



United Nations Research Institute for Social Development

UNRISD **unicef**

Working Paper 2016–16

The Political Economy of Mineral Resource Governance and Children's Rights in Papua New Guinea

Catherine Macdonald

prepared for the UNRISD/UNICEF project on

Mobilizing Revenues from Extractive Industries:
Protecting and Promoting Children's Rights and Well-
Being in Resource-Rich Countries

December 2016



UNRISD

United Nations Research Institute for Social Development

The United Nations Research Institute for Social Development (UNRISD) is an autonomous research institute within the UN system that undertakes multidisciplinary research and policy analysis on the social dimensions of contemporary development issues. Through our work we aim to ensure that social equity, inclusion and justice are central to development thinking, policy and practice.

UNRISD, Palais des Nations
1211 Geneva 10, Switzerland

Tel: +41 (0)22 9173020
Fax: +41 (0)22 9170650
info@unrisd.org
www.unrisd.org

Copyright © United Nations Research Institute for Social Development

This is not a formal UNRISD publication. The responsibility for opinions expressed in signed studies rests solely with their author(s), and availability on the UNRISD website (www.unrisd.org) does not constitute an endorsement by UNRISD of the opinions expressed in them. No publication or distribution of these papers is permitted without the prior authorization of the author(s), except for personal use.

Introduction to Working Papers on Mobilizing Revenues from Extractive Industries: Protecting and Promoting Children’s Rights and Well-Being in Resource-Rich Countries

This paper is part of a series of outputs from the UNRISD and UNICEF research project on Mobilizing Revenues from Extractive Industries: Protecting and Promoting Children’s Rights and Well-Being in Resource-Rich Countries.

The project seeks to contribute to knowledge creation and institutional learning processes within the partner organizations; to bring knowledge to national and international debates about channeling revenues from mineral extraction towards social policy and investments in children; and to examine public finance mechanisms, economic and social policies, and political conditions that are conducive to this end.

More specifically, it aims to:

- advance knowledge and understanding of the linkages between extractive industries and public policies as they relate to children’s rights and well-being in Mongolia, Papua New Guinea and the Philippines; and
- advance knowledge and understanding of the political processes and institutions that impact on revenue mobilization in Mongolia, Papua New Guinea and the Philippines.

For further information on the project visit <http://www.unrisd.org/eiandchildren>.

Series Editors: Katja Hujo and Harald Braumann

Working Papers on Mobilizing Revenues from Extractive Industries: Protecting and Promoting Children’s Rights and Well-Being in Resource-Rich Countries

The Political Economy of Mineral Resource Governance and Children’s Rights in Papua New Guinea

Catherine Macdonald, December 2016

The Political Economy of Enhancing Children’s Rights Through Mineral Rents: The Case of Mongolia

Pascale Hatcher, Etienne Roy Grégoire, Bonnie Campbell, July 2016

Extractive Industries and the Financing of Child-Inclusive Social Development in the Philippines: Trends and Policy Frameworks

Cielo Magno, January 2016

The Philippines: The Political Economy of Financing Children’s Rights through Extractive Industries

Jewellord T. Nem Singh, Jean B. Grugel and Pascale Hatcher, January 2016

Publications from a Related Project on Politics of Domestic Resource Mobilization for Social Development

*Financiamiento del Desarrollo en Bolivia: Cambios y Continuidades en la
Relación Estado-Cooperación Internacional (2006–2013)*

Verónica Paz Arauco, December 2016

Colonial Legacies and Social Welfare Regimes in Africa: An Empirical Exercise

Thandika Mkandawire, May 2016

Protesta Social y Movilización de Recursos para el Desarrollo Social en Bolivia

Santiago Daroca Oller, April 2016

*Politics and Organizational Capacities of Selected Key Fiscal and Social
Institutions in Uganda*

Mesharch W. Katusiimeh and Jalia Kangave, August 2015

*Minería y Movilización de Recursos para el Desarrollo Social: El Caso de
Nicaragua*

Hilda María Gutiérrez Elizondo, August 2015

Political Economy of Citizenship Regimes: Tax in India and Brazil

Aaron Schneider, July 2015

Mining and Resource Mobilization for Social Development: The Case of Nicaragua

Hilda María Gutiérrez Elizondo, April 2015

*Examining the Catalytic Effect of Aid on Domestic Resource Mobilization for Social
Transfers in Low-Income Countries*

Cécile Cherrier, February 2015

*Tax Bargains: Understanding the Role Played by Public and Private Actors in
Influencing Tax Policy Reform in Uganda*

Jalia Kangave and Mesharch W. Katusiimeh, February 2015

*State-Business Relations and the Financing of the Welfare State in Argentina
and Chile: Challenges and Prospects*

Jamee K. Moudud, Esteban Perez Caldentey and Enrique Delamonica,
December 2014

From Consensus to Contention: Changing Revenue and Policy Dynamics in Uganda

Anne Mette Kjær and Marianne S. Ulriksen, December 2014

Fiscal Capacity and Aid Allocation: Domestic Resource Mobilization and Foreign Aid in Developing Countries

Aniket Bhushan and Yiagadeesen Samy, May 2014

The History of Resource Mobilization and Social Spending in Uganda

Marianne S. Ulriksen and Mesharch W. Katusiimeh, March 2014

Extractive Industries, Revenue Allocation and Local Politics

Javier Arellano and Andrés Mejía Acosta, March 2014

Obstacles to Increasing Tax Revenues in Low-Income Countries

Mick Moore, UNRISD-ICTD Working Paper No. 15, UNRISD, International Centre for Tax and Development, November 2013

Contents

Acronyms	v
Acknowledgments	v
Summary	vi
Introduction	1
Situation of Children and Child Development Indicators in Papua New Guinea.....	2
Protective framework	3
Protection status	4
Child development indicators	5
Education.....	5
Health	5
Provision of health and education services	6
Resource Contribution to the National Economy	9
Components of resource revenues	9
Distribution of Revenues.....	10
Decentralization debates	10
Organic Law on Provincial Government 1977	11
Organic Law on Provincial and Local-Level Government 1995	12
Review of Intergovernmental Financing Arrangements (RIGFA)	14
Organic Law on Provincial and Local-level Government (District development authority) Law 2013	15
Contestation over Resource Revenues in Papua New Guinea	16
The Development Forum	16
Negotiations and representation	18
Infrastructure tax credit scheme (ITCS).....	20
Women and children at Porgera Gold Mine	20
Women’s inclusion in negotiating mining agreements: The cases of Lihir Gold Mine and OK Tedi Mine	24
Lihir Gold Mine Development Agreement	24
Ok Tedi Mine Continuation Agreements	25
Representation of child interests through NGOs and international organizations ..	26
Current contestation	27
Conclusion.....	28
References	30
List of Interviews	42

List of Figures

Figure 1. Per capita government spending on health and education, 2002–2012 (Kina, 2011 prices)	7
---	---

List of Tables

Table 1: PNG Health Clinic Performance in 2002 and 2012: A Summary	8
Table 2. Distribution of Royalties from Porgera Gold Mine to Provincial Beneficiaries (per cent).....	22

Acronyms

ASM	Artisanal and Small-Scale Mining
CBO	Community-Based Organization
CIMC	Consultative Implementation and Monitoring Committee
CMCA	Community Mine Continuation Agreements
DDA	District Development Authority
FSV	Family and Sexual Violence
FSVAC	Family Sexual Violence Action Committee
GDP	Gross Domestic Product
IR (F&F) Act	Intergovernmental Relations (Funding & Finance) Act
JDPBC	Joint District and Provincial Budget Committee
LLG	Local Level Government
LMP	Lease for Mining Purposes
LPA	Lukautim Pikinini (Child Protection) Act
MDC	Mining Development Contract
MMR	Maternal Mortality Rate
MOA	Memorandum of Agreement
MRA	Mineral Resources Authority
MRDC	Mineral Resources Development Corporation
NEC	National Executive Council
NEFC	National Economic and Fiscal Commission
NGO	Non-Government Organization
NRI	National Research Institute
OLPG	Organic Law on Provincial Government
OLPLLG	Organic Law on Provincial and Local Level Government
PDA	Porgera Development Authority
PEAK	Porgera Environmental Advisory Komiti
PEPE	Promoting Effective Public Expenditure project
PESD	Public Expenditure and Service Delivery survey
PLoA	Porgera Landowners Association
PNG	Papua New Guinea
PNGLNG	PNG Liquid Natural Gas project
PNGSDP	PNG Sustainable Development Program
PSRAG	Public Sector Reform Advisory Group
RIGFA	Review of Inter-Governmental Financing Arrangements
SML	Special Mining Lease
SMLI	Social Mapping and Landowner Identification

预览已结束，完整报告链接和二维码如下：

https://www.yunbaogao.cn/report/index/report?reportId=5_20768

