

# IRAN

October-December 2020

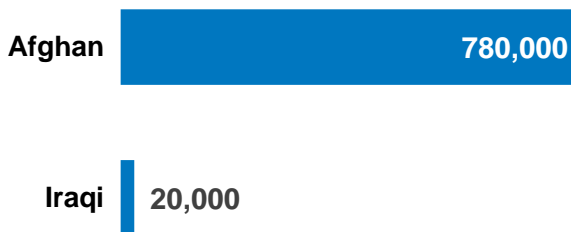
In November and December, **COVID-19** infections continued to rise, although at a slower pace. The Iranian Rial continued to **devalue**, coupled with flaring **inflation**, causing prices of basic goods to continue to rise.

The Statistical Centre of Iran announced that the inflation rate in 2020 stood at 30.5 percent, rising by 1.5 percent from the previous year. Refugees' and host communities' ability to **make ends meet** continued to be affected.

In 2020, Iran ranked as the world's eight-largest refugee-hosting country. Sustained **international humanitarian support** remains key to facilitate Government efforts to provide inclusive policies towards refugees, including free COVID-19 testing.

## POPULATION OF CONCERN

800,000

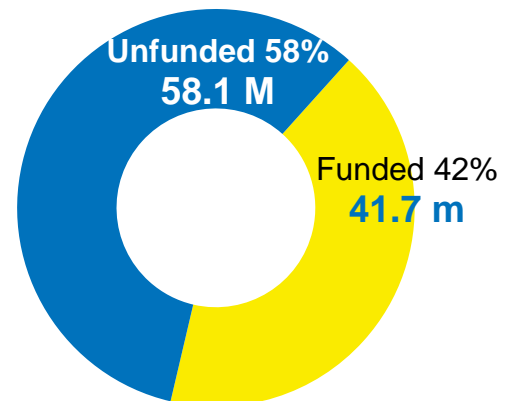


*Based on the data received from the Government of the Islamic Republic of Iran in October 2020, on which consultations are ongoing. The breakdown is based on UNHCR's estimations.*

## FUNDING (AS OF DECEMBER 2020)

USD 99.9 million

Requested for Iran



## UNHCR PRESENCE

### UNHCR Staff

#### & Affiliated Workforce:

149 National Staff

14 International Staff

### Offices:

1 Branch Office in Tehran

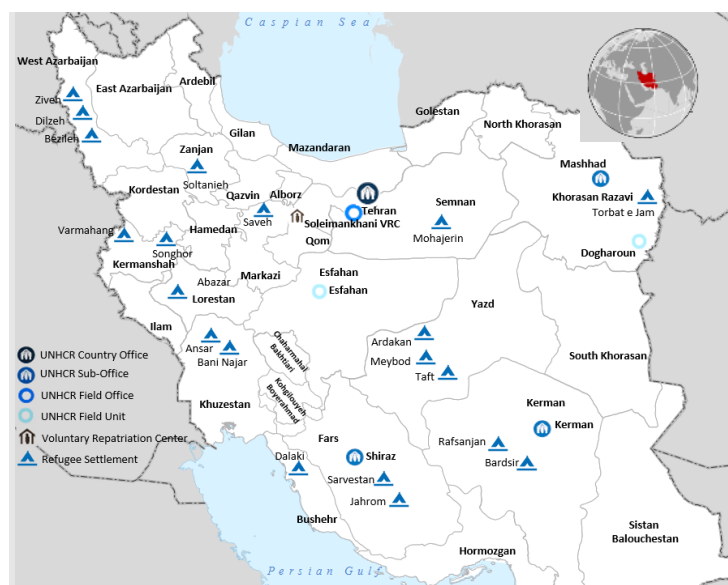
1 Field Office in Tehran,

3 Sub-Offices in Mashhad,

Kerman and Shiraz

2 Field Units in Esfahan

and Dogharoun



## Working with partners

The **Bureau for Aliens and Foreign Immigrants' Affairs (BAFIA)** is UNHCR Iran's main government counterpart. Tripartite partnership agreements are being finalised with other partners, including:

- **Governmental:** Ministry of Education (MoE), Literacy Movement Organization (LMO), Ministry of Health (MoH), State Welfare Organization (SWO), Technical and Vocational Training Organization (TVTO), Iran Health Insurance Organization (IHIO).
- **National NGOs:** Organization for Defending Victims of Violence (ODVV), Society to Protect Children Suffering from Cancer (MAHAK), Society for Recovery Support (SRS), Rebirth Charity Organization (Rebirth), Chain of Hope (COH), Pars Development Activists Institute (PDA), Iranian Life Quality Improvement Association (ILIA).
- **UN agencies and International Organizations:** UNHCR coordinates with UN partner agencies, NGOs and international organizations under the umbrella of the Solutions Strategy for Afghan Refugees (SSAR).

