**Evaluation Report 6/2012** 

# **Evaluation of the UN-Habitat** Liaison Offices



# Evaluation of the UN-Habitat Liaison Offices

**MARCH 2012** 

## **UN@HABITAT**

#### **Evaluation Report 6/2012**

Evaluation of the UN-Habitat Liaison Offices

This report is available from http://www.unhabitat.org/evaluations

First published in Nairobi in March 2012 by UN-Habitat. Copyright © United Nations Human Settlements Programme 2012

Produced by the Evaluation Unit United Nations Human Settlements Programme (UN-Habitat) P. O. Box 30030, 00100 Nairobi GPO KENYA Tel: 254-020-7623120 (Central Office) www.unhabitat.org

HS:HS/037/13E ISBN Number(Series): 978-92-1-132028-2 ISBN Number(Volume): 978-92-1-132573-7

### DISCLAIMER

The designations employed and the presentation of the material in this publication do not imply the expression of any opinion whatsoever on the part of the Secretariat of the United Nations concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers of boundaries.

Views expressed in this publication do not necessarily reflect those of the United Nations Human Settlements Programme, the United Nations, or its Member States.

Excerpts may be reproduced without authorization, on condition that the source is indicated.

#### **Acknowledgements**

Author:Nefise BazogluEditor:Olubusiyi SarrDesign & Layout:Andrew Ondoo

## **TABLE OF CONTENTS**

ACRONYMS AND ABBREVIATIONS	
EXECUTIVE SUMMARY	VI
i Introduction	vi
ii Methodology	vi
iii Key Findings	vii
iv Challenges	viii
v Conclusions	ix
vi Key Recommendations	xi
1. INTRODUCTION	1
1.1 Background and Context	1
1.2 Role and Functions of Liaison Offices	2
1.3 Purpose and Objectives of the Evaluation	3
1.4 Outline of the Report	4
2. EVALUATION APPROACH, METHODOLOGY AND LIMITATIONS	5
2.1 Approach and Methodology	5
2.2 Limitations	5
3. EVALUATION FINDINGS	6
3.1 Key Findings of the Evaluation	6
3.2 Strategic and Operational Issues Across the Liaison Offices	25
4. CONCLUSIONS, SCENARIOS AND KEY RECOMMENDATIONS	29
4.1 Conclusions	29
4.2 Scenarios	29
4.3 Key Recommendations	30
5. ANNEXES	
ANNEX I: Terms of Reference	32
ANNEX II: List of Interviewees and Respondents to Email Survey	36

## **LIST OF TABLES**

Table 3.1: New York Office Allocated Budgets for 2008 – 2011 (in USD)	7
Table 3.2: Geneva Office Allocated Budgets for 2008 – 2011 (in USD)	13
Table 3.3: Brussels Office Allocated Budgets for 2008 – 2011 (in USD)	18
Table 3.4: Washington, D.C., Office Allocated Budgets for 2008 – 2011 (in USD)	21

## **ACRONYMS AND ABBREVIATIONS**

ECEuropean CommissionEUREuroIFRCInternational Federation of Red Cross and Red Crescent SocietiesLENSSLocal Estimate of Needs for Shelter and SettlementMTSIPMid-Term Strategic and Institutional PlanNRCNorwegian Refugee CouncilOCHAOffice for the Coordination of Humanitarian AffairsUNDPUnited Nations Development ProgrammeUN-HabitatUnited Nations Human Settlements ProgrammeUNHCROffice of the United Nations High Commissioner for RefugeesUNISDRUnited States Dollar	ACE	Assessment and Classification of Emergiencies
IFRCInternational Federation of Red Cross and Red Crescent SocietiesLENSSLocal Estimate of Needs for Shelter and SettlementMTSIPMid-Term Strategic and Institutional PlanNRCNorwegian Refugee CouncilOCHAOffice for the Coordination of Humanitarian AffairsUNDPUnited Nations Development ProgrammeUN-HabitatUnited Nations Human Settlements ProgrammeUNHCROffice of the United Nations High Commissioner for RefugeesUNISDRUnited Nations International Strategy for Disaster Reduction	EC	European Commission
LENSSLocal Estimate of Needs for Shelter and SettlementMTSIPMid-Term Strategic and Institutional PlanNRCNorwegian Refugee CouncilOCHAOffice for the Coordination of Humanitarian AffairsUNDPUnited Nations Development ProgrammeUN-HabitatUnited Nations Human Settlements ProgrammeUNHCROffice of the United Nations High Commissioner for RefugeesUNISDRUnited Nations International Strategy for Disaster Reduction	EUR	Euro
MTSIPMid-Term Strategic and Institutional PlanNRCNorwegian Refugee CouncilOCHAOffice for the Coordination of Humanitarian AffairsUNDPUnited Nations Development ProgrammeUN-HabitatUnited Nations Human Settlements ProgrammeUNHCROffice of the United Nations High Commissioner for RefugeesUNISDRUnited Nations International Strategy for Disaster Reduction	IFRC	International Federation of Red Cross and Red Crescent Societies
NRCNorwegian Refugee CouncilOCHAOffice for the Coordination of Humanitarian AffairsUNDPUnited Nations Development ProgrammeUN-HabitatUnited Nations Human Settlements ProgrammeUNHCROffice of the United Nations High Commissioner for RefugeesUNISDRUnited Nations International Strategy for Disaster Reduction	LENSS	Local Estimate of Needs for Shelter and Settlement
OCHAOffice for the Coordination of Humanitarian AffairsUNDPUnited Nations Development ProgrammeUN-HabitatUnited Nations Human Settlements ProgrammeUNHCROffice of the United Nations High Commissioner for RefugeesUNISDRUnited Nations International Strategy for Disaster Reduction	MTSIP	Mid-Term Strategic and Institutional Plan
UNDPUnited Nations Development ProgrammeUN-HabitatUnited Nations Human Settlements ProgrammeUNHCROffice of the United Nations High Commissioner for RefugeesUNISDRUnited Nations International Strategy for Disaster Reduction	NRC	Norwegian Refugee Council
UN-HabitatUnited Nations Human Settlements ProgrammeUNHCROffice of the United Nations High Commissioner for RefugeesUNISDRUnited Nations International Strategy for Disaster Reduction	OCHA	Office for the Coordination of Humanitarian Affairs
UNHCROffice of the United Nations High Commissioner for RefugeesUNISDRUnited Nations International Strategy for Disaster Reduction	UNDP	United Nations Development Programme
UNISDR United Nations International Strategy for Disaster Reduction	UN-Habitat	United Nations Human Settlements Programme
55	UNHCR	Office of the United Nations High Commissioner for Refugees
USD United States Dollar	UNISDR	United Nations International Strategy for Disaster Reduction
	USD	United States Dollar

