LAND TENURE, HOUSING RIGHTS AND GENDER



COLOMBIA

Law, Land Tenure and Gender Review: Latin America



LAND TENURE, HOUSING RIGHTS AND GENDER

IN COLOMBIA



2005

Law, Land Tenure and Gender Review Series: Latin America

Copyright (C) United Nations Human Settlements Programme (UN-HABITAT), 2005

All Rights reserved

United Nations Human Settlements Programme (UN-HABITAT) P.O. Box 30030, Nairobi, Kenya Tel: +254 20 7621 234 Fax: +254 20 7624 266 Web: www.unhabitat.org

Disclaimer

The designations employed and the presentation of the material in this publication do not imply the expression of any opinion whatsoever on the part of the Secretariat of the United Nations concerning the legal status of any country, territory, city or area, or of its authorities, or concerning delimitation of its frontiers or boundaries, or regarding its economic system or degree of development. The analysis, conclusions and recommendations of this publication do not necessarily reflect the views of the United Nations Human Settlements Programme, the Governing Council of the United Nations Human Settlements Programme, or its Member States.

This publication has been produced in partnership with the Centre on Housing Rights and Evictions (COHRE) – Americas Office.

HS/784/05E

ISBN Number(Series): 92-1-131775-4

ISBN Number:(Volume) 92-1-131766-5

Foreword to Latin America Law And Land Tenure Review



Security of tenure is one of the cornerstones of Millennium Development Goal 7, Target 11 on the improvement of the living conditions of slum dwellers. It also plays a crucial role in the implementation of Target 10 on access to improved water and sanitation and is thus the main focus of UN-HABITAT's Global Campaign for Secure Tenure.

While urbanisation trends and living conditions of the urban poor vary considerably from country to country in Latin America, the region is generally characterised by rising poverty and social inequality. The majority of urban dwellers hold precarious tenure rights to the land they occupy, hindering their access to basic infrastructure and services, including water and sanitation, health and education, and rendering them vulnerable to forced evictions.

Through the generous support of the Government of the Netherlands, UN-Habitat is pleased to publish its review of the legal and policy frameworks governing urban land tenure in Latin America. This report provides an overview of the situation in all twenty countries of the region as well as four case studies on Brazil, Colombia, Mexico and Nicaragua. These case studies provide a comprehensive analysis of the laws and policies governing urban land tenure, with a special focus on women's rights to land and housing. National experts in each country have conducted extensive research on the often-complex legal issues which hinder or enable the efforts of Governments, local authorities and their civil society partners in attaining the Millennium Development Goals.

It is noteworthy that Latin America has registered some progress in achieving these goals. The region is home to a number of positive and innovative laws and practices providing security of tenure, and a well-established civil society has contributed significantly to advancing a rights-based approach to housing. There remains, however, a lot to be done. Reducing inequality is a key cross cutting issue that needs to be incorporated in all sectoral reforms in the region. Land reform is pivotal to furthering this objective while providing security of tenure constitutes an important first step in reducing the vulnerability of and the constraints facing the urban poor. Secure tenure alone will not, however, be sufficient and a clear message that emerges from this review is that good urban governance is essential to achieving the full effectiveness and desired impact of tenure security programmes.

This review contains findings and recommendations for both immediate and longer-term law reform to strengthen the tenure rights of all people, especially the poor and women. While they will further guide and inform UN-HABITAT's normative work through its two Global Campaigns for Secure Tenure and Urban Governance, it is my sincere hope they will contribute to furthering broad-based dialogue and engagement in land reform and security of tenure in all countries in Latin America in support of attaining the Millennium Development Goals.

