

POST TSUNAMI
ACEH-NIAS
SETTLEMENT AND HOUSING RECOVERY
REVIEW

- COMPREHENSIVE REVIEW OF THE RESPONSE
- UN-HABITAT'S MONITORING METHODOLOGY AND SCORECARDS
- DIRECTORY OF IMPLEMENTATION ORGANISATIONS

UN-HABITAT Aceh Nias Settlements Support Programme in collaboration with
The Government of Indonesia, BRR NAD-Nias, the Provincial Government of Aceh and UNDP

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FOREWORD



Anna Tibaijuka,
Executive Director,
UN-HABITAT, Under-Secretary-General, United Nations, April 2009

The conclusion of the programme for the recovery and reconstruction of Aceh and Nias under the guidance of the Rehabilitation and Reconstruction Agency for Aceh and Nias (BRR NAD-Nias) is an important moment of joy and reflection. When the Indian Ocean Tsunami struck, late 2004, virtually all humanitarian organisations were overwhelmed and the suffering of the survivors seemed insurmountable.

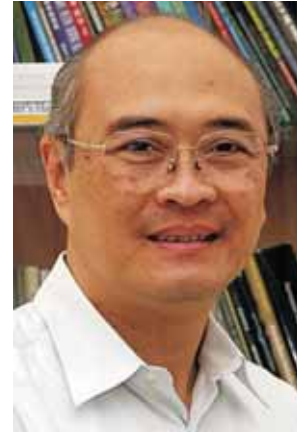
Four years later, it is of great importance to recognise that communities, governments and international organisations have rebuilt and restarted lives. Important milestones were achieved. In Indonesia, BRR was set up. It gave consistent and principled guidance. Its key concerns have been to protect the rights of the affected households and to promote accountability. BRR has also been unwavering in its assurance that international organisations were true humanitarian stakeholders and could reach out directly to communities in Aceh and Nias. For the longer term, the Indonesian Government signed a ground breaking peace agreement for Aceh and also approved a new and comprehensive disaster management law, all foundations for the protection of the people in Aceh, North Sumatra and beyond. Meanwhile, in 2008, the United National Human Settlements Programme (UN-HABITAT) became a full member of the Inter Agency Standing Committee (IASC). It now provides a critical role as focal point for Housing, Land and Property issues in the Cluster System and is spearheading shelter provision in various parts of the world in close cooperation with UNHCR and IFRC, which lead or convene the Emergency Shelter responses.

In Aceh and Nias, UN-HABITAT has been proud to provide assistance in collaboration with the United Nations Development Programme (UNDP) and the Asian Development Bank (ADB). Providing shelter for all is the core mandate of UN-HABITAT. Committed staff and partners, most of them Indonesian, contributed to the establishment of a comprehensive 'People's Process' resulting in housing and settlement rebuilding in 32 communities and 6 districts. The core of our Strategic Policy on Human Settlements in Crisis is the belief that victims of disasters are owed dignity and respect and need to be encouraged and supported in their own recovery process. This is a vital ingredient in UN-HABITAT's approach towards Sustainable Relief and Reconstruction.

I wish to congratulate the leadership of BRR in supporting this publication. During the final Coordination Forum for Aceh and Nias (CFAN), convened in Jakarta on 13 and 14 February 2009, BRR and its partners already explained and exhibited the consolidated efforts of people and organisations who played a role in the 'Rebirth of Aceh and Nias'. The publication is an additional contribution. It is also a reminder of the paramount importance of institutional learning.

Learning is of great urgency: natural and man-made disasters will time and again affect many people, including large urban and metropolitan communities. UN-HABITAT works 'for a better urban future'. Strengthening the capacity of urban communities, including the urban poor, requires learning from past experiences so as to cope with new urban crises. I am looking forward to working with the Government of Indonesia so that all can benefit from their collective experience and we are better prepared to handle the great challenges of future catastrophes.

FOREWORD



Dr. Kuntoro Mangkusubroto,
Director,
BRR NAD-NIAS (Rehabilitation and Reconstruction Board for Aceh and Nias), April 2009

Building 130,000 houses is a severe challenge at the best of times, but doing so under immense time and logistical constraints required the hard work of thousands of people and hundreds of organisations. As the newly formed coordinating body, BRR was presented with a large institutional challenge in harnessing the hard work of so many willing hands, and had to solve problems of coordination and implementation on the go. Upholding our core beliefs of accountability, participation and sustainability, I believe that BRR can take pride in directing this international aid effort, and we have drawn extensively from the experiences along the way. We are also proud to have worked alongside so many committed organisations, including UN-HABITAT, which have made the reconstruction possible. We also appreciate that UN-HABITAT has brought together a milestone account of what all organisations and communities have endeavoured and achieved through 4 years of hard work.

