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Indian Ocean

LAND TENURE, HOUSING RIGHTS AND GENDER



2005

Law, Land Tenure and Gender Review Series: Southern Africa

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Foreword to Southern Africa Law And Land Tenure Review



Africa is currently the region of the world that is witnessing the most rapid rate of urbanisation. The Southern African sub-region is no exception. The chaotic manifestations of rapid urbanisation include poor and inadequate infrastructure and services, urban poverty and the proliferation of slums and informal settlements. The precarious nature of land tenure characterizing these settlements renders millions of people vulnerable to evictions. Their illegal status further hinders their access to basic infrastructure and services, a key challenge that has to be overcome in order to attain the Millennium Development Goals of improved water and sanitation, gender equality, health, education, nutrition and the prevention of diseases.

Through the generous support of the Government of the Netherlands, UN-HABITAT is pleased to publish its review of the legal and policy frameworks governing urban land tenure in Southern Africa. In addition to an overview of the situation in all ten countries of the sub-region, the present report contains four case studies which analyse the specific cases of Lesotho, Mozambique, Namibia and Zambia. These case studies provide a comprehensive examination of the laws and policies governing urban land tenure, with a special focus on their impact on women's rights to land and housing. National experts in each country have conducted extensive research to reveal the often-complex legal issues which hinder or enable the efforts of Governments, local authorities and their civil society partners in improving the living conditions of the urban poor. The study reveals that the sub-region is characterised by overlapping legal regimes. These include pre-colonial customary law which co-exists with a mixture of outdated and often draconian colonial laws and more recent legislation.

Strengthened security of tenure for the urban poor of Southern Africa is an essential step towards sustainable urbanisation and development of the sub-region. Without secure tenure, the prospects for local economic development, a safe and healthy environment, and stable homes for future generations to grow up in will remain bleak. Secure tenure alone will, however, not be sufficient and a clear message that emerges from this review is that good local governance is essential for tenure security programmes are to achieve their desired goals and effectiveness.

This review contains findings and recommendations for both immediate and longer-term law reform to strengthen the tenure rights of all people, especially the poor and women. While they will further guide and inform UN-HABITAT's normative work through its two Global Campaigns for Secure Tenure and Urban Governance, it is my sincere hope they will contribute to furthering broad-based dialogue and engagement in land reform and security of tenure in all countries in Southern Africa in support of attaining the Millennium Development Goals.

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List of Abbreviations

AIDS	Acquired immunodeficiency syndrome
CLB	Communal Land Board
DSM	Directorate of Survey and Mapping
GDP	Gross Domestic Product
HIV	Human immunodeficiency virus
IMSCLUP	Inter-Ministerial Standing Committee for Land Use Planning
LAC	Legal Assistance Centre
MRLGH	Ministry of Regional and Local Government and Housing
MLRR	Ministry of Lands, Resettlement and Rehabilitation
NGO	Non-governmental organisation
NHAG	National Housing Action Group
NHP	National Housing Policy
NHE	National Housing Enterprise
NPRAP	National Poverty Reduction Action Programme 2001-2005
PRSP	Poverty Reduction Strategy Plan
РТО	Permissions to Occupy
SDFN	Shack Dwellers Federation of Namibia
WLSA	Women in Law in Southern Africa
WAD	Women's Action for Development
WLSA	Women and Law in Southern Africa

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