And type lo Gilangenter

Mrs. Anna Kajumulo Tibaijuka Executive Director United Nations Human Settlements Programme (UN-HABITAT)

Acknowledgements

Global Coordinator and Substantive Editor: Marjolein Benschop, UN-HABITAT Assisted by Florian Bruyas, UN-HABITAT

Regional Coordinator Law, Land Tenure and Gender Review in Latin America: Leticia Marques Osorio, Centre on Housing Rights and Evictions (COHRE) – Americas Office

Regional Overview: Leticia Marques Osorio, with assistance from Marina Schneider Comandulli (COHRE)

Women's rights sections in regional overview: Eugenia Zamora (supported by Felicia Ramírez and Carla Morales), Marjolein Benschop and Leticia Osorio

Translation Spanish-English by Isabel Aguirre

Executive Summary, Introduction, restructuring and shortening of final draft: Stephen Berrisford and Michael Kihato

Editing: Greg Rosenberg

Colombia Chapter

Maria Inès Garcia, Architect, Federation of National Popular Housing Organisations (Federacion de Organizaciones de Vivienda Popular – FEDEVIVIENDA) and Nury Bermudez, lawyer.

Clara Angel Ospina provided substantial clarifications and additional information.

Maria Inès Garcia and Nury Bermudez express their heartfelt thanks to

- Alejandro Florian B., Director of FEDEVIVIENDA; and
- Elena Rey, Jorge Carvajal and Daniel Fernando Manrique of the Latin American Institute for Alternative Legal Services (Instituto Latinoamericano de Servicios Legales Alternativos – ILSA).

Furthermore, they thank the following persons for their contributions to this research:

Hernando Gomez Serrano

Santiago Camargo

Maria Eugenia Poveda

Ana Isabel Arenas

Ermelina Amaya

Maria Elena Pachón

Abigail Prieto, women from the neighborhood of La Arboleda Sur, Bogotá

German Avila – METROVIVIENDA

Isabel Martinez – CODACOP

Paulina Gonzalez - Grupo GAP Myriam Hernandez Sabogal and Juan Pablo Diaz – Proyecto RSS Jorge Torres Ramirez –CENAC Nyriam Angelica Ubaque, Juan Manuel Higuera and Juan Pablo Diaz - Catastro IGAC Pilar Vidal and Marilu Franco - INCODER Jairo Velasquez – ONIC Pedro Huertas – Superintendencia de Notariado y Registro Lucy Cardona – Asociacion de Vivienda Popular AVP Pilar Montagut – DNP Hilda Maria Henao – Planeacion Distrital DAPD Juan Carlos Ortega – Subsecretaria de Control de Vivienda Luz Dary Leon – Titulacion CVP Carmen Elena Leon – Consejo Superior de la Judicatura Rosa Emilia Salamanca and Genoveva Mendez, ATI- Asociacion de Trabajo Interdisciplinario

This publication was funded by the Government of the Netherlands.

List of Abbreviations

AIDS	Acquired immunodeficiency syndrome
ANMUCIC	National Association of Rural and Indigenous Women of Colombia
ANUC	National Association of Farmers
AUC	United Self-Defence Forces of Colombia
CAMACOL	Chamber of Construction
CEDAW	Convention on the Elimination of All Forms of Discrimination Against Women
CENAC	National Centre for Construction Studies
CONPES	National Economic and Social Planning Council
DANE	National Administrative Department on Statistics
ETI	Indigenous Territorial Entity
FARC	Revolutionary Armed Forces of Colombia
HIV	Human immunodeficiency virus
IDP	Internally Displaced Persons
IGAC	Geographic Institute
ILSA	Latin American Institute of Alternative Legal Services
INCODER	Colombian Institute for Rural Development
JAL	Local Administrative Board
LOOT	Organic Bill of Law on Spatial Planning
MAVDT	Ministry of Environment, Housing and Spatial Development
NDP	National Development Plan

- NGO Non-governmental organisation
- POT Land Use Management Plans
- RSS Social Solidarity Network
- SCJ Superior Council of Judicature
- SGP General Participation System
- SIH Social Interest Housing
- UAF Family Agricultural Units
- UNHCR United Nations High Commissioner for Refugees
- UPAC Constant Purchasing Power Units



https://www.yunbaogao.cn/report/index/report?reportId=5_1