

Yemen Situation

Emergency Response

January – December 2016

SUPPLEMENTARY APPEAL 2016



February 2016

Cover photograph

An elderly Somali returnee lives alone in an IDP camp outside Hargeisa, Somalia. She had lived in Yemen for 40 years, but had to flee Yemen due to escalated conflict.

UNHCR / Oualid Khelifi

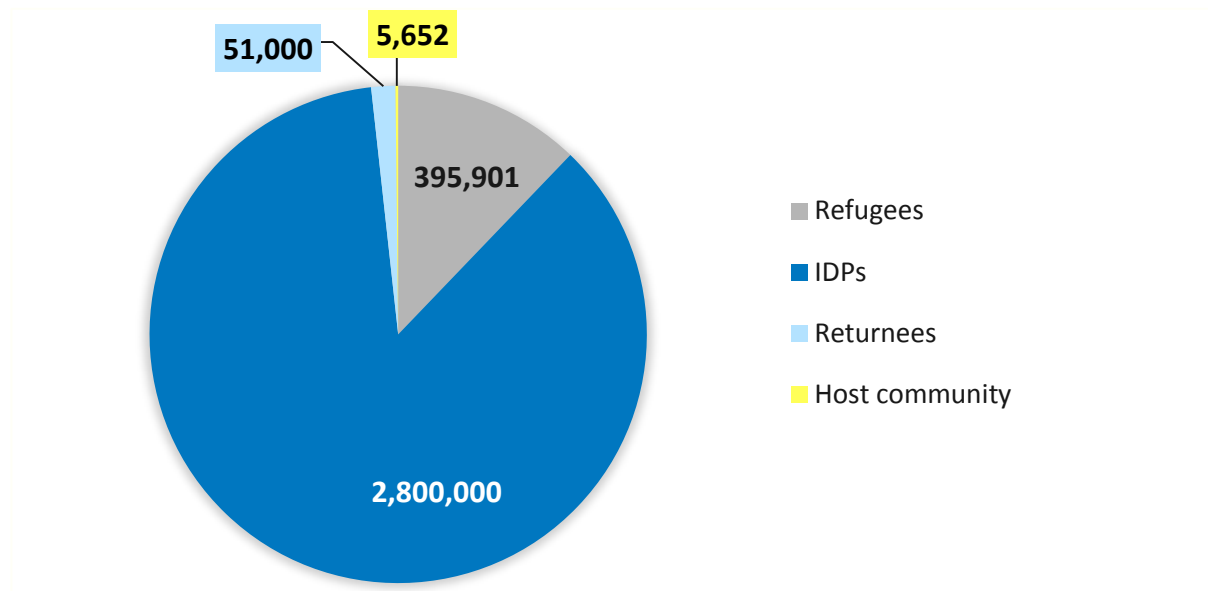
December 2015

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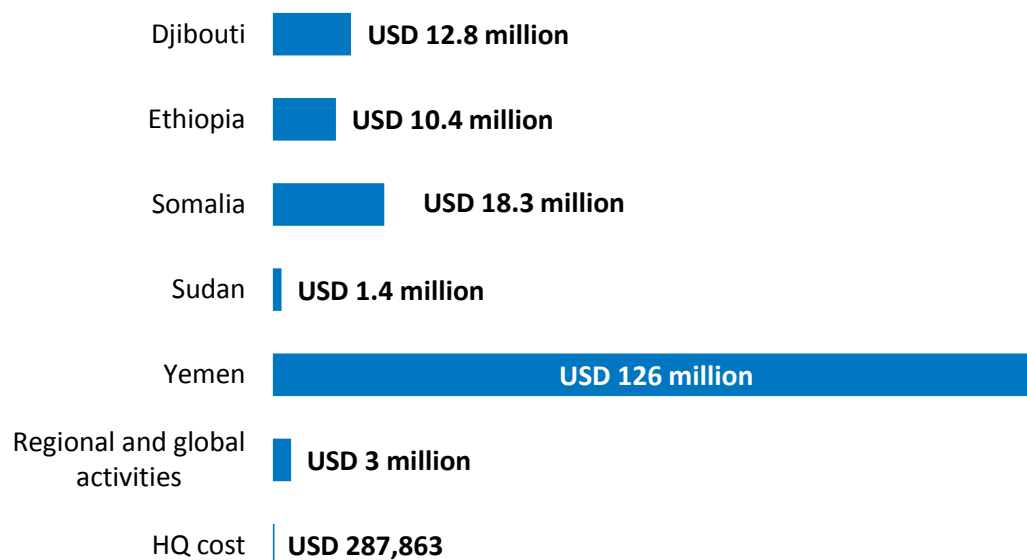
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AT A GLANCE

