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#### **Session 2**

From the P4 to the Trans-Pacific Partnership
Agreement (TPP): Explaining Expansion Interests in
the Asia-Pacific

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# From the P4 to the Trans-Pacific Partnership (TPP): Explaining Expansion Interests in the Asia-Pacific

Deborah Elms TFCTN, Singapore November 2, 2009

### The Research Puzzles

- Why would four, small open economies with limited trade sign the original P4 agreement?
  - Singapore, New Zealand, Chile, Brunei
  - Consume scarce resources
  - Talks ran for five rounds (and still unfinished)
  - Minimal economic gains
- Why would other states want to join expanded TPP agreement?
  - United States, Australia, Peru, Vietnam
  - Overlapping bilaterals already
  - Trade outcomes modest

# Two Key Reasons for Interest

- TPP might become Free Trade Area of the Asia-Pacific (FTAAP) with 21 member economies of APEC
  - Serious economic gains from FTAAP (or even subset of APEC if NE Asia joins)
  - But: agreement might never expand past first 7 or 8
- Political reasons
  - Keeps states anchored in Asia
  - Avoid exclusion of ASEAN+3 or ASEAN+6
- Note: Even political agreements have economic consequences

#### P4 Interests

- Gains from trade modest
  - New Zealand/Singapore already had bilateral
  - Can use provisions of either agreement
- Element of "practice" for negotiators
- Assumptions that using U.S. FTAs as template for P4 will make later accession easier for others
- Financial services and investment talks (that include U.S.) not going well
- No way to tell how effective P4 is for business

# Americans Want to Join-2008

- Flurry of interest after announcement
- Bilateral deals already with:
  - Singapore, Chile, Peru, Australia
  - These FTAs serve as model for P4 chapters
- Limited economic benefits from current partners (except, perhaps, Vietnam)
- Getting in to TPP early
- Anchors U.S. in Asia (fears of + groupings)
- Business not out in front on this issue-may be changing by late 2009

## Sources of Concern for iness

al property and IPR enforcement s and other technical barriers to

origin (esp. textiles) d environment and agriculture (dairy, beef)

iles, footwear, human rights, non-market