

Applying the Degree of Urbanisation

A METHODOLOGICAL MANUAL TO DEFINE
CITIES, TOWNS AND RURAL AREAS
FOR INTERNATIONAL COMPARISONS

2021 edition



Food and Agriculture
Organization of the
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Foreword

In March 2020, the UN Statistical Commission endorsed a new methodology to define cities, towns and rural areas and urged that a technical report on how to apply this methodology be released as early as possible. This manual responds to that request. It presents in full detail how to classify an entire territory along the urban-rural continuum into one of three distinct classes: cities; towns and semi-dense areas; and rural areas.

The United Nation's Sustainable Development Goals, and several other global agendas, call for the production of harmonised statistics for urban and rural areas. These indicators were harmonised, but the definition of the territories was left open. This meant that national statistical authorities used their own definitions of urban and rural areas. These national definitions use a variety of approaches, indicators and thresholds, which limits the international comparability of these areas.

To resolve this issue, six international organisations or agencies - the European Commission, the Food and Agriculture Organization of the United Nations, the United Nations Human Settlements Programme, the International Labour Organization, the Organisation for Economic Co-operation and Development and The World Bank – worked together to develop this new definition and to produce this manual.

I hope that many countries will use this manual to produce more comparable indicators by type of area, as this will enable countries to better identify the areas that are close to reaching the Sustainable Development Goals and the policies that are contributing to this success.



A handwritten signature in blue ink, appearing to read 'M. Kotzeva'.

Mariana Kotzeva

Director-General, Eurostat

Abstract

Applying the Degree of Urbanisation — A methodological manual to define cities, towns and rural areas for international comparisons has been produced in close collaboration by six organisations — the European Commission, the Food and Agriculture Organization of the United Nations (FAO), the United Nations Human Settlements Programme (UN-Habitat), the International Labour Organization (ILO), the Organisation for Economic Co-operation and Development (OECD) and The World Bank.

This manual develops a harmonised methodology to facilitate international statistical comparisons and to classify the entire territory of a country along an urban-rural continuum. The degree of urbanisation classification defines cities, towns and semi-dense areas, and rural areas. This first level of the classification may be complemented by a range of more detailed concepts, such as: metropolitan areas, commuting zones, dense towns, semi-dense towns, suburban or peri-urban areas, villages, dispersed rural areas and mostly uninhabited areas.

The manual is intended to complement and not replace the definitions used by national statistical offices (NSOs) and ministries. It has been designed principally as a guide for data producers, suppliers and statisticians so that they have the necessary information to implement the methodology and ensure coherency within their data collections. It may also be of interest to users of subnational statistics so they may better understand, interpret and use official subnational statistics for taking informed decisions and policymaking.

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