More than **3.25 million** people of concern



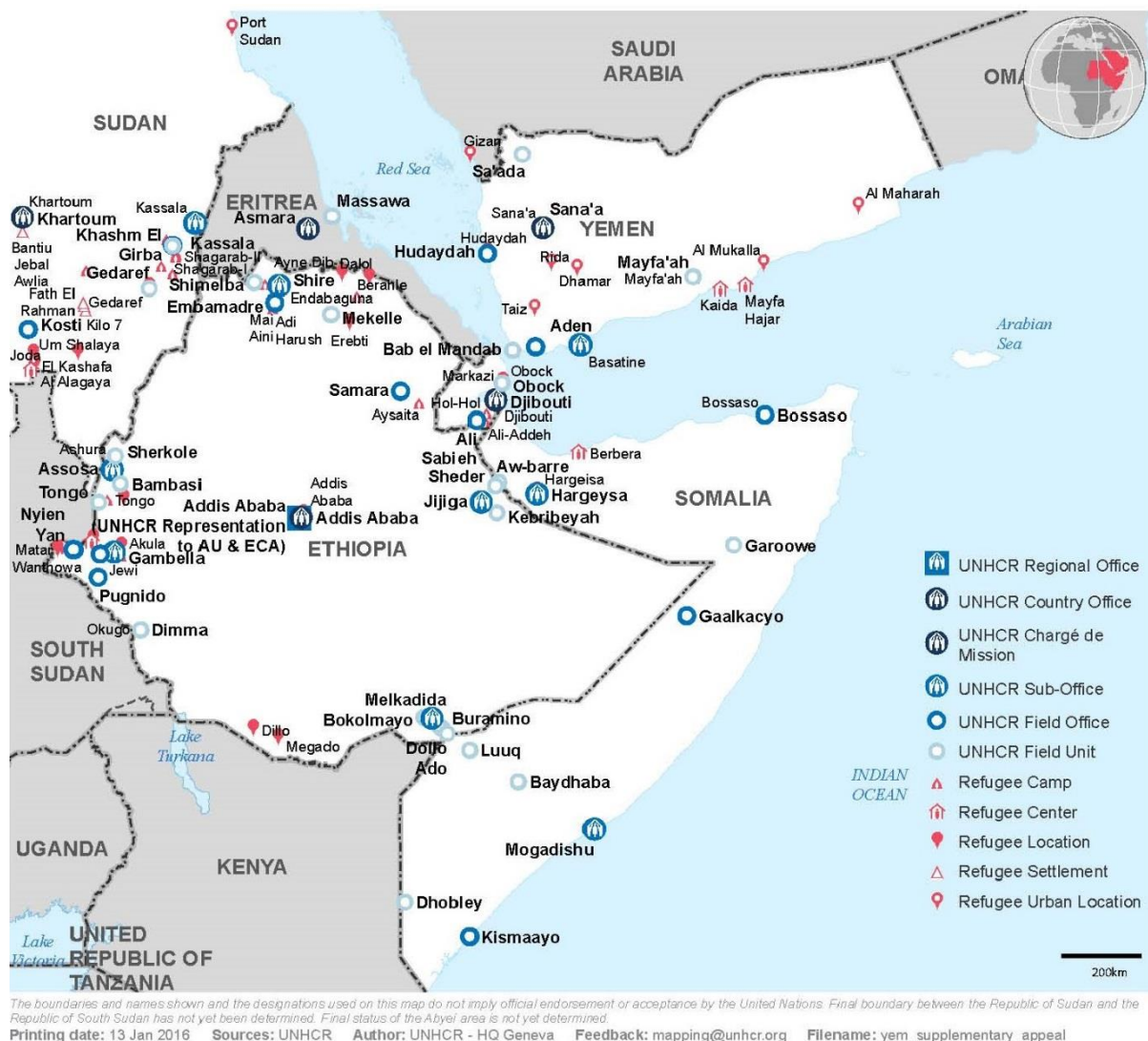
A total of **USD 172.2 million*** in financial requirements for the Yemen Situation, including USD 115.5 million in additional requirements, for the period January – December 2016:



* This total includes support costs (7%).

CONTEXT

Map (situation as of 13 January 2016)



Introduction

The situation in Yemen continues to deteriorate since fighting and violence intensified in late March 2015. Virtually the entire country is affected by the ongoing conflict and humanitarian needs have increased exponentially, resulting in 80 per cent of the population being in need of some form of humanitarian assistance. More than 2.5 million people – around 10 per cent of the total population – are internally displaced as of 30 November 2015.

Prior to the crisis, Yemen was hosting more than 263,900 refugees, the majority from Somalia, who require continued protection and assistance. Notwithstanding the ongoing conflict in Yemen, refugees, asylum-seekers and vulnerable migrants, the majority from Ethiopia and Somalia, have

continued to arrive in Yemen in search of protection or to transit onwards to the Arabian Peninsula. In 2015 alone, 92,446 new arrivals reached Yemeni shores.

Alongside internal displacement, people are fleeing the country in considerable numbers. By the end of 2015, more than 99,000 persons of concern from Yemen had been reported in countries in the East and Horn of Africa, mainly in Djibouti, Ethiopia, Somalia, and Sudan, as well as in the Gulf region. As the situation in Yemen continues to deteriorate, and based on recent trends, it is anticipated that movements to the East and Horn of Africa, the Gulf States, and beyond will continue at similar rates in 2016.

Following the system-wide L3 emergency declaration for Yemen on 1 July 2015, UNHCR declared the Yemen situation an internal level 3 emergency and designated a Regional Refugee Coordinator (RRC) for the Yemen situation under the Refugee Coordination Model. The RRC ensures coherent and coordinated support on the ground for UNHCR's response to the overall regional dimensions of the Yemen crisis. The RRC works closely with IOM and other humanitarian agencies and partners to strengthen UNHCR's leadership and coordination role for the refugee response, and maximizes collaboration and synergies with other partners at the regional level.

This supplementary appeal outlines UNHCR's planned response to the Yemen emergency in 2016. It covers the needs of refugees and asylum-seekers of various nationalities in Yemen, internally displaced people (IDPs) and others in Yemen who are part of mixed movements. It also presents UNHCR's response to the needs of refugees fleeing Yemen to the East and Horn of Africa and the Middle East and North Africa.

In December 2015, UNHCR together with IOM launched an inter-agency Regional Refugee and Migrant Response Plan (RRMRP), covering the requirements to provide protection and assistance to those fleeing Yemen into Djibouti, Ethiopia, Somalia and Sudan for January-December 2016. UNHCR's response to the Yemen situation in Djibouti, Ethiopia, Somalia and Sudan as presented in this supplementary appeal is in line with the RRMRP.

Population data

		Population of Concern as of 31 December 2015	Total Planning Population as of 31 December 2016
Yemen	IDPs*	2,509,062	2,800,000
	Refugees and asylum-seekers	277,039	292,066
Djibouti	Yemeni refugees	17,479	25,700
	Refugees of other nationalities	358	500
	Returnees	1,938	3,000
	Host community	-	3,000
Ethiopia	Yemeni refugees	2,640	7,460
	Refugees of other nationalities	6,185	12,745
Somalia	Yemeni refugees	4,390	13,250
	Refugees of other nationalities	235	350
	Returnees	26,613	48,000
	Host community	3,020	2,652

Sudan	Yemeni refugees	1,026	1,426
	Refugees of other nationalities	1,374	1,454
Other**	Yemeni refugees	36,850	40,950
TOTAL		2,888,209	3,252,553

* The number of IDPs in Yemen for the year 2016 is an estimated projection given the fluid situation in the country, and subject to further adjustments during the course of the year.

