TRANSITION TO PROGRAMME BUDGETING IN UGANDA: STATUS OF THE REFORM AND PRELIMINARY LESSONS FOR HEALTH



Christabel Abewe Federica Margini Enock Mwami Joseph Mwoga Brendan Kwesiga



HEALTH FINANCING CASE STUDY No 20 BUDGETING IN HEALTH

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FOREWORD

Public financing is critical for countries to make sustainable progress to Universal Health Coverage (UHC). Since the early 2000s, Uganda has undertaken major budgetary reforms to optimize budget planning, transparency and accountability. The two major reforms over this period include the shift from input-based budget approach to output-oriented budgeting (OOB) in FY 2008/09, followed by the introduction of Programme Based Budgeting (PBB) in FY 2017/2018.

This assessment sets out to review the status of PBB implementation in the health sector, with the purpose of informing and strengthening the transition to PBB and thus improving health service delivery outcomes. The report describes the transition from OOB to PBB and provides an analysis of the current budget structure. Some of the suggestions from this assessment have already been key in ensuring that the full potential of the PBB reform is realized. For example, the urgent need to improve interconnectivity of the Performance Budgeting System (PBS) tool with other PFMA tools such as the FMIS (Financial Management Information System), Integrated Personnel and Payroll System (IPPS) and the Debt Management System.

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For God and my Country.

Dr. Diana Atwine Permanent Secretary, Ministry of Health

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ACRONYMS

BFP Budget framework paper CHWs Community health workers

DHIS District health information system

FMIS Financial Management Information System

FY Financial year

GDP Gross domestic product
GH General hospitals
GOU Government of Uganda

HC Health centre

HMIS Health management information system

HSDP Health Sector Development Plan IPFs Indicative planning figures

IPPS Integrated Personnel Payroll System MDAs Ministries, Departments and Agencies

MoFPED Ministry of Finance, Planning and Economic Development

MOPS Ministry of Public Services

MTEF Medium term expenditure framework

NDA National Drug Authority
NDP National Development Plan

NITAU National Information Technology Authority

NPA National Planning Authority
NRHs National referral hospitals
NWR Non wage recurrent

OAG Office of the Accountant General

OBT Output based tool

OOB Output-oriented budgeting
OPM Office of the Prime Minister
PBB Programme based budgeting
PPA Programme planning approach
PBO Parliamentary Budget Office

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