender perspective into national development strategies, with a particular focus on gender-responsive budgeting, women's economic empowerment and gender-sensitive poverty eradication. The participating countries include Bangladesh, China, India, Indonesia and the Philippines. Policymakers, planners and experts from a range of sectors, including planning, finance, public works and women's affairs, enhanced their knowledge through the sharing of experiences on gender mainstreaming in policymaking and planning, and in implementing strategies to advance women's economic empowerment. Moreover, China has supported ESCAP programmes on trade facilitation, space technologies and renewable energy;
- Collaboration with and support from the Russian Federation was instrumental in promoting the policy, normative and capacity development work of ESCAP in support mainly of the energy and transport sectors, as well as in other joint priority areas, such as migration, statistics, information and communications technology, and disaster risk reduction. Held in Vladivostok, Russian Federation, the Asian and Pacific Energy Forum adopted two outcome documents, namely: (i) the Ministerial Declaration on Regional Cooperation for Enhanced Energy Security and the Sustainable Use of Energy in Asia and the Pacific: Shaping the Future of Sustainable Energy in Asia and the Pacific; and (ii) the Plan of Action on Regional Cooperation for Enhanced Energy Security and the Sustainable Use of Energy in Asia and the Pacific, 2014-2018. The Russian Federation and ESCAP collaborated in order to support the development, adoption and implementation of the Intergovernmental Agreement on Dry Ports;⁸ after the Asian Highway⁹ and Trans-Asian Railway¹⁰ agreements, this is the third intergovernmental agreement paving the way for enhanced transport connectivity and thereby greater trade, economic development and the movement of people in the Asia-Pacific region;
- (d) In collaboration with the European Union, ESCAP made good progress in promoting sustainable agriculture and food security in member States through the "Network for Knowledge Transfer on Sustainable Agricultural Technologies and Improved Market Linkages in South and

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