## **EXECUTIVE SUMMARY**

## I. INTRODUCTION

The evaluation of the UN-Habitat liaison offices was conducted at the request of UN-Habitat Management. It served to fulfil task 118 identified in the One UN-Habitat Action Plan of 19 October 2011, which called for an assessment of the implications of the UN-Habitat organizational reform of its liaison offices in New York, Geneva, Brussels and Washington, D.C.

The liaison offices were established one-byone over several decades and have carried out their generic functions to different degrees facing various challenges at systemic level and related to the specific context in which each liaison office operates. The primary function of the offices is to forge partnerships with United Nations agencies, intergovernmental and regional organizations, donors and civil society at global centres. Other functions include advocacy and marketing of UN-Habitat key priorities, programmes and products; resource mobilization; information sharing; and followup. In the new reform of UN-Habitat, the project-based management approach has been adopted and is expected to affect all entities of the Agency, including the liaison offices, in ensuring that they contribute towards increasing efficiency, productivity as well as transparency and accountability of UN-Habitat.

#### II. METHODOLOGY

The purpose of the evaluation was to assess the roles, relevance, efficiency and effectiveness and implications of the new reform on the liaison offices. Specifically, the objectives were to assess effectiveness and efficiency of the liaisons offices in carrying out key functions in terms of organizations and technical representation, information sharing, advocacy and outreach, building of partnerships, resource mobilization and the way in which each office delivers and conducts its work. The evaluation also assessed how the new reform could impact the liaison offices and suggested how the strategic roles of the liaison offices could be enhanced in the new reform.

The evaluation was managed and conducted by the Evaluation Unit with the support of an external consultant, Ms. Nefise Bazoglu. The evaluation took place over the period from November 2011 to March 2012. Different methods of data collection were used, and included desk review of documents, visits to the liaison offices to conduct interviews with staff and other stakeholders, and a questionnaire was administered to staff at headquarters and liaison offices. No cost-benefit analysis was carried out due to difficulties encountered in collating the different sources. Another limitation was that it was not possible to interview all stakeholders, in particular national officials in the host cities of the liaison offices.

### III. KEY FINDINGS

## Organizational and Technical Representation

The offices have represented UN-Habitat at political and technical levels within United Nations agencies, intergovernmental and regional bodies and civil society. The New York office has played a critical role in following up on UN-Habitat's work programme approval processes lobbied delegates to the United Nations General Assembly for negotiating critical resolutions of interest to the agency and participated in a wide range of working groups, task forces and executive committees, including the United Nations Executive Committee on Humanitarian Affairs and the Inter-Agency Standing Committee. The Geneva office has focused more on programmatic aspects of humanitarian aid, representing UN-Habitat in meetings aimed at resolving humanitarian challenges. The office has actively represented UN-Habitat and participated in the Consolidated Appeal Processes, and the United Nations Central Emergency Relief Fund. The Brussels office has represented UN-Habitat in the European Union and its subsidiary bodies and institutions, advocating policy dialogue that has led to improved working

#### **Partnerships**

The liaison offices have forged key partnerships. Some of these partnerships are the Inter-Agency Standing Committee, the United Nations Office for the Coordination of Humanitarian Affairs, the Office of the United Nations High Commissioner for Refugees, the International Federation of Red Cross and Red Crescent Societies, the World Health Organization, the International Labour Organization, and the United Nations International Strategy for Disaster Reduction. Others are the Norwegian Refugee Council and non-governmental organization consortia in Geneva, the United Nations Children's Fund. the United Nations Development Programme, and the United Nations Executive Committee on Humanitarian Affairs. Partners also include the United Nations Development Group in New York, European Union institutions in Brussels, the World Bank, Cities Alliance, the Inter-American Development Bank, the Organization of American States, and the Inter-America Coalition for the Presentation of Violence in Washington, D.C. These partners have appreciated UN-Habitat's activities, events and contributions.

# 预览已结束,完整报告链接和二

https://www.yunbaogao.cn/report/index/report?re