I express my appreciation to the students and lecturers of Syiah Kuala University who, through field visits to inspect housing construction progress, made an important contribution and brought to light the complicated realities of settlement recovery. Their involvement is a case in point of how the recovery process has strengthened the capacity of Aceh, both its people and its institutions. Also within BRR, hundreds of staff have been trained and the capacity building assistance to local authorities is ongoing. They have their part to play in completing the yet unfinished reconstruction – drainage, sanitation, general infrastructure, maintenance, urban management and rebuilding in the conflict-affected areas.

After four years of coordination, BRR has concluded its operations, enriched with the experience of handling the ever unprecedented, and the resolve to bring lessons learned to future Government responses. Overall, we have acted to ensure that the handover to national government departments, the provincial administrations and local authorities will lead to the prosperity of Aceh and Nias and I commend UN-HABITAT for future support to institutions in Indonesia.

The present documentation supports the core vision of BRR for accountability throughout, and thanks to the Housing Geographical Information System combined with photos mostly taken by the Syiah Kuala student-monitors it is able to present a record of all housing implementation organisations. It is no less than crucial that institutions with a mandate for settlement and housing assistance after disasters should absorb the important lessons and recommendations made here.

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GLOSSARY

ADB	Asian Development Programme
ANSSP	Aceh Nias Settlements Support Programme (UN-HABITAT)
BAPPENAS	Badan Perencanaan Pembangunan Nasional (National Planning and Development Board)
BPJN	Badan Pertanahan Nasional (National Land Agency)
BRR	Badan Rehabilitasi dan Rekonstruksi Aceh dan Nias (Rehabilitation and Reconstruction Agency NAD-Nias)
CAP	Community Action Planning
CFAN	Coordination Forum for Aceh and Nias
CRS	Catholic Relief Services
ERRA	Earthquake Reconstruction and Rehabilitation Authority (Pakistan)
GAM	Gerakan Aceh Merdeka (Free Aceh Movement)
GOI	Government of Indonesia
GTZ	Deutsche Gesellschaft für Technische Zusammenarbeit (German Organisation for Technical Cooperation)
IASC	Inter Agency Standing Committee (Geneva)
IFRC	International Federation of Red Cross and Red Crescent Societies
(I)NGO*	(International) Non-Governmental Organisation
KDP	Kecamatan Development Programme
LRRD	Linking Relief, Rehabilitation and Development
MDF	Multi Donor Fund for Aceh and Nias (set up first as MDTF, Multi Donor Trust Fund; renamed as MDF)
NAD	Nanggroe Aceh Darussalam (Province)
OCHA	(UN) Office for the Coordination of Humanitarian Affairs
PNPM Mandiri	Program Nasional Pemberdayaan Masyarakat Mandiri (National People's Self-Empowerment Programme)
PKPU	Pos Keadilan Peduli Ummat (Centre for Justice and Care for the Community)
RALAS	Reconstruction of Aceh Land Administration System
RAN	Reconstruction Aceh Nias (Database)
Re-Kompak	Rehabilitasi dan Rekonstruksi Masyarakat dan Permukiman Berbasis Masyarakat (Community-based Settlement Rehabilitation and Reconstruction Project for NAD and Nias)
SRR	Sustainable Relief and Reconstruction
TRIAMS	Tsunami Recovery Impact Assessment & Monitoring System (WHO, IFRC, UNDP)
UNDP	United Nations Development Programme
UN-HABITAT	United Nations Human Settlements Programme
UNHCR	Office of the United Nations High Commissioner for Refugees
UNIMS	United Nations Information Management Service (Banda Aceh)
UNORC	United Nations Office of the Recovery Coordinator for Aceh and Nias

Unsyiah Syiah Kuala State University (Banda Aceh)
UPLINK Urban Poor Link
UPP Urban Poverty Programme
WFP World Food Programme

*In this publication, NGOs are non-governmental organisations in general, either Indonesian or foreign with respect to their origin or legal registration. The acronym INGO is used if the discussion is intentionally limited to international ('overseas', non-Indonesian) organisations.



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