

cung people

in Asia and the Pacific:

A review of laws and policies affecting young people's access to sexual and reproductive health and HIV services











Young people and the law in Asia and the Pacific:

A review of laws and policies affecting young people's access to sexual and reproductive health and HIV services











Published by UNESCO Bangkok Asia and Pacific Regional Bureau for Education Mom Luang Pin Malakul Centenary Building 920 Sukhumvit Road, Prakanong, Klongtoey Bangkok 10110, Thailand

© UNESCO 2013 All rights reserved ISBN (Print): 978-92-9223-460-7 ISBN (Electronic): 978-92-9223-461-4



This work is licensed under a Creative Commons Attribution-ShareAlike 3.0 Unported License. http://creativecommons.org/licenses/by-sa/3.0/

The designations employed and the presentation of material throughout this publication do not imply the expression of any opinion whatsoever on the part of UNESCO and its partners concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries.

The authors are responsible for the choice and the presentation of the facts contained in this book and for the opinions expressed therein, which are not necessarily those of UNESCO and its partners and do not commit the Organization.

Publication of this report was made possible with financial contribution from UNAIDS United Budget, Accountability and Results Framework (UBRAF) funding.

Design/Layout: Prang Priyatruk

Printed in Thailand HP2/13/047-1000

Contents

Acknowledgments					
Glossary of acro	onyms and termsvii				
Executive summ	mary				
1 Introduction					
1.1 Objective	s and methods				
1.2 Internation	onal obligations and commitments				
	and context				
_	data on young people, SRH and HIV				
2.1.1 The	need for SRH services				
	need for HIV services				
	ications for SRH and HIV programming in the region				
	of barriers to access faced by young people				
	all and policy barriers				
	al and cultural norms				
	al traditions				
	lership and political factors				
3 Laws and pol	icies that impede access to services				
3.1 Age of leg	gal capacity				
	view				
	of consent to medical interventions				
	ts to privacy and medical records				
	iage as a requirement to access services				
	restrictions on access to harm reduction services				
9	aws and police practices				
3.2.1 Over	view44				
	inalization of the conduct of key populations				
	sinalization of abortion				
	ed abortions and sterilization of young women				
A I: ! - I - 4 !					
-	nd policy approaches to promoting access to services				
4.1 Protective	nd policy approaches to promoting access to services				

4.1.3 Laws that prohibit breach of confidentiality in delivery of health services
4.2 Protective policies.574.2.1 National HIV policies, strategies and plans584.2.2 National youth policies624.2.3 National SRH, health and population policies644.2.4 National SRH and adolescent health service standards69
$5\ Conclusion\ and\ recommendations\dots$
Endnotes
Annex I: Age of consent to sex
Annex II: Minimum legal age of marriage
Annex III: Abortion laws
Annex IV: International obligations and commitments
Annex V: Declarations and reservations to international instruments
Annex VI: Focus group methodology
Annex VII: References
Line of Tables
List of Tables
Table 1: Adolescent fertility, unmet need for family planning and contraceptive prevalence rate
Table 1: Adolescent fertility, unmet need for family planning and contraceptive prevalence rate12Table 2: Estimated safe and unsafe abortion rates by region and sub-region, 200813Table 3: HIV knowledge and condom use among young people (YP) aged 15-2415Table 4: Enacted laws that specify an age of consent for HIV testing27Table 5: Legislative proposals on age of legal capacity to consent independently to an HIV test28Table 6: Comparison of age of consent to sex and to an HIV test36Table 7: Age of consent to sex38Table 8: Minimum legal age of marriage without parental consent39Table 9: Age restrictions on access to harm reduction services43Table 10: Minimum age of criminal responsibility44

Acknowledgments

This review was the product of a collaborative effort between the United Nations Educational, Scientific and Cultural Organization (UNESCO), the United Nations Population Fund (UNFPA), the Joint United Nations Programme on HIV/AIDS (UNAIDS), the United Nations Development Programme (UNDP) and Youth Lead, the Asia-Pacific Network of Young Key Affected Population. The main author of this document was John Godwin. Justine Sass, Chief, HIV Prevention and Health Promotion Unit, and Asia-Pacific Regional HIV & AIDS Adviser, UNESCO Asia-Pacific Regional Bureau for Education, provided overall coordination support, and technical inputs for the conceptualization and implementation of this review.

