



Food and Agriculture  
Organization of the  
United Nations

IOE | I<sup>L</sup>FAD  
Investing in rural people  
Independent Office of Evaluation



World Food  
Programme



# Joint evaluation of collaboration among the United Nations Rome-Based Agencies

Evaluation report

Commissioned by the  
FAO Office of Evaluation, Independent Office of Evaluation of IFAD, and WFP Office of Evaluation

Published by Food and Agriculture Organization of the United Nations,  
International Fund for Agricultural Development and World Food Programme

October 2021

# Disclaimer

Required citation:

FAO, IFAD and WFP . 2021. Joint evaluation of collaboration among the United Nations Rome-Based Agencies. Rome. <https://doi.org/10.4060/cb7289en>

The designations employed and the presentation of material in this information product do not imply the expression of any opinion whatsoever on the part of the Food and Agriculture Organization of the United Nations (FAO), International Fund for Agricultural Development (IFAD) or World Food Programme (WFP) concerning the legal or development status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries. The mention of specific companies or products of manufacturers, whether or not these have been patented, does not imply that these have been endorsed or recommended by FAO, IFAD or WFP in preference to others of a similar nature that are not mentioned.

The views expressed in this information product are those of the author(s) and do not necessarily reflect the views or policies of FAO, IFAD or WFP.

ISBN 978-92-5-135157-4

© FAO, IFAD and WFP, 2021

Some rights reserved. This work is made available under the Creative Commons Attribution-NonCommercial-ShareAlike 3.0 IGO licence (CC BY-NC-SA 3.0 IGO; <https://creativecommons.org/licenses/by-nc-sa/3.0/igo/legalcode>).



Under the terms of this licence, this work may be copied, redistributed and adapted for non-commercial purposes, provided that the work is appropriately cited. In any use of this work, there should be no suggestion that FAO, IFAD or WFP endorses any specific organization, products or services. The use of the FAO, IFAD or WFP logo is not permitted. If the work is adapted, then it must be licensed under the same or equivalent Creative Commons license. If a translation of this work is created, it must include the following disclaimer along with the required citation: "This translation was not created by the Food and Agriculture Organization of the United Nations (FAO), International Fund for Agricultural Development (IFAD) or World Food Programme (WFP). FAO, IFAD and WFP are not responsible for the content or accuracy of this translation. The original English, French, Spanish and Russian edition shall be the authoritative edition."

Disputes arising under the licence that cannot be settled amicably will be resolved by mediation and arbitration as described in Article 8 of the licence except as otherwise provided herein. The applicable mediation rules will be the mediation rules of the World Intellectual Property Organization <http://www.wipo.int/amc/en/mediation/rules> and any arbitration will be in accordance with the Arbitration Rules of the United Nations Commission on International Trade Law (UNCITRAL)

Third-party materials. Users wishing to reuse material from this work that is attributed to a third party, such as tables, figures or images, are responsible for determining whether permission is needed for that reuse and for obtaining permission from the copyright holder. The risk of claims resulting from infringement of any third-party-owned component in the work rests solely with the user.

Sales, rights and licensing. FAO information products are available on the FAO website ([www.fao.org/publications](http://www.fao.org/publications)) and can be purchased through [publications-sales@fao.org](mailto:publications-sales@fao.org). Requests for commercial use should be submitted via: [www.fao.org/contact-us/licence-request](http://www.fao.org/contact-us/licence-request). Queries regarding rights and licensing should be submitted to: [copyright@fao.org](mailto:copyright@fao.org) and [wfp.publications@wfp.org](mailto:wfp.publications@wfp.org)

Photo credit: WFP/Giulio d'Adamo

# Key Personnel for the Evaluation

## EVALUATION STEERING COMMITTEE

Masahiro Igarashi	Director, Office of Evaluation, FAO
Indran A. Naidoo	Director, Independent Office of Evaluation of IFAD, IFAD
Andrea Cook	Director of Evaluation, WFP

## EVALUATION MANAGEMENT GROUP TEAM

Rachel Sauvinet Bedouin	Senior Evaluation Officer, FAO (Member of EMG)
Marta Bruno	Evaluation Officer, FAO
Carolina Turano	Evaluation Analyst, FAO
Chitra Deshpande	Senior Evaluation Officer, IFAD (Member of EMG)
Jeanette Cooke	Research Analyst, IFAD
Serena Ingrati	Evaluation Assistant, IFAD
Deborah McWhinney	Senior Evaluation Officer, WFP (Member of EMG)
Federica Zelada	Evaluation Officer, WFP
Valentina Di Marco	Evaluation Coordinator

## MOKORO EVALUATION TEAM

Stephen Turner	Evaluation Team Leader
Ruwan de Mel	Senior Evaluator
Michael Reynolds	Senior Evaluator
Muriel Visser	Senior Evaluator
Sithabiso Gandure	Evaluator
Javier Pereira	Evaluator
João Pinto	Evaluator
Christine Fenning	Evaluator & Research Co-ordinator
Elizabeth Hodson	Survey Specialist
Liam Bluer	Researcher
Tal Shalson	Researcher
Chantal Toby	Researcher
Stephen Anderson	Quality Support
Stephen Lister	Quality Support

