



**UN-HABITAT**

*A Publication  
of the  
Global Campaign  
on Urban Governance*

# **LOCAL DEMOCRACY AND DECENTRALIZATION IN EAST AND SOUTHERN AFRICA**

*Experiences from Uganda, Kenya,  
Botswana, Tanzania and Ethiopia*

# **LOCAL DEMOCRACY AND DECENTRALIZATION IN EAST AND SOUTHERN AFRICA**

*Experiences from Uganda, Kenya, Botswana, Tanzania and Ethiopia*



# LOCAL DEMOCRACY AND DECENTRALIZATION IN EAST AND SOUTHERN AFRICA

*Experiences from Uganda, Kenya, Botswana, Tanzania and Ethiopia*

*With support from The Rockefeller Foundation*

UN-HABITAT 2002  
All rights reserved.

This document has been prepared by UN-HABITAT. The findings, interpretations and conclusions contained here are those of the authors and do not necessarily represent the views of UN-HABITAT or any of its affiliated organizations.

UN-HABITAT  
PO Box 30030  
Nairobi, Kenya  
Email: [publications@unhabitat.org](mailto:publications@unhabitat.org)  
Website: [www.unhabitat.org](http://www.unhabitat.org)

HS/670/02E  
ISBN: 92-1-131666-9

## ACKNOWLEDGMENTS

This publication is a collective effort of the UN-HABITAT's Urban Development Branch and the Regional Office for Africa and the Arab States. The notes that make up the volume were drafted by national consultants and staff of UN-HABITAT. The publication is reviewed and edited by a number of insightful and experienced people, namely: Alioune Badiane, Mariam Lady Yunusa, Naison Mutizwa-Mangiza and Raf Tuts. The overall coordination of this publication and activity was carried out by Cecilia Kinuthia-Njenga.

We appreciate the contributions of Saningo Ole Saibulu a consultant, who provided support in the editing and synthesis of the first draft of this volume.

Cover Photo: Thierry Geenen

## CONTRIBUTORS

Cecilia Kinuthia-Njenga, Human Settlements Adviser, Urban Management Programme, UN-HABITAT (Chapter 1, 2 and 8).

Raphael Magyezi is the Secretary General, Uganda Local Authorities Association (ULAA) (Chapter3).

Stephen Wainaina is a senior economist in the Ministry of Planning, Government of Kenya (Chapter 4).

Rose Okoth, is a Sociologist, Local Government Reform Programme, Ministry of Local Government, Kenya (Chapter 4).

Prof. A.C Moshia, Professor of Urban and Regional Planning, University of Botswana.(Chapter 5).

Prof. Kironde, Lecturer, UCLAS, University of Dar es Salaam, Tanzania (Chapter 6).

Dr. Theo van der Loop, ISS Resident Representative RLDS, Addis Ababa University, Ethiopia (Chapter 7).



## FOREWORD

Decentralization entails a set of policies that encompasses fiscal, political, and administrative changes that can impact virtually all aspects of development. The structure of intergovernmental relations affects everything from the efficiency and equity of service delivery, the social safety net, and poverty alleviation programmes to the development of the financial sector and macroeconomic stability. The division of power and responsibility between levels of government also raises issues of institutional capacity, as well as corruption and governance. Unfortunately, the far-reaching implications of decentralization are often overlooked, as the literature and specialists tend to focus on specific dimensions. Top policymakers in decentralizing countries are often the only ones who address the full range of issues.



The links between good governance and development are inextricable. Multi-party elections, effective institutions and constitutions that protect human rights and promote the rule of law are all recognized as essential for creating the conditions necessary for growth, justice, investment and peace. What is particularly encouraging about recent developments in Africa is that the pressure for good governance is no longer coming from one side or the other, but from peoples and leaders alike. A spirit of democratic empowerment is challenging all leaders to live up to the ideals of independence and to deliver the freedoms, rights and opportunities that their peoples deserve.