Core Team

The core team supporting the development of this document included: Josephine Sauvarin, Technical Advisor on HIV, Adolescent Sexual and Reproductive Health, and Anandita Philipose, Youth Officer, UNFPA Asia-Pacific Regional Office; Nashida Sattar, Programme Specialist, HIV and Health, and Edmund Settle, Policy Advisor, HIV, Health and Development, UNDP Asia-Pacific Regional Centre; Skand Amatya and Thaw Zin-Aye, Coordinators, and Jeff Acaba, Technical Working Group member, Youth LEAD, Asia-Pacific Network of Young Key Populations; and Justine Sass, Chief, HIV Prevention and Health Promotion Unit, and Asia-Pacific Regional HIV & AIDS Adviser and Rebecca Brown, Young Key Populations Support Officer, UNESCO Asia-Pacific Regional Bureau for Education, and technical staff from the UNAIDS Asia-Pacific Regional Support Team. Additional contributions to the review were received from Calvin Wilkinson and Mehrdad Pourzaki, interns at UNESCO's Asia-Pacific Regional Bureau for Education.

Youth LEAD members are acknowledged for their invaluable assistance in convening and facilitating focus group discussions in Indonesia, Myanmar and the Philippines, including in particular: Jeffrey Acaba, Skand Amatya, Thaw Zin Aye, Oldri Sherli Mukuan and Ayu Oktariani.

Participants of the focus group discussions held in Indonesia, Myanmar and the Philippines are acknowledged for their contributions, which provided important evidence of obstacles faced by young people in accessing sexual and reproductive health and HIV services. Mara Quesada-Bondad, Executive Director, Action for Health Initiatives (ACHIEVE), Inc., Philippines and Nay Oo Lwin, Program Manager of the Population Services International Myanmar Targeted Outreach Program (PSI TOP) contributed further evidence by participating in interviews.

Experts who provided comments

Different iterations of the document were peer reviewed by experts in related fields. The document benefited from inputs from the technical staff in the UNAIDS Secretariat, the UNAIDS Asia-Pacific Regional Support Team and Country Offices from Asia and the Pacific along with following individuals:

Yu Yu Aung, National HIV Programme Officer, UNESCO Yangon; Anne Bergenstrom, Regional Adviser, HIV/AIDS, United Nations Office on Drugs and Crime, Regional Office for Southeast Asia and the Pacific; Amara Bou, Programme Analyst HIV/AIDS, UNDP Cambodia; Naomi Burke-Shyne, Programme Manager, HIV and Health Law Initiative, International Development Law Organization; Christophe Cornu, Team Leader, EDUCAIDS and Country Implementation Support, UNESCO; Daniel Creasey, DLA Piper; Vivek Divan, Policy Specialist, Key Populations and Access to Justice, UNDP; Li Hongyan, National HIV Programme Officer, UNESCO Beijing; Tum May, Assistant Representative, UNFPA Cambodia; Adriu Naduva, National Programme Officer, UNFPA Pacific sub-regional office; Barbara Nazareth Oliveira, Project Manager, UNDP/OHCHR Capacity Building of the Provedoria for Human Rights and Justice, Timor-Leste; Andrew Peteru, National HIV Programme Officer, UNESCO Apia; Saira Sahameen, Programme Adviser, UNFPA Malaysia office; Seng Sopheap, Deputy Chief of Technical Bureau, National Centre for HIV/AIDS Dermatology and STD (NCHADS), Cambodia; Ferdinand Strobel, Programme Specialist, HIV, Health and Development, UNDP Pacific Center; Ha Huu Toan, National Programme Officer, UNFPA Viet Nam office; Karma Tshering, Programme Officer, UNFPA Bhutan office; Chong Vandara, HIV and Youth Officer, UNFPA Cambodia; and Gamini Wanasekara, Assistant Representative, UNFPA Sri Lanka office.