## NATIONAL CONSULTANTS

Noura Abdelwahab	Egypt
Zuber Ahmed	Mozambique
Adama Belemvire	Burkina Faso
Alejandra Bravo	Colombia
Yadab Chapagain	Nepal
Hadi Fathallah	Lebanon
Saeed Ullah Khan	Pakistan
Hector Maletta	Peru
Mohamad Shohibuddin	Indonesia
Aime Tsinda	Rwanda

# Acknowledgements

This evaluation was prepared by an independent evaluation team from the firm Mokoro Limited, headed by the evaluation team leader Stephen Turner. The evaluation team was supervised by an Evaluation Management Group (EMG) led by senior evaluation officers from the three Rome-based Agencies' evaluation offices (Rachel Sauvinet Bedouin, Senior Evaluation Officer, FAO; Chitra Deshpande, Senior Evaluation Officer, IFAD; and Deborah McWhinney, Senior Evaluation Officer, WFP) as well as an Evaluation Steering Committee consisting of the directors of evaluation (Masahiro Igarashi, Director, Office of Evaluation, FAO; Indran A. Naidoo, Director, Independent Office of Evaluation of IFAD, IFAD; and Andrea Cook, Director of Evaluation, WFP). Other members of the EMG team who contributed to the evaluation include: Marta Bruno, Evaluation Officer, FAO; Federica Zelada, Evaluation Officer, WFP; Carolina Turano, Evaluation Analyst, FAO; Jeanette Cooke, Research Analyst, IFAD; Serena Ingrati and Federica Raimondo, Evaluation Assistants, IFAD. The evaluation team and EMG were ably supported by the Evaluation Coordinator, Valentina Di Marco. The report underwent the internal review processes of the three agencies' evaluation offices.

The evaluation benefited greatly from the support and insightful comments of the management and staff of the three Rome-based agencies. These comments have been duly considered in preparing the final report. The evaluation team would also like to thank the many informants around the world, within and beyond the three agencies, who have given their valuable time to support the evaluation.

# Contents

<b>Summary .....</b>	<b>i</b>
<b>1      Introduction .....</b>	<b>1</b>
1.1    Evaluation features.....	1
1.2    Context.....	2
1.3    Collaboration among the United Nations Rome-Based Agencies .....	6
1.4    Methodology, limitations and ethical considerations .....	15
<b>2      Evaluation findings.....</b>	<b>19</b>
2.1    Introduction.....	19
2.2    The relevance of Rome-Based Agency collaboration .....	19
2.3    The results of Rome-Based Agency collaboration .....	29
2.4    Factors affecting the effectiveness of Rome-Based Agency collaboration .....	51
2.5    The added value of Rome-based agency collaboration .....	70
<b>3      Conclusions and recommendations .....</b>	<b>77</b>
3.1    Conclusions .....	77
3.2    Recommendations.....	80
<b>Annexes .....</b>	<b>85</b>
Annex I.   Summary terms of reference .....	85
Annex II.   Methodology .....	87
Annex III.   Evaluation timeline .....	95
Annex IV.   Theory of change .....	96
Annex V.   Sample of country database.....	103
Annex VI.   Evaluation matrix.....	106
Annex VII.   Data collection schedule.....	119
Annex VIII.   Analytical framework .....	121
Annex IX.   List of people interviewed.....	128
Annex X.   Data collection tools .....	146
Annex XI.   Summary of online survey responses .....	155
Annex XII.   Ethical considerations .....	164
Annex XIII.   Links across findings, conclusions and recommendations .....	166
Annex XIV.   References.....	167
Annex XV.   Abbreviations.....	179

# Tables

Table 1. The Rome-based agencies' approaches to collaboration and partnerships .....	3
Table 2. Rome-based agencies' staffing, country presence and 2019 annual budgets.....	8
Table 3. Summary of Rome-based agency collaborative activities identified .....	13
Table 4. Rome-based agency collaboration: evaluation criteria .....	16
Table 5. Deep dive studies.....	17
Table 6. Additional reviews.....	17
Table 7. Survey: rating of Rome-based agency collaboration and other collaboration by respondent agency .....	27
Table 8. Rome-based agency membership of United Nations Country Teams, 2019.....	28
Table 9. IFAD field offices: standalone and hosted.....	36
Table 10. Survey: what outcomes has Rome-based agency collaboration achieved to date? Headquarters, regional and country levels.....	51
Table 11. Survey: what outcomes has Rome-based agency collaboration achieved to date? FAO, IFAD and WFP respondents.....	51
Table 12. Survey: the most significant obstacle to Rome-based agency collaboration, by agency .....	70
Table 13. Some key elements of the Rome-based agency collaboration architecture .....	76
Table 14. Recommendations.....	80
Table 15. Country case studies.....	91
Table 16. Deep dive study themes.....	92
Table 17. Mapping of sample of joint initiatives (2017-2019) presented in evaluation terms of reference ....	97
Table 18. Country study schedule.....	119
Table 19. Data presentation format .....	121
Table 20. Documents reviewed.....	146
Table 21. Rome-based agency headquarters, regional and external interviewees.....	147
Table 22. Deep dive study themes.....	149
Table 23. Sampling of WFP staff for online survey .....	151
Table 24. Sampling of FAO staff for online survey .....	151
Table 25. "Role" of respondents, initial and re-categorized.....	155
Table 26. Survey respondents by level and agency .....	156
Table 27. Relative importance of collaboration with Rome-based agencies compared with other United Nations and international agencies.....	158
Table 28. Importance of collaboration with Rome-based agencies and other United Nations agencies; average rating .....	159
Table 29. Average rating of outcomes achieved by Rome-based agency collaboration, disaggregated by level .....	160
Table 30. Obstacles to Rome-based agency collaboration, by agency.....	162
Table 31. Approach to ethical issues, risks and safeguards .....	164

