



Working Paper 2017-2

# **State-Society and Donor Relations**

The Political Economy of Domestic Resource Mobilization in Nicaragua

Gloria Carrión

prepared for the UNRISD project on Politics of Domestic Resource Mobilization

February 2017



The United Nations Research Institute for Social Development (UNRISD) is an autonomous research institute within the UN system that undertakes multidisciplinary research and policy analysis on the social dimensions of contemporary development issues. Through our work we aim to ensure that social equity, inclusion and justice are central to development thinking, policy and practice.

UNRISD, Palais des Nations 1211 Geneva 10, Switzerland

Tel: +41 (0)22 9173020 Fax: +41 (0)22 9170650 info@unrisd.org www.unrisd.org



The Fundación Internacional para el Desafío Económico Global (FIDEG) is a non-profit, independent and multidisciplinary research center in Nicaragua. Its research and consultancy work focuses on social and economic policies, poverty eradication, and sustainable development from a gender perspective.

Fundación Internacional para el Desafío Económico Global (FIDEG) Bolonia, de PriceSmart 2C al Norte Managua Nicaragua Tel: +505 (0)22668708/09

> info@fideg.org www.fideg.org

Copyright © United Nations Research Institute for Social Development

This is not a formal UNRISD publication. The responsibility for opinions expressed in signed studies rests solely with their author(s). No publication or distribution of these papers is permitted without the prior authorization of the author(s), except for personal use.

### Introduction to Working Papers on The Politics of Domestic Resource Mobilization for Social Development

This paper is part of a series of outputs from the research project on The Politics of Domestic Resource Mobilization for Social Development.

The project seeks to contribute to global debates on the political and institutional contexts that enable poor countries to mobilize domestic resources for social development. It examines the processes and mechanisms that connect the politics of resource mobilization and demands for social provision; changes in state-citizen and donor-recipient relations associated with resource mobilization and allocation; and governance reforms that can lead to improved and sustainable revenue yields and services. For further information on the project visit www.unrisd.org/pdrm.

This project is funded by SIDA and UNRISD core funds.

Series Editors: Katja Hujo and Harald Braumann

### Working Papers on The Politics of Domestic Resource Mobilization for Social Development

State-Society and Donor Relations: The Political Economy of Domestic Resource Mobilization in Nicaragua Gloria Carrión, February 2017

Movilización de Recursos Domésticos, Desarrollo Social y Cambio Institucional Wilson Jiménez Pozo, January 2017

El Financiamiento del Desarrollo en Bolivia: Cambios y Continuidades en la Relación Estado-Cooperación Internacional (2006–2013)

Verónica Paz Arauco, December 2016

Colonial Legacies and Social Welfare Regimes in Africa: An Empirical Exercise Thandika Mkandawire, May 2016

Protesta Social y Movilización de Recursos para el Desarrollo Social en Bolivia Santiago Daroca Oller, April 2016

Politics and Organizational Capacities of Selected Key Fiscal and Social Institutions in Uganda Mesharch W. Katusiimeh and Jalia Kangave, August 2015

Political Economy of Citizenship Regimes: Tax in India and Brazil Aaron Schneider, July 2015 Mining and Resource Mobilization for Social Development: The Case of Nicaragua Hilda María Gutiérrez Elizondo, April 2015

Examining the Catalytic Effect of Aid on Domestic Resource Mobilization for Social Transfers in Low-Income Countries
Cécile Cherrier, February 2015

Tax Bargains: Understanding the Role Played by Public and Private Actors in Influencing Tax Policy Reform in Uganda
Jalia Kangave and Mesharch W. Katusiimeh, February 2015

State-Business Relations and the Financing of the Welfare State in Argentina and Chile: Challenges and Prospects

Jamee K. Moudud, Esteban Perez Caldentey and Enrique Delamonica, December 2014

From Consensus to Contention: Changing Revenue and Policy Dynamics in Uganda Anne Mette Kjær and Marianne S. Ulriksen, December 2014

Fiscal Capacity and Aid Allocation: Domestic Resource Mobilization and Foreign Aid in Developing Countries
Aniket Bhushan and Yiagadeesen Samy, May 2014

------, ----, ----

The History of Resource Mobilization and Social Spending in Uganda Marianne S. Ulriksen and Mesharch W. Katusiimeh, March 2014

Extractive Industries, Revenue Allocation and Local Politics Javier Arellano and Andrés Mejía Acosta, March 2014

Obstacles to Increasing Tax Revenues in Low-Income Countries
Mick Moore. UNRISD-ICTD Working Paper No. 15, UNRISD, International Centre for
Tax and Development, November 2013

# Working Papers from a Related Project Mobilizing Revenues from Extractive Industries: Protecting and Promoting Children's Rights and Well-Being in Resource-Rich Countries

The Political Economy of Mineral Resource Governance and Children's Rights in Papua New Guinea

Catherine Macdonald, December 2016

The Political Economy of Financing Social Policies and Enhancing Children's Rights Through Mineral Rents: The Case of Mongolia

Pascale Hatcher, Etienne Roy Grégoire, Bonnie Campbell, June 2016

Extractive Industries and the Financing of Child-Inclusive Social Development in the Philippines: Trends and Policy Frameworks
Cielo Magno, January 2016

The Political Economy of Financing Children's Rights through Extractive Industries in the Philippines

Jewellord T. Nem Singh, Jean B. Grugel and Pascale Hatcher, January 2016

## **Contents**

Acronyms	vi
Summary	viii
Acknowledgements	viii
Introduction	1
Relevant Debates and Concepts	2
State-society relations	3
Citizenship regimes	4
Mapping Nicaragua: Resource Mobilization and Social Development Indicators	
Historical Overview of Domestic Resource Mobilization for Social Development i	
Nicaragua	
Anastacio Somoza's late period (1972–1979)	
The Sandinista Revolution period (1979–1989)	
DRM strategies under the current Ortega administration (2007–present) and chang	
coordinates of aid governance	
Changing coordinates of state-donor relations in Nicaragua	
The power of IFIs and the reasserted role of the state	
Civil society in the context of changing state-donor relations	
Current Aid Strategies	
ALBA and traditional aid sources	
Business and social actors under non-traditional aid	
The Inter-Oceanic Canal project	
Conclusions	
References	
Interviews	
Annex	54
List of Eiguros	
List of Figures	
Figure 1. Direct and indirect taxes as percentage of GDP, current	11
prices (1980–1989)	11
1990 and 2008	15
Figure 3. Evolution of foreign aid as a percentage (%) of GDP between	13
	17
1992 and 2006.	17
Figure 4. Paved and unpaved roads between 2007 and 2014 (km)	29
List of Tables	
Table 1. Human Development Index (HDI) indicators for Nicaragua	5
Table 2. Evolution of health indicators for the period 1993–2012	
Table 3. Percentage (%) net taxes in relation to GDP (million USD) between 2006	
2014	
Table 4. Mining economic activity in million USD and as a percentage of GDP for	
2005—2014 period	
Table 5. Foreign direct investment as a percentage of GDP (%) between 2010 and	
Table 3. I dreigh direct investment as a percentage of GDI (70) between 2010 and	
Table 6. Overseas Development Assistance (million USD) between 2006 and 2014	
Table 7. Nicaragua: Sectorial distribution of central government expenditure as	/
percentage (%) of GDP between 1970 and 1992	8
Table 8. Average distribution and structure of foreign aid under the Sandinista	
government between 1980 and 1984	12

Table 9. Social spending in Nicaragua as a share of central government expenditure	
(1996 Córdobas CIO and US Dollars USD)	13
Table 10. Budget support group aid structure 2005–2007 (million USD)	18
Table 11. Bilateral and multilateral cooperation to Nicaragua between 2007 and 2013	3
(USD million), 2007 and 2013	20
Table 12. Main Nicaraguan exports to Venezuela between 2006 and 2011(in USD)	26
Table 14. Venezuelan cooperation under ALBA (million USD)	28
Table 15. Social spending in Nicaragua as a percentage (%) of GDP between 2003 a	nd
2015	31
Table 16. Top Nicaraguan exports to Venezuela between 2011 and 2013 (USD million)	on)
	33
Table 17. Laws 800 and 840 compared	36

### **Acronyms**

AMCHAM Cámara de Comercia Americana en Nicaragua (American Chamber of

Commerce in Nicaragua)

ALBA Alternativa Bolivariana para los Pueblos de Nuestra América (Bolivarian

Alternative for the People of our America)

ALBANISA ALBA de Nicaragua Sociedad Anónima (ALBA of Nigaragua S.A.)

BANDES Banco de Desarollo Económico y Social de Venezuela (Economic and

Social Development Bank of Venezuela)

BCN Banco Central de Nicaragua (Central Bank of Nicaragua)

BCIE Banco Centroamericano de Integración Económica (Central American

Bank of Economic Integration)

CANICARNE Cámara Nicaragüense de Plantas Exportadoras de Carne Bovina

(Nicaraguan Chamber of Beef Exporting Plants)

CANISLAC Cámara Nicaragüense del Sector Lácteo (Nicaraguan Dairy Sector

Chamber)

CARUNA Cooperativa de Ahorro y Crédito Rural Nacional (National Savings and

Rural Credit Cooperative)

**CENIDH** Centro Nicaragüense de Derechos Humanos (Nicaraguan Centre for

Human Rights)

CNPA Comisión Nacional de Productores de Azúcar (National Comission for

Sugar Producers)

COSEP Consejo Superior de la Empresa Privada (Supreme Council of Private

Enterprise in Nicaragua)

**CONACOOP** Consejo Nacional de Cooperativas (National Council of Cooperatives) **CRISSOL** Programa Cristiano, Socialista, y Solidario (Christian, Socialist, and

Solidary Programme)

**DAC** Development Assistance Committee

DNP Distribuidora Nicaragüense de Petróleo (Nicaraguan Oil Distributor)DR-CAFTA Dominican Republic and Central American Free Trade Agreement

**DRM** Domestic Resource Mobilization

ENMV Encuesta Nacional de Hogares sobre Medición del nivel de Vida (National

Household Survey on Living Standards Measurement)

**ERM** Environmental Resource Management

**EU** European Union

FDI Foreign Direct Investment

FIDEG Fundación Internacional para el Desafio Económico Global (International

Foundation for Global Economic Challenge)

FSLN Frente Sandinista de Liberación Nacional (Sandinista National Liberation

Front)

GDP Gross Domestic Product
HDI Human Development Index

LIDC Lovilly Indebted Dear Countries Initiative

## 预览已结束,完整报告链接和二维码如下:

https://www.yunbaogao.cn/report/index/report?reportId=5 20765