Glossary of acronyms and terms

AFHS	Adolescent-friendly health services	MSM	"Men who have sex with men" or "males who have sex with
ANC	Antenatal care		males" (either term is intended to include adolescents)
APN+	Asia-Pacific Network of People Living with HIV	NACO	National AIDS Control Organization (India)
ARH	Adolescent reproductive health	NGO	Non-governmental organization
ARSH	Adolescent reproductive and sexual health	NSP	Needle and syringe programme
ART	Antiretroviral therapy	OHCHR	Office of the High Commissioner for Human Rights
ARV	Antiretroviral	OST	Opioid substitution therapy
ASEAN	Association of South East Asian Nations	PDR	People's Democratic Republic
ASRH	Adolescent sexual and reproductive health	PICTs	Pacific Island Countries and Territories
CBO	Community-based organization	PLHIV	Person/people living with HIV
CEDAW	Convention on Elimination of all forms of Discrimination	PNG	Papua New Guinea
	Against Women	PSI	Population Services International
CRC	Convention on the Rights of the Child	PWID	Person/people who inject(s) drugs
CRPD	Convention on the Rights of Persons with Disabilities	RA	Republic Act (Philippines)
DPRK	Democratic People's Republic of Korea	RSH	Reproductive and sexual health
ESCAP	Economic and Social Commission for Asia and the Pacific	SAARC	South Asian Association for Regional Cooperation
FGD	Focus group discussion	SAR	Special Administrative Region (Hong Kong SAR China)
FHI	Family Health International	SRH	Sexual and reproductive health
FP	Family planning	SRHR	Sexual and reproductive health rights
ICCPR	International Covenant on Civil and Political Rights	STI	Sexually transmitted infection
ICESCR	International Covenant on Economic, Social and	TG	Transgender
	Cultural Rights	UDHR	Universal Declaration of Human Rights
ICPD	International Conference on Population and Development	UNAIDS	Joint United Nations Programme on HIV/AIDS
IDLO	International Development Law Organization	UNDP	United Nations Development Programme
IDU/DU	Injecting drug user / Drug user	UNESCO	United Nations Educational, Scientific and
IEC	Information, education and communication		Cultural Organization
ILO	International Labour Organization	UNFPA	United Nations Population Fund
MARP	Most-at-risk population	UNICEF	United Nations Children's Fund
MARYP	Most-at-risk young people	UNODC	United Nations Office on Drugs and Crime
MOEYS	Ministry of Education, Youth and Sports (Cambodia)	USA	United States of America
MOH	Ministry of Health	VCT	Voluntary Counselling and Testing
MOWA	Ministry of Women's Affairs (Cambodia)	WHO	World Health Organization
		YP	Young people

Definitions of age groups

The report acknowledges that there are multiple understandings of the different phases of life, including definitions of 'adolescent', 'child' and 'young person', and that social and legal markers define adulthood at different points in different settings. The report uses the following age groups in its analysis:

Adolescent (UNICEF, state of the World's Children, 2011)ⁱ

Although there is no internationally-accepted definition of adolescence, the United Nations defines adolescents as individuals aged 10–19: in effect, those in the second decade of their lives.

Child (UN Convention on the Rights of the Child, 1989)

Person under 18 years of age, unless under domestic law the child reaches majority at an earlier age.

Young person (UNFPA definition) ii Person aged 10 to 24 years.

Definitions of key terms

Child marriage (UNFPA, Marrying too Young, 2012)

Used to describe a legal or customary union between two people, of whom one or both spouses is below the age of 18. While boys can be subjected to child marriage, the practice affects girls in greater numbers and with graver consequences. Child

'Evolving capacities of the child' and 'mature minor'

These two concepts are linked. The concepts recognize the developmental changes that children experience as they mature, including progress in cognitive abilities and capacity for self-determination. The concepts recognize that as children acquire enhanced capacities, there is less need for protection and a greater ability of the child to take responsibilities for decisions affecting their lives. The concepts acknowledge that different children achieve competencies at different ages.

The concept of 'evolving capacities' first emerged in international law through the Convention on the Rights of the Child (CRC). Article Five of the CRC states that:

States Parties shall respect the responsibilities, rights and duties of parents or, where applicable, the members of the extended family or community as provided for by local custom, legal guardians or other persons legally responsible for the child, to provide, in a manner consistent with the evolving capacities of the child, appropriate direction and guidance in the exercise by the child of the rights recognized in the present Convention.

Article Twelve also addresses evolving capacities, stating that:

States Parties shall assure to the child who is capable of forming his or her own views the right to express those views freely in all matters affecting the child, the views of the child being given due weight in accordance with the age and maturity of the child. For this purpose, the child shall in particular be provided the opportunity to be heard in any judicial and administrative proceedings affecting the child, either directly, or through a representative or an appropriate body, in a manner consistent with the procedural rules

预览已结束,完整报告链接和二维码如下:

https://www.yunbaogao.cn/report/index/report?reportId=5_6707



mittee on the Rights of the Child explains o the rights of children to make decisions

en's evolving capacities have a bearing on their r health issues. It also notes that there are often lutonomous decision-making, with children who nation often less able to exercise this autonomy. e policies are in place and that children, parents rights-based quidance on consent, assent and

1hts of the Child. A/RES/44/25. New York: UN. 3. General comment No. 15 (2013) on the right of the ble standard of health (art. 24), CRC/C/GC/15.