** Countries in the East and Horn of Africa apart from Djibouti, Ethiopia, Somalia and Sudan, and in the Middle East and North Africa.

Financial summary (USD)

UNHCR's budget for 2016 (as approved by the Executive Committee in October 2015) related to the Yemen Situation amounts to **USD 56.7 million**. The additional requirements presented in this Appeal total **USD 115.5 million**, as shown in the centre column of the table below, including support costs (7%).

OPERATION	Revised budget excluding the Yemen Situation	YEMEN SITUATION			TOTAL REVISED REQUIREMENTS FOR 2016
		ExCom Budget related to the Yemen Situation	Additional requirements	Total	
Djibouti	19,987,830	-	12,000,000	12,000,000	31,987,830
Ethiopia	269,651,823	-	9,675,614	9,675,614	279,327,437
Somalia	83,570,704	-	17,108,646	17,108,646	100,679,350
Sudan	145,425,209	-	1,337,462	1,337,462	146,762,671
Yemen	2,613,910	56,696,736	64,752,412	121,449,148	124,063,058
Regional and global activities*	-	-	2,798,167	2,798,167	2,798,167
HQ costs	-	-	287,863	287,863	287,863
Subtotal	521,249,476	56,696,736	107,960,164	164,656,900	685,906,376
Support costs (7%) **	-	-	7,537,061	7,537,061	7,537,061
TOTAL	521,249,476	56,696,736	115,497,225	172,193,961	693,443,437

*Countries in the East and Horn of Africa, apart from Djibouti, Ethiopia, Somalia and Sudan, and in the Middle East and North Africa. This amount includes provisions for the Office of Regional Refugee Coordinator, protection and assistance activities, including emergency preparedness, with specific attention to the most vulnerable individuals who have fled to countries other than those listed above.

** Support costs are not applied to HQ costs.

Overall strategy and coordination

Yemen

UNHCR's main objectives in Yemen are to deliver protection and humanitarian assistance to the civilian populations most affected by the conflict, including refugees, asylum-seekers, other persons of concern moving as part of mixed movements, and IDPs. The Office's overall humanitarian response continues to prioritize the immediate provision of life-saving and life-sustaining interventions.

UNHCR leads the multi-sector response for refugees and asylum-seekers in Yemen and provides cash assistance and temporary shelter to asylum-seekers and refugees with identified specific needs. UNHCR, together with partners, continues to operate and provide services to refugees in Kharaz refugee camp.

Internal displacement is growing across the country, and air-strikes and ground fighting have restricted freedom of movement for some populations who are cut off from basic supplies and services. The inter-agency cluster system for IDPs remains activated in Yemen to support the operational response on the ground. Within this set-up, UNHCR leads the Protection and Shelter/Non-food Items/Camp Coordination and Camp Management clusters, and is responsible for coordinating the development and implementation of cluster-specific strategies, policies and Standard Operating Procedures, assessments and data analysis, trainings, workshops, and liaison with humanitarian actors and stakeholders for joint assessments and delivery. UNHCR also co-leads with IOM the Task Force on Population Movement for IDPs, under the umbrella of the Protection cluster. The Office monitors and reports on population movements in and out of Yemen, and shares this information with authorities and other key stakeholders at both country and regional levels.

Refugee response in neighbouring countries

The conflict in Yemen is forcing Yemenis, as well as refugees and migrants living in Yemen, to flee to neighbouring countries in search of safety and protection. To date, the majority of people fleeing Yemen have travelled to Djibouti and Somalia, a trend that is expected to continue in 2016. Some of those who fled to Somalia have, however, returned to Yemen because of the continued insecurity and harsh living conditions in Somalia, and also because they believed that relative stability had returned to Yemen. UNHCR has also registered and assisted new arrivals from Yemen in Ethiopia and Sudan, and is monitoring onward movements to other countries.

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