## Main activities

### Solutions Strategy for Afghan Refugees (SSAR)

The SSAR is a quadripartite multi-year regional strategy between UNHCR and the governments of the Islamic Republics of Afghanistan, Iran and Pakistan. Launched in 2012, the SSAR provides a framework for cooperation between humanitarian and development actors to address the needs of Afghan refugees and the communities that host them. It is also the guiding regional policy framework for protecting and enabling solutions for Afghan refugees. The June 2019 quadripartite meeting between the three governments and UNHCR saw the SSAR extended until end 2021. The key objectives of the SSAR in Iran are focused on health, education and livelihoods.

A **Support Platform** dedicated to achieving the SSAR objectives was launched on 16 December 2019 as part of the first-ever Global Refugee Forum. The Support Platform aims to reinforce the priorities of the SSAR and mobilize additional resources to promote and realize its three pillars – voluntary repatriation, sustainable reintegration, and assistance to host countries – while seeking to address the remaining gaps through reinvigorated, sustained and coherent humanitarian and development investments. As of late 2020, 12 states and international organizations have become members of the **Core Group** of the Support Platform, namely the Asian Development Bank, Denmark, the European Union, Germany, Japan, the Republic of Korea, Qatar, Switzerland, Turkey, UNDP, the United States of America, and the World Bank.

On 6 July 2020, UNHCR and the three governments launched a **portfolio of projects** as part of the SSAR Support Platform, outlining key areas of focus and support needs for two years (2020-21).

### Protection

- **Registration and documentation:** The Government of Iran is responsible for asylum-seeker registration and refugee status determination, and annually renews refugee identification cards (Amayesh). Amayesh cards give refugees conditional freedom of movement, access to basic services and eligibility for temporary work permits. In 2020, the registration exercise of Amayesh XV started in July. All eligible Heads of Households (HoH) were required to approach or contact Kefalat Centers to obtain an appointment and renew their cards by the end of February 2021, with a reported high rate of participation (above 90%). According to BAFIA, the Amayesh XV and Hoviat XIV cards will remain valid until 21 June 2021.
- According to data received from the Government in October 2020, on which consultations are ongoing, some **800,000 refugee card holders** reside in Iran, of which it is estimated that 780,000 are Afghan and 20,000 are Iraqi. In addition, according to data provided by the Government in October 2020, some **275,000 Afghan passport-holders** with Iranian visas reside in the country, including former Amayesh cardholders who now have student visas that allow them to access higher education. Holders of Iranian visas on their family passport saw their visas expire in 2019.

- It is estimated that some **1.5-2 million undocumented Afghans** also live in Iran. In 2017, the Government of Iran issued slips to more than 804,000 undocumented individuals<sup>1</sup> (mostly Afghans) who participated in a ‘headcount exercise,’ targeting certain categories of individuals residing in Iran without a valid Amayesh card or an Iranian visa and national passport. The type of documentation to be issued as a result of the headcount exercise is not announced yet. UNHCR continuously engages with relevant parties to pursue this matter.
- **Durable solutions:** UNHCR facilitates **voluntary repatriation** of Afghan and Iraqi refugees to their countries of origin. On 2 March 2020, UNHCR temporarily suspended voluntary repatriation activities as a preventive measure to limit the exposure of staff, partners and refugees to COVID-19. The facilitation of voluntary repatriation resumed on 2 May 2020, only through Field Unit Dogharoun. However, due to persevering conflict and instability in both countries of origin, as well as the COVID-19 pandemic, only a modest number of refugees are opting for voluntary repatriation.

Regarding **resettlement** to third countries, UNHCR Iran’s 2020 resettlement quota was reduced to 120 individuals, offered by the UK (100) and Iceland (20). In addition to quota submissions, 17 cases (53 individuals) were submitted to Australia, Sweden, Norway, Finland and France via UNHCR’s global Resettlement Service. Due to the COVID-19 outbreak, all resettlement departures from Iran were stopped from late February, while only Sweden resumed its admission of resettlement cases from late November.

- **Onward movement:** Although the arrival of Afghan asylum-seekers to Europe has significantly subsided since the EU-Turkey deal was signed in March 2016, displacement and onward movement of Afghans continue. Afghans made up almost 7% of all arrivals to Europe through the Mediterranean in 2020. In the second half of 2020, Afghans started arriving in Italy in greater numbers, taking boats from Turkey and Greece. Roughly one quarter of arrivals were in Italy and the remainder landed in Greece. In November 2020, 61% of Afghan asylum claimants in Europe were granted international protection, the highest level in 2020. In October and November, Afghan children made up nearly half of all asylum applications by unaccompanied minors in Europe.<sup>2</sup> According to the Mixed Migration Centre (June 2020), 25% of Afghans interviewed in Turkey started their journey from Iran.
- **Community-based protection:** Key ways in which UNHCR Iran engages with communities are through community-based projects, awareness raising sessions and focus group discussions. These activities help address issues identified and prioritized by communities themselves, e.g. out-of-school children, peaceful coexistence with host communities, and vulnerable refugees, including those living with disabilities. Experience has shown that community-based projects are a main tool to closely engage with refugee communities, responding directly to the needs and priorities identified by persons of concern. Allowing refugees to take ownership of these activities is the pillar to their success. During the COVID-19 pandemic, community-based activities proactively continued through remote awareness raising and information-sharing on precautionary measures, remote child protection and supporting those, in particular women and children, experiencing different types of violence. UNHCR Iran, in consultation with refugee communities, developed community-based projects covering a range of activities and interventions including the provision of support to reproductive health, awareness-raising on health and hygiene, support to children’s education to prevent school drop-out, protecting children through sports activities, facilitating refugees’ access to recreational space etc.
- **Persons with specific needs:** UNHCR provides support to persons with specific needs through targeted cash-based and in-kind assistance, referrals to governmental and non-governmental partners, and inclusion in relevant programmes such as livelihoods.
- **Protection of women and children:** UNHCR provides support to women and children directly through case management and through a referral system with governmental and non-governmental partners. During the pandemic, UNHCR staff has also provided support to women and children at risk through remote case management.

<sup>1</sup> According to the Quadripartite Meeting held in mid-June 2019

<sup>2</sup> “Onward Movements of Afghan Refugees” Statistical Factsheet, Asia Bureau’s Regional Mixed Movement Monitoring Unit (R3MU)

- **Legal support:** UNHCR, jointly with BAFIA, operates a Legal Services Project to provide legal assistance to refugees in Iran to resolve disagreements through alternative dispute resolution mechanisms. Currently, 16 functioning Dispute Settlement Committees (DSCs) and 17 UNHCR Hired Lawyers (UHLs) are operational across the country. UHLs also provide free legal advice and assistance to Afghan and Iraqi refugees.

## Education

UNHCR continues to support the efforts of the Government of Iran in providing access to formal primary and secondary education to all children, regardless of documentation, as well as to non-formal education (literacy classes).

- **School construction:** In 2020, UNHCR supported the Government by co-funding the construction of seven schools in refugee-hosting provinces. Throughout 2019, UNHCR co-funded the construction of 12 schools.
- **Literacy training:** In 2020, UNHCR continued to collaborate with the Literacy Movement Organization by supporting the literacy training of 3,815 children and adolescents at both literacy and transition levels (3,228 refugees in 2019), to allow them to go on to be included in the formal national system.
- **Inclusive policies for the undocumented:** Following a decree by the Supreme Leader in 2015, stating that all Afghan children should attend school regardless of documentation status, the number of Afghan and Iraqi children enrolled in primary and secondary schools increased to 500,000, according to the Ministry of Education. Since 2015, some 130,000 undocumented children have enrolled in schools.
- **Fee regulation:** Following new regulations on the registration of foreign nationals in May 2016, “*refugee-specific*” fees of USD 70-90 were removed. In 2020, based on the newest education circular, families holding government-issued identification documents including passports, residence permits, Amayesh XIII or XIV, laissez-passer, or Refugee Booklets, were able to approach schools and register their children for the 2020/2021 academic year.
- **Higher education:** In 2020, under the DAFI Scholarship Programme and through a tripartite partnership agreement with Pars Development Actors (PDA), 472 DAFI students (353 ongoing and 119 new) were supported with tuition fees and living allowances. The DAFI (Albert Einstein German Academic Refugee Initiative) Scholarship Programme offers qualified refugee students the possibility to earn an undergraduate degree in their country of asylum.