Table 32. Links between findings, conclusions and recommendations.....	166
--	-----

# Figures

Figure 1. Theory of change .....	11
Figure 2. Location of country studies .....	17
Figure 3. Survey: importance of Rome-based agency collaboration in future, given the ongoing United Nations reform process .....	21
Figure 4. Survey: importance of Rome-based agency collaboration and other collaboration in respondents' work.....	26
Figure 5. Survey: changes in the amount of Rome-based agency collaboration since 2016, by organizational level.....	33
Figure 6. Survey: changes in the amount of Rome-based agency collaboration since 2016, by respondent category .....	36
Figure 7. South-South and triangular cooperation implemented by WFP with FAO under the WFP-China South-South and triangular cooperation partnership portfolio .....	44
Figure 8. Survey: the most significant enabling factor for Rome-based agency collaboration .....	69
Figure 9. Survey: the most significant obstacle to Rome-based agency collaboration .....	70
Figure 10. Survey: respondent views on whether overall benefits of Rome-based agency collaboration outweigh costs .....	73
Figure 11. The continuum of collaborative relationships .....	88
Figure 12. An expanded illustration of collaboration .....	88
Figure 13. Elements of the overall evaluation approach .....	90
Figure 14. Location of country studies .....	91
Figure 15. Nested theory of change for EQ 4 .....	102
Figure 16. Key stages of the analysis through qualitative data analysis software.....	122
Figure 17. Evidence generation through qualitative data analysis software.....	122
Figure 18. Full list of codes.....	125
Figure 19. Main codes by evaluation question.....	126
Figure 20. Iterative survey design process.....	150
Figure 21. Online survey respondents .....	155
Figure 22. "Role" of respondents by organization.....	156
Figure 23. Level of respondents.....	156
Figure 24. Change in level of Rome-based agency collaboration (disaggregated by country/regional/global) .....	157
Figure 25. Change in level of Rome-based agency collaboration (disaggregated by role) .....	157
Figure 26. Importance of collaboration with Rome-based agencies and other United Nations and international agencies.....	158
Figure 27. How important should Rome-based agency collaboration be in the future? .....	159

Figure 28. What outcomes has Rome-based agency collaboration achieved to date? .....	160
Figure 29. Enabling factors for Rome-based agency collaboration .....	161
Figure 30. Obstacles to Rome-based agency collaboration.....	162
Figure 31. Benefits versus costs of Rome-based agency collaboration .....	163

## Boxes

Box 1      Rome-based agency collaboration in the context of United Nations reform: views of survey respondents .....	22
Box 2      The relevance of Rome-based agency collaboration: views of survey respondents.....	23
Box 3      Bilateral and tripartite Rome-based agency collaboration: views of survey respondents .....	24
Box 4      Challenges and potential in Niger.....	30
Box 5      Parallel implementation in Burkina Faso .....	31
Box 6      Rome-based agency collaboration in humanitarian work: views of survey respondents .....	33
Box 7      Rome-based agency collaboration on gender: views of survey respondents.....	34
Box 8      Common messaging and communication in Egypt .....	35
Box 9      Joint corporate services: country-level informant views .....	35
Box 10     Competition for funding .....	38
Box 11     Competition for funding: views of survey respondents.....	39
Box 12     Hunger hotspots reports .....	40
Box 13     Rome-based agency working group on nutrition-sensitive value chains .....	41
Box 14     Good Rome-based agency collaboration practice: thoughts of survey respondents .....	43
Box 15     IFAD and the FAO Investment Centre.....	44
Box 16     The Committee on World Food Security .....	45
Box 17     Integrated Food Security Phase Classification .....	47
Box 18     Rome-based agency approaches to gender .....	48
Box 19     Supporting COVID-19-affected groups in Burkina Faso .....	49
Box 20     Government perceptions of FAO costs .....	55

预览已结束，完整报告链接和二维码如下：

[https://www.yunbaogao.cn/report/index/report?reportId=5\\_926](https://www.yunbaogao.cn/report/index/report?reportId=5_926)