In view of the global trend towards democracy and decentralization, UN-HABITAT has been working on decentralization issues, reviewing current literature, and studying the varied regional and country experience with decentralization. This publication is part of the contribution to our work in this field.

The country papers presented in this volume are designed to highlight the broad range of issues that need to be considered with regard to local democracy and decentralization in East and Southern Africa. They are intended to provide brief overviews of decentralization processes in five selected countries in the East and Southern Africa region and to provide a summary of the many different aspects of decentralization summarizing key issues that need to be considered by practitioners. In this volume, readers are encouraged to consider the cross-cutting nature of decentralization and the importance of a comprehensive approach. A key lesson emerging from these country reports is that the impact of decentralization will depend greatly on the many factors related to design. Simply put, with decentralization, as with many complicated policy issues, the “devil is in the details.” The outcomes of effective decentralization will depend on myriad individual political, fiscal, and administrative policies and institutions, as well as their interaction within a given country.

A handwritten signature in black ink, which appears to read "Anna K. Tibaijuka".

**Dr. Anna K. Tibaijuka**  
**Executive Director,**  
**UN-HABITAT**

## **TABLE OF CONTENTS**

FOREWORD	I
CHAPTER ONE: DEFINING LOCAL DEMOCRACY AND DECENTRALIZATION	1
CHAPTER TWO: LOCAL GOVERNMENT REFORMS IN THE REGION	12
CHAPTER THREE: LOCAL DEMOCRACY AND DECENTRALIZATION IN UGANDA	23
CHAPTER FOUR: LOCAL DEMOCRACY AND DECENTRALIZATION IN KENYA	37
CHAPTER FIVE: LOCAL DEMOCRACY AND DECENTRALIZATION IN BOTSWANA	55
CHAPTER SIX: LOCAL DEMOCRACY AND DECENTRALIZATION IN TANZANIA	69
CHAPTER SEVEN: LOCAL DEMOCRACY AND DECENTRALIZATION IN ETHIOPIA	85
CHAPTER EIGHT: EMERGING TRENDS ON LOCAL DEMOCRACY	109

## Acronyms

AACA	Addis Ababa City Administration
AARA	Addis Ababa Road Authority
AAU	Addis Ababa University
AAWSA	Addis Ababa Water and Sewerage Authority
ADLI	Agricultural Development Led Industrialization
ALAT	Association of Local Authorities in Tanzania
ALGAK	Association of Local Government Authorities in Kenya
CBO	Community Based Organization
CBOs	Community Based Organizations
CSA	Central Statistical Office
DC	District commissioner
DDC	District Development Committees
DDP	District Development Project
DWD	District Water development
EEPCO	Ethiopian Electric Power Corporation
EPRDF	Ethiopian Peoples Revolutionary Democratic Front
ETC	Ethiopian Telecommunication Corporation
FAP	Financial Assistance Programme
FDRE	Federal Democratic Republic of Ethiopia
GCE	General certificate of Education
GDP	Gross Domestic Product
GER	Gross Enrolment Ratio
GoB	Government of Botswana
GPT	Graduated Personal Tax
HIPC	Heavily Indebted Poor Countries
IEG	Imperial Ethiopian Government
I-PRSP	Interim Poverty Reduction Strategy Paper
ISS	Institute of Social Studies, The Hague
KANU	Kenya African National Union
KARENGATA	Karen Lang'ata Residents Association
LADP	Local Authorities Development Programme
LGFA	Local Government Finance Act
LGLB	Local Government Loans Board
LGSM	Local Government Service Management
MEDAC	Ministry of Economic Development and Co-operation
MOF	Ministry of Finance
MOFED	Ministry of Finance and Economic Development
MOLG	Ministry of Local Government
MWLE	Ministry of Water Lands and Environment
NDP	National Development Plan
NER	Net Enrolment Ratio

预览已结束，完整报告链接和二维码如下：

[https://www.yunbaogao.cn/report/index/report?reportId=5\\_19390](https://www.yunbaogao.cn/report/index/report?reportId=5_19390)