## Health

- **Primary health care:** UNHCR will continue to complement the efforts of the Ministry of Health (MoH) to ensure the provision of quality Primary Health Care to refugees, including vaccinations, antenatal care, maternal and child health, essential medicines and family planning, in health posts located in settlements and refugee-populated urban areas. In 2020, UNHCR contributed towards the construction, rehabilitation and support (through procuring medicine) of 134 health posts. For 26 of these health posts, which are primarily in refugee-hosting areas, UNHCR also covered personnel costs of essential health staff.
- **Universal Public Health Insurance (UPHI):** As part of the agreement between UNHCR, BAFIA and the Iranian Health Insurance Organisation (IHIO), and in close cooperation with MoH, all registered refugees have been allowed to enrol in a health insurance scheme, similar to Iranian nationals, for the 6<sup>th</sup> consecutive year since 2015, covering both hospitalization and para-clinical services (medicine, doctor’s visits, radiology, etc.). For the sixth cycle (24 Feb 2020 to 24 Feb 2021), UNHCR has been covering 100% of the insurance premium for up to 100,000 of the most vulnerable refugees, including refugees who suffer from special diseases<sup>3</sup> and their families, while the remaining refugee population can enrol in the health insurance by paying the premium themselves.

In addition to improving the healthcare of refugees, the insurance scheme provides social protection benefits and offers potential protection dividends by reducing the risk of high out-of-pocket health expenditures, and

<sup>3</sup> Special Diseases include Haemophilia, Thalassaemia, Renal Failure, Kidney Transplant, and Multiple Sclerosis as defined by Iranian MoH.

negative coping mechanisms related to economic vulnerability, particularly where surgery or hospitalisation is required.

- **Other health and protection interventions:** UNHCR continues to collaborate with national charities and NGOs to extend its outreach in the area of health for specific vulnerable categories. The interventions include medical referrals through “Chain of Hope” and “MAHAK,” and harm reduction services through the “Society for Recovery Support” and “Rebirth.” UNHCR will also address the psychological, social and legal needs of refugees through collaboration with the Organization for Defending Victims of Violence (ODVV) and the Association for the Protection of Refugee Women and Children (HAMI).

### Livelihoods

Enhancing refugees’ livelihoods opportunities, by recognising that refugees should be empowered to earn a decent living, remains a priority for UNHCR Iran. Giving refugees the possibility of benefiting from livelihoods opportunities will prepare them to become more self-reliant and self-sufficient – enabling them to meet the basic needs of their families and become less dependent on humanitarian assistance. Refugees who are able to develop their skills and capacities, and engage in income-generating activities, are more likely to feel prepared to return to their home country, compared to refugees who have not.

- **Employment/income generation:** In 2020, UNHCR in collaboration with the Government of Iran and non-governmental partners continued to implement a diverse portfolio of livelihoods interventions, targeting some 2,068 refugees through the technical and vocational training courses in 50 occupations. Moreover, to enhance income and employment opportunities for refugees 182 job opportunities were created through UNHCR’s interventions by establishment / expansion of business workshops. These projects include technical and vocational training, income-generating projects in workshops, and the establishment of home-based enterprises.
- **Business start-ups:** In 2020, UNHCR supported 36 refugee women with the establishment of the individual businesses through the provision of start-up/business expansion equipment. UNHCR is also looking into possible cross-border initiatives to support refugees once the security situation in Afghanistan becomes more conducive for return. These initiatives will aim to link the knowledge and skills of refugees in Iran with job opportunities in Afghanistan, while also providing them with information on the situation in Afghanistan. UNHCR also intends to explore the replication of a successful Revolving Funds programme, in collaboration with the Government.

### Cash-Based Interventions

UNHCR implements cash-based interventions (CBIs) directly and through partners, including multi-purpose cash assistance to assist extremely vulnerable refugees in meeting their immediate protection needs and basic needs, with choice and dignity. CBIs are used to facilitate access to higher education and healthcare, to support shelter and livelihoods needs, to support persons with disabilities, and to assist in covering documentation and transportation needs prior to resettlement. UNHCR co-leads a Cash Working Group with INGOs and UN agencies to harmonize approaches and maximize cooperation between all CBI actors in the country. UNHCR’s approach to CBIs is guided by the principle of financial inclusion, which seeks to ensure that refugees can access the same national financial channels and mechanisms as Iranians. Over 12,000 refugees benefited from multi-purpose cash, cash for work, cash for resettlement, and cash for